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(Original	Signature	of Member	)

115th CONGRESS 1st Session



To require the Federal prudential banking agencies to determine whether certain institutions they regulate engage in a pattern or practice of violations of Federal banking and consumer protection laws and regulations, to provide for the revocation of banking charters and Federal deposit insurance for such institutions, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

Ms. MAXINE WATERS of California introduced the following bill; which was referred to the Committee on

### A BILL

- To require the Federal prudential banking agencies to determine whether certain institutions they regulate engage in a pattern or practice of violations of Federal banking and consumer protection laws and regulations, to provide for the revocation of banking charters and Federal deposit insurance for such institutions, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

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#### 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Megabank Account-3 ability and Consequences Act of 2017".

#### 4 SEC. 2. FINDINGS.

5 Congress finds the following:

6 (1) The Federal prudential banking agencies 7 and the Bureau of Consumer Financial Protection 8 ("Consumer Bureau") are tasked with the responsi-9 bility for overseeing United States banking organiza-10 tions and foreign banks operating in the United 11 States. Prior to the enactment of the Dodd-Frank 12 Wall Street Reform and Consumer Protection Act in 13 2010 ("Dodd-Frank Act") and the existence of the 14 Consumer Bureau, the Federal prudential banking 15 agencies were responsible for supervising banks for 16 safety and soundness and compliance with Federal 17 consumer financial laws.

18 (2) Following the 2007-2009 financial crisis, 19 Congress conducted a series of hearings and con-20 cluded that in the years leading up to the crisis, the 21 Federal prudential banking agencies were not ade-22 quately utilizing their rulemaking and supervisory 23 functions, nor enforcing Federal consumer financial 24 laws appropriately, which led to widespread con-25 sumer abuses that in turn contributed to the crisis 26 and led to the near collapse of the United States

1 banking system. To the extent Federal prudential 2 banking agencies took action to enforce consumer 3 protection laws, their actions were extremely limited 4 and focused on small banks even though the major-5 ity of consumer complaints were tied to the largest 6 banks. In order to better protect consumers from 7 many of the predatory acts and practices within the 8 consumer financial marketplace that contributed to 9 the financial crisis, and to restore integrity to the 10 country's financial system, Congress enacted the 11 Consumer Financial Protection Act of 2010 12 ("CFPA"), under title X of the Dodd-Frank Act. 13 The CFPA established the Consumer Bureau to reg-14 ulate the offering and provision of consumer finan-15 cial products or services under the Federal consumer financial law for certain covered entities. The Con-16 17 sumer Bureau's enforcement powers with respect to 18 very large banking organizations include investiga-19 tive authority and the ability to— 20 (A) conduct hearings and adjudication pro-21 ceedings; 22 (B) commence civil action lawsuits and

22 (B) commence civit action fawsuits and
23 make referrals to the U.S. Attorney General for
24 criminal proceedings;

1 (C) issue consent orders, under which res-2 titution, refunds, rescission or reformation of 3 contracts, or claw-back of compensation, is re-4 quired; and

5 (D) impose civil money penalties.

6 (3) In the years since Congress enacted the 7 Dodd-Frank Act, some very large banking organiza-8 tions operating in the United States have repeatedly 9 violated Federal banking and consumer protection 10 laws by engaging in unethical business practices, 11 which have enabled them to maximize profits for 12 shareholders at the expense of the interest of the 13 public. Enforcement actions have been taken, most 14 notably by the Consumer Bureau, but these banks 15 continue to act with impunity and violate numerous 16 laws designed to protect consumers.

17 (4) Senior bank executives, including the chief 18 executive officer, board of directors and other senior 19 officers at the largest banking organizations have 20 rarely been held personally accountable for Federal 21 consumer protection law violations and other illicit 22 practices that occurred during their tenure. In a re-23 port to Congress from The Office of the Special In-24 spector General for the Troubled Asset Relief Program ("SIGTARP"), the SIGTARP wrote in 2016: 25

1 "The American people have called for stronger re-2 forms on Wall Street, frustrated by the lack of sen-3 ior executive accountability at the largest banks. I 4 have called for Wall Street reform based on the dif-5 ficulties SIGTARP has faced as a law enforcement 6 agency in proving criminal intent of senior execu-7 tives at large institutions given how isolated they are 8 from knowledge of fraud in their company. This iso-9 lation is part of the culture at large institutions, and 10 is something that is unlikely to change absent re-11 form.".

12 (5) The Consumer Bureau has taken strides in 13 fulfilling its statutory objectives and mission to en-14 sure that all consumers have access to markets for 15 consumer financial products and services and that 16 these markets are fair, transparent, and competitive. 17 Yet, unlike the broad authority of Federal prudential 18 banking regulators over entire operations of its regu-19 lated entities, the scope of and applicability of the 20 Consumer Bureau's supervisory authority is limited. 21 The Consumer Bureau, for example, does not have 22 the authority to revoke a bank's charter or termi-23 nate a bank's Federal deposit insurance, even when 24 it has found a bank to have engaged in a pattern

of recurring and egregious violations of Federal con sumer financial laws and regulations.

3 (6) The Federal prudential banking agencies 4 are authorized to not only license, charter, and ap-5 prove the operations of banking organizations, but 6 also to supervise these institutions for compliance 7 with Federal banking laws and regulations. Addi-8 tionally, the Federal prudential banking agencies 9 have indicated, and Congress agrees, that instances 10 of consumer harm by a banking organization may be 11 deemed an unsafe or unsound banking practice of an 12 institution, warranting additional enforcement ac-13 tions beyond those that have also been issued by the 14 Consumer. Federal Reserve Board Chair Janet 15 Yellen said in 2016, "Of course, consumer issues and issues that involve harm of consumers can be-16 17 come safety and soundness issues. And if there 18 was—at least one of the lessons from the financial 19 crisis, I think, is that abuses of consumers of the 20 sort that we see—saw in subprime lending ulti-21 mately did become—become safety and soundness 22 issues. And so, of course, we need to have that con-23 cern, and we'll focus there.".

24 (7) Formal and informal enforcement authori-25 ties afforded to the Federal prudential banking

1 agencies include consent orders, cease and desist or-2 ders, civil money penalties, written agreements, and 3 the ability to place limitations on or remove institu-4 tion-affiliated parties—such as a director or officer 5 of an institution-for violations of laws or regula-6 tions. For the most egregious cases, when institu-7 tions commit illegal acts or repeatedly fail to comply 8 with laws or regulations, the Federal prudential 9 banking agencies also have the authority, and duty, 10 to take more serious actions, such as limit the activi-11 ties or functions of a bank, permanently bar culpable 12 bank officials from working again in the banking in-13 dustry, terminate Federal deposit insurance for a 14 bank, appoint a receiver to unwind the bank or re-15 voke the bank's national charter.

16 (8) Despite these important statutory powers, 17 the Federal prudential banking agencies continue to 18 rely on enforcement tools such as consent orders, 19 cease and desist orders, and civil money penalties, 20 even in instances when an institution's violations 21 have demonstrated unsafe or unsound business prac-22 tices and past supervisory and enforcement actions 23 have not sufficiently deterred illegal practices.

24 (9) The failure of the Federal prudential bank-25 ing agencies to exercise statutorily provided enforce-

1 ment authorities—such as revoking a bank's na-2 tional charter or terminating its Federal deposit in-3 surance—on institutions that have demonstrated a 4 pattern or practice of unsafe or unsound banking 5 practices related to repeat violations of Federal con-6 sumer financial laws or regulations, has resulted in 7 insufficient regulatory oversight that has allowed in-8 stitutions to continue to engage in inappropriate and 9 illegal business practices harming millions of con-10 sumers.

11 (10) Unlike small community banks that serve 12 consumers in their local communities, megabanks 13 (as identified as global systemically important bank 14 holding companies) are comparatively extremely 15 large and serve millions of consumers. Whereas Fed-16 eral prudential banking agencies have demonstrated 17 an ability to take enforcement actions against small 18 community banks, including for violations of Federal 19 consumer financial law, the same has not been dem-20 onstrated to be true of megabanks. While the Dodd-21 Frank Act established a regulatory framework that 22 has made significant progress in leveling the playing 23 field between large and small banks, including with 24 respect to how the Consumer Bureau's authorities 25 were designed and how the toughest rules apply to

1 megabanks, new laws should be enacted that build 2 on the Dodd-Frank Act's tiered and tailored regu-3 latory framework to mandate action in areas where 4 Federal prudential banking agencies have been re-5 luctant to exercise their discretion to take appro-6 priate action against megabanks that repeatedly vio-7 late laws and harm millions of consumers. New laws 8 should also be enacted to clarify repeated violations 9 of Federal consumer protection law are sufficient 10 grounds to take certain enforcement actions.

11 (11) To ensure market discipline and con-12 fidence in the U.S. financial system, Federal pruden-13 tial banking regulators should exercise all statutorily 14 mandated powers, including revoking the charter or 15 terminating Federal deposit insurance of any large 16 banking organization that has demonstrated a pat-17 tern of engaging in unsafe and unsound banking 18 practices that extensively harms consumers.

(12) Any megabank, either through its holding
company, depository institutions, or affiliates, that
repeatedly harms consumers or violates Federal consumer financial laws or regulations, has demonstrated a pattern of unsafe or unsound banking
practices that necessitates that Federal prudential
banking agencies immediately initiate proceedings,

under existing statutory authority, to revoke the its
 national charter or terminate its Federal deposit in surance, and place the institution into receivership
 for sale or dissolution.

5 (13) Furthermore, even if a banking organiza-6 tion's violations of Federal consumer financial laws 7 are deemed not to technically constitute unsafe or 8 unsound banking practices, it still may demonstrate 9 a pattern of wrongdoing causing unacceptable harm 10 to its customers, such that continuing to enable it to 11 engage in the business of banking distorts the regu-12 latory purpose of providing national bank charters, 13 deposit insurance and other benefits, and under-14 mines the overarching mission of all Federal pruden-15 tial banking agencies to protect the interest of the 16 public and the needs of consumers. Federal legisla-17 tion is needed, therefore, to underscore the impor-18 tance that Federal prudential banking regulators 19 should, after consulting with the Consumer Bureau, 20 exercise all their available enforcement powers with 21 respect to large banking organizations that repeat-22 edly violate Federal consumer financial laws, includ-23 ing authority to restrict business lines, revoke an in-24 stitution's national banking charter, terminate the 25 institution's Federal deposit insurance, and hold the institution's board of directors and senior officers
 accountable.

#### 3 SEC. 3. DEFINITIONS.

4 For purposes of this Act:

5 (1) BANKING ORGANIZATION.—The term
6 "banking organization" means any bank, savings as7 sociation, bank holding company, or savings and
8 loan holding company, and includes any subsidiary
9 or affiliate of a bank holding company or savings
10 and loan holding company.

(2) BOARD OF GOVERNORS.—The term "Board
of Governors" means the Board of Governors of the
Federal Reserve System.

14 (3) COMPTROLLER.—The term "Comptroller"
15 means the Comptroller of the Currency.

16 (4) CONSUMER BUREAU.—The term "Consumer
17 Bureau" means the Bureau of Consumer Financial
18 Protection.

19 (5) CORPORATION.—The term "Corporation"
20 means the Board of Directors of the Federal Deposit
21 Insurance Corporation.

(6) FEDERAL CONSUMER FINANCIAL LAW.—
The term "Federal consumer financial law" has the
meaning given that term under section 1002 of the

1	Consumer Financial Protection Act of $2010$ (12)
2	U.S.C. 5481).
3	(7) Federal consumer protection law.—
4	The term "Federal consumer protection law"
5	means—
6	(A) the Federal consumer financial law;
7	(B) the Fair Housing Act;
8	(C) the Federal Trade Commission Act;
9	(D) section 987 of title 10, United States
10	Code (commonly known as the "Military Lend-
11	ing Act");
12	(E) the Servicemembers Civil Relief Act;
13	and
14	(F) any regulation issued under a law de-
15	scribed under subparagraph (A), (B), (C), (D),
16	or (E).
17	(8) FEDERAL PRUDENTIAL BANKING AGEN-
18	CIES.—The term "Federal prudential banking agen-
19	cies" means the Board of Governors, the Comp-
20	troller, and the Corporation.
21	(9) FOREIGN BANK.—The term "foreign bank"
22	has the meaning given that term under section 1(b)
23	of the International Banking Act of 1978 (12 U.S.C.
24	3101(b)).

1	(10) GLOBAL SYSTEMICALLY IMPORTANT BANK
2	HOLDING COMPANY.—
3	(A) IN GENERAL.—The term "global sys-
4	temically important bank holding company"
5	means—
6	(i) a bank holding company that has
7	been identified by the Board of Governors
8	as a global systemically important bank
9	holding company pursuant to section
10	217.402 of title 12, Code of Federal Regu-
11	lations; and
12	(ii) a global systemically important
13	foreign banking organization, as defined
14	under section 252.2 of title 12, Code of
15	Federal Regulations.
16	(B) TREATMENT OF EXISTING GSIBS.—A
17	company or organization described under clause
18	(i) or (ii) of subparagraph (A) on the date of
19	the enactment of this Act shall be deemed a
20	global systemically important bank holding com-
21	pany for purposes of this Act.
22	(11) PATTERN OR PRACTICE OF UNSAFE OR
23	UNSOUND BANKING PRACTICES AND OTHER VIOLA-
24	TIONS RELATED TO CONSUMER HARM.—The term
25	"pattern or practice of unsafe or unsound banking

1	practices and other violations related to consumer
2	harm" means engaging in all of the following activi-
3	ties, to the extent each activity was discovered or oc-
4	curred at least once in the 10 years preceding the
5	date of the enactment of this Act:
6	(A) Having unsafe or unsound practices in
7	the institution's risk management and oversight
8	of the institution's sales practices, as evidenced
9	by—
10	(i) an institution lacking an enter-
11	prise-wide sales practices oversight pro-
12	gram that enables the institution to ade-
13	quately monitor sales practices to prevent
14	and detect unsafe or unsound sales prac-
15	tices and mitigate risks that may result
16	from such unsafe and unsound sales prac-
17	tices; and
18	(ii) an institution lacking a com-
19	prehensive customer complaint monitoring
20	process that—
21	(I) enables the institution to as-
22	sess customer complaint activity
23	across the bank;

1	(II) adequately monitors, man-
2	ages, and reports on customer com-
3	plaints; and
4	(III) analyzes and understands
5	the potential risks posed by the insti-
6	tution's sales practices.
7	(B) Engaging in unsafe and unsound sales
8	practices, as evidenced by the institution—
9	(i) opening more than one million un-
10	authorized deposit, credit card, or other
11	accounts;
12	(ii) performing unauthorized transfers
13	of customer funds; and
14	(iii) performing unauthorized credit
15	inquiries for purposes of the conduct de-
16	scribed in clause (i) or (ii).
17	(C) Lacking adequate oversight of third-
18	party vendors for purposes of risk-mitigation, to
19	prevent abusive and deceptive practices in the
20	vendor's provision of consumer products or
21	services.
22	(D) Having deficient policies and proce-
23	dures for sharing customers' personal identifi-
24	able information with third-party vendors for
25	litigation purposes that led to inadvertent dis-

1	closure of such information to unintended par-
2	ties.
3	(E) Violating Federal consumer financial
4	laws with respect to mortgage loans, including
5	charges of hidden fees and unauthorized or im-
6	proper disclosures tied to home mortgage loan
7	modifications.
8	(F) Engaging in unsafe or unsound bank-
9	ing practices related to residential mortgage
10	loan servicing and foreclosure processing.
11	(G) Violating the Servicemembers Civil Re-
12	lief Act.
13	(12) Pattern or practice of violations of
14	FEDERAL CONSUMER PROTECTION LAWS.—
15	(A) IN GENERAL.—The term "pattern or
16	practice of violations of Federal consumer pro-
17	tection laws" means—
18	(i) a pattern or practice of unsafe or
19	unsound banking practices and other viola-
20	tions related to consumer harm; and
21	(ii) such other pattern or practice as
22	the Director of the Consumer Bureau
23	shall, in consultation with the Comptroller,
24	the Board of Governors, and the Corpora-
25	tion, establish by regulation.

1	(B) TIME PERIOD.—Eligible activities that
2	may be included in any pattern or practice de-
3	scribed under subparagraph (A) are those that
4	were discovered or occurred in the 10 years pre-
5	ceding any determination made under section
6	101 or section 201.
7	(C) RULEMAKING.—Not later than the end
8	of the 1-year period beginning on the date of
9	the enactment of this Act, the Director of the
10	Consumer Bureau shall issue final regulations
11	to carry out subparagraph (A)(ii).
12	(13) STATE.—The term "State" means the sev-
13	eral States, the District of Columbia, and any other
14	territory or possession of the United States.
15	(14) Definitions related to subsidiaries
16	AND AFFILIATES OF FOREIGN BANKS.—The terms
17	"agency", "branch", "commercial lending com-
18	pany", and "representative office" have the mean-
19	ings given those terms, respectively, under section
20	1(b) of the International Banking Act of 1978 (12 $$
21	U.S.C. 3101(b)).
22	(15) OTHER BANKING DEFINITIONS.—The
23	terms "affiliate", "appropriate Federal banking
24	agency", "depository institution", "Federal savings
25	association", "insured depository institution", "na-

tional bank", "savings association", "subsidiary",
 "State depository institution", and "State member
 bank" have the meaning given those terms, respec tively, under section 3 of the Federal Deposit Insur ance Act (12 U.S.C. 1813)

#### 6 SEC. 4. AGENCY AUTHORITY.

(a) IN GENERAL.—Notwithstanding any other law
and for the sole purpose of carrying out the requirements
of this Act, in the event that the Board of Governors or
the Corporation lack a quorum, a majority of the members
of the Board of Governors and a majority of the members
of the Corporation shall have the full authority to act on
behalf of their respective agency.

(b) DETERMINATION OF CERTAIN VIOLATIONS.-In 14 15 making any determination under this Act with respect to whether an institution has violated a Federal consumer 16 17 protection law, if a Federal prudential banking agency does not have enforcement authority over the applicable 18 19 Federal consumer protection law, the agency shall rely on publically available information with respect to such viola-20 21 tions, such as criminal convictions and enforcement ac-22 tions, and consult with any relevant Government depart-23 ment or agency that took such actions against the institution. 24

1 (c) RULE OF CONSTRUCTION.—Nothing in this Act 2 shall be construed to reduce or impair any existing authority with respect to enforcement actions taken by an appro-3 4 priate Federal banking agency. Furthermore, a violation 5 of Federal consumer protection law or a pattern or prac-6 tice of violations of Federal consumer protection laws by 7 an institution shall not be deemed insufficient grounds for 8 the appropriate Federal banking agency to take any enforcement action, including those referenced in this Act, 9 it deems necessary and is otherwise authorized to take. 10 TITLE I—CONGRESSIONAL MAN-11 DATE TO REVIEW AND WIND 12 MEGABANKS DOWN ТНАТ 13 CON-CONTINUOUSLY ABUSE 14 REPEATEDLY **SUMERS** AND 15 VIOLATE THE LAW 16 17 SEC. 101. INITIATE PROCEEDINGS TO REVOKE CHARTER.

18 (a) IN GENERAL.—

(1) REVOCATION OF CHARTER.—The Comptroller shall review and determine, after consulting
with the Director of the Consumer Bureau, within
90 days of enactment of this Act whether a national
bank or Federal savings association affiliated with a
global systemically important bank holding company,
or the branch, representative office, or agency of a

1 foreign bank that is Federally licensed and affiliated 2 with a global systemically important bank holding 3 company, is engaging or has engaged in a pattern or 4 practice of unsafe or unsound banking practices and 5 other violations related to consumer harm. Not later 6 than 120 days after the date of enactment of this 7 Act, the Comptroller shall provide written notice to 8 the Committee on Financial Services of the House of 9 Representatives and the Committee on Banking, 10 Housing, and Urban Affairs of the Senate describing 11 the review, listing any identified institution with a 12 detailed basis for the determination, and, subject to 13 subsection (d), immediately initiate proceedings to 14 terminate the Federal charter of any such institution 15 or appoint a receiver for any such institution, pursu-16 ant to title LXII of the Revised Statutes of the 17 United States, the National Bank Receivership Act 18 (12 U.S.C. 191 et seq.), or the Home Owners' Loan 19 Act (12 U.S.C. 1461 et seq.). 20 (2) TERMINATION OF FEDERAL DEPOSIT IN-

20 (2) TERMINATION OF FEDERAL DEPOSIT IN-21 SURANCE.—The Corporation shall review and deter-22 mine, after consulting with the Director of the Con-23 sumer Bureau, within 90 days of enactment of this 24 Act, whether an insured depository institution affili-25 ated with a global systemically important bank hold-

1 ing company has engaged or is engaging in a pat-2 tern or practice of unsafe or unsound banking prac-3 tices and other violations related to consumer harm. 4 Not later than 120 days after the date of enactment 5 of this Act, the Corporation shall provide written no-6 tice to the Committee on Financial Services of the 7 House of Representatives and the Committee on 8 Banking, Housing, and Urban Affairs of the Senate 9 describing the review, listing any identified institu-10 tion with a detailed basis for the determination and, 11 subject to subsection (d), immediately initiate an in-12 voluntary termination of the deposit insurance of the 13 depository institution under and subject to the pro-14 cedures set forth in section 8(a) of the Federal De-15 posit Insurance Act (12 U.S.C. 1818(a)).

16 (3) TERMINATION OF FEDERAL RESERVE MEM-17 BERSHIP OF A STATE MEMBER BANK.—The Board 18 of Governors shall review and determine, after con-19 sulting with the Director of the Consumer Bureau, 20 within 90 days of enactment of this Act, whether a 21 State member bank affiliated with a global system-22 ically important bank holding company is engaging 23 or has engaged in a pattern or practice of unsafe or 24 unsound banking practices and other violations re-25 lated to consumer harm. Not later than 120 days

1 after the date of enactment of this Act, the Board 2 of Governors shall provide written notice to the 3 Committee on Financial Services of the House of 4 Representatives and the Committee on Banking, 5 Housing, and Urban Affairs of the Senate describing 6 the review, listing any identified institution with a 7 detailed basis for the determination and, subject to 8 subsection (d), immediately initiate proceedings to 9 terminate such bank's membership in the Federal 10 Reserve System pursuant to the Federal Reserve Act 11 (12 U.S.C. 221 et seq.).

(4) TERMINATION OF U.S. ACTIVITIES BY FOREIGN BANK.—The Board of Governors shall review
and determine, after consulting with the Director of
the Consumer Bureau, within 90 days of enactment
of this Act whether—

17 (A) a foreign bank affiliated with a global 18 systemically important bank holding company 19 that has a State-licensed branch, agency, com-20 mercial lending company, or representative of-21 fice is engaging or has engaged in a pattern or 22 practice of unsafe or unsound banking practices 23 and other violations related to consumer harm. 24 Not later than 120 days after the date of enact-25 ment of this Act, the Board of Governors shall

1 provide written notice to the Committee on Fi-2 nancial Services of the House of Representa-3 tives and the Committee on Banking, Housing, 4 and Urban Affairs of the Senate describing the review, listing any identified foreign bank with 5 6 a detailed basis for the determination and, sub-7 ject to subsection (d), immediately initiate pro-8 ceedings to terminate the foreign bank's ability 9 to operate in the United States pursuant to sec-10 tion 7(e) of the International Banking Act of 11 1978 (12 U.S.C. 3105(e)); or 12 (B) a Federal branch or Federal agency of

13 a foreign bank affiliated with a global system-14 ically important bank holding company that is 15 engaging or has engaged in a pattern or prac-16 tice of unsafe or unsound banking practices and 17 other violations related to consumer harm. Not 18 later than 120 days after the date of enactment 19 of this Act, the Board of Governors shall pro-20 vide written notice to the Committee on Finan-21 cial Services of the House of Representatives 22 and the Committee on Banking, Housing, and 23 Urban Affairs of the Senate describing the re-24 view, listing any identified institution with a de-25 tailed basis for the determination and transmit within 24 hours to the Comptroller a rec ommendation that the license of the Federal
 branch or Federal agency be terminated pursu ant to section 4(i) of the International Banking
 Act of 1978 (12 U.S.C. 3102(i)).

6 (b) MANDATORY TESTIMONY.—The Federal pruden-7 tial banking agencies shall testify before the Committee 8 on Financial Services of the House of Representatives and 9 the Committee on Banking, Housing, and Urban Affairs 10 of the Senate regarding the review required by this section 11 no later than 180 days after the date of enactment of this 12 Act.

13 (c) COORDINATED AND UNIMPEDED ACTION.—Each 14 Federal prudential banking agency shall coordinate and 15 share all relevant information with other Federal prudential banking agencies in carrying out this section. To the 16 extent the same institution is identified by multiple Fed-17 18 eral prudential banking agencies under this section, the 19 appropriate Federal banking agency shall not delay or otherwise cease taking any action required by this Act with 20 21 respect to the institution.

(d) JUDICIAL REVIEW.—A determination by the
Comptroller, the Board of Governors, or the Corporation
under subsection (a) shall be subject to review by a Federal district court of competent jurisdiction under the pro-

1 cedures provided for under section 8(h) of the Federal De-

2 posit Insurance Act (12 U.S.C. 1818(h)).

3 (e) Removal of Directors and Senior Offi-4 CERS.—If the Comptroller, the Board of Governors, or the 5 Corporation, as applicable, makes a determination to initiate proceedings to terminate a Federal charter for a na-6 7 tional bank, Federal savings association, or branch, agen-8 cy, commercial lending company, or representative office 9 of a foreign bank under this section, or makes a deter-10 mination to initiate an involuntary termination of the deposit insurance, the Comptroller, the Board the Gov-11 12 ernors, or the Corporation, as applicable, shall notify the institution that removal is required of any director or sen-13 ior officers responsible, as determined by the appropriate 14 Federal banking agency, for overseeing any division of the 15 institution during the time that the institution was engag-16 ing in the identified pattern or practice of unsafe or un-17 18 sound banking practices, pursuant to section 8(e) of the 19 Federal Deposit Insurance Act (12 U.S.C. 1818(e)). Any 20current and former directors and senior officers deter-21 mined responsible by the appropriate Federal banking 22 agency for overseeing any division of an institution during 23 the time that the institution was found to be engaging in 24 the pattern or practice of unsafe or unsound banking practices under this title shall also be permanently banned 25

from working as an employee, officer, or director of any
 other banking organization, pursuant to section 8(e) of the
 Federal Deposit Insurance Act (12 U.S.C. 1818(e)).

#### 4 SEC. 102. RECEIVERSHIP AND LIMITATION ON TRANSFER 5 OF ASSETS.

6 (a) NOTICE TO FDIC.—The Comptroller and the 7 Board of Governors shall notify within 24 hours the Cor-8 poration of any determination made under section 101. (b) TERMINATION OF FEDERAL DEPOSIT INSURANCE 9 BASED ON REVOCATION OF FEDERAL BANKING CHAR-10 TER.—For any insured depository institution identified by 11 12 the Corporation under section 101, or upon being notified of the termination of a national bank or Federal savings 13 14 association's Federal charter or termination of a Federal 15 license for an insured branch or agency of a bank under 16 subsection (a), the Corporation shall—

(1) initiate an involuntary termination of the
deposit insurance of the institution under section 8
of the Federal Deposit Insurance Act (12 U.S.C.
1818); and

(2) place the institution into receivership, with
the Corporation acting as the receiver, pursuant to
the procedures provided under section 11(c) of the
Federal Deposit Insurance Act (12 U.S.C. 1821(c)).

1 (c) LIMITATION ON TRANSFER OF ASSETS.—In its 2 capacity as receiver of a national bank, Federal savings association, or branch, agency, commercial lending com-3 4 pany, or representative office of a foreign bank under this 5 section, the Corporation may transfer any assets of the institution only to banking organizations that were as-6 7 signed a rating of "satisfactory record of meeting commu-8 nity credit needs" or better for complying with the Com-9 munity Reinvestment Act of 1977 in their most recent evaluation, and may not transfer any assets of the institu-10 11 tion to either—

(1) a global systemically important bank holding company, or any subsidiary of such a bank holding company; or

(2) a banking organization that has exhibited
substantial non-compliance with Federal consumer
protection laws as evidenced by any public enforcement actions, targeted supervisory exams, or a rating of less than "satisfactory" on its most recent
consumer compliance examination.

(d) CONSULTATION.—When acting in the capacity of
a receiver pursuant to subsection (b), the Corporation
shall consult with the Office of Minority and Women Inclusion of the Corporation.

#### **1 TITLE II—CLARIFYING FEDERAL**

#### CHARTERS MUST BE TERMI-2 NATED FOR INSTITUTIONS 3 THAT ENGAGE IN A PATTERN 4 **OR PRACTICE OF VIOLATIONS** 5 FEDERAL **CONSUMER** OF 6 **PROTECTION LAWS OR REGU-**7 LATIONS 8

#### 9 SEC. 201. PATTERN OR PRACTICE OF VIOLATIONS OF FED-

10

#### ERAL CONSUMER PROTECTION LAWS.

11 (a) DETERMINATION.—

12 (1) COMPTROLLER.—The Comptroller shall reg-13 ularly review and determine, in consultation with the 14 Director of the Consumer Bureau, whether a na-15 tional bank or Federal savings association affiliated 16 with a global systemically important bank holding 17 company, or a federally licensed branch, agency, 18 commercial lending company, or representative office 19 of any foreign bank affiliated with a global system-20 ically important bank holding company is dem-21 onstrating a pattern or practice of violations of Fed-22 eral consumer protection laws. Upon such a deter-23 mination, the Comptroller shall provide a written, 24 confidential notice within 7 days to the other Fed-25 eral prudential banking agencies, Committee on Fi1 nancial Services of the House of Representatives, 2 and the Committee on Banking, Housing, and 3 Urban Affairs of the Senate describing the review 4 and any identified institution and, in consultation 5 with the Director of the Consumer Bureau, imme-6 diately initiate additional enforcement actions or 7 proceedings to either appoint a receiver or terminate the Federal charter of such institution, pursuant to 8 9 subsection (c).

10 (2) BOARD OF GOVERNORS.—The Board of 11 Governors shall regularly review and determine, in 12 consultation with the Director of the Consumer Bu-13 reau, whether a State member bank affiliated with 14 a global systemically important bank holding com-15 pany or State-chartered branch, agency, or rep-16 resentative office of a foreign bank affiliated with a 17 global systemically important bank holding company 18 is demonstrating a pattern or practice of violations 19 of Federal consumer protection laws. Upon such a 20 determination, the Board of Governors shall provide 21 a written, confidential notice within 7 days to the 22 other Federal prudential banking agencies, to the 23 Committee on Financial Services of the House of 24 Representatives, and the Committee on Banking, 25 Housing, and Urban Affairs of the Senate describing the review and any identified institution and, in consultation with the Director of the Consumer Bureau,
immediately initiate additional enforcement actions
or proceedings to terminate the bank's membership
in the Federal Reserve System or the foreign bank's
activities in the United States, as applicable, pursuant to subsection (c).

8 (3) CORPORATION.—The Corporation shall reg-9 ularly review and determine, in consultation with the 10 Director of the Consumer Bureau, whether an in-11 sured depository institution affiliated with a global 12 systemically important bank holding company is 13 demonstrating a pattern or practice of violations of 14 Federal consumer protection laws. Upon such a de-15 termination, the Corporation shall provide a written, 16 confidential notice within 7 days to the other Fed-17 eral prudential banking agencies, the Committee on 18 Financial Services of the House of Representatives 19 and the Committee on Banking, Housing, and 20 Urban Affairs of the Senate describing the review 21 and any identified institution and, in consultation 22 with the Director of the Consumer Bureau, imme-23 diately initiate additional enforcement actions or 24 proceedings to terminate the deposit insurance of 25 the institution, pursuant to subsection (c).

1 (b) CONSIDERATIONS.—

2 (1) IN GENERAL.—In making a determination 3 under subsection (a) or paragraph (2), the Comp-4 troller, the Board of Governors, and the Corpora-5 tion, as applicable, shall consider whether the institution's continued operations, activities, and func-6 7 tions are in the public interest, and whether the pub-8 lic benefits provided to consumers by the institution 9 outweigh the harms posed by the institution, as well 10 as whether the institution is meeting the convenience 11 and needs of the communities served by the institu-12 tion.

13 (2) RECOMMENDATION BY DIRECTOR.—Upon a 14 finding by the Director of the Consumer Bureau 15 that a national bank, State member bank, or Fed-16 eral savings association affiliated with a global sys-17 temically important bank holding company, or a fed-18 erally licensed branch, agency, representative office, 19 or commercial lending company of a foreign bank af-20 filiated with a global systemically important bank 21 holding company is demonstrating a pattern or prac-22 tice of violations of Federal consumer protection 23 laws, the Director of the Consumer Bureau shall, 24 within 7 days, recommend to the Comptroller, the 25 Board of Governors, or the Corporation that determination should be made under subsection (a). The
Comptroller, the Board of Governors, or the Corporation, as applicable, shall consider such recommendation and publicly respond in writing, including a detailed basis for its decision, within 90
days as to whether they will follow such recommendation.

8 (3) DETAILED EXPLANATION.—In making a de-9 termination under subsection (a), including in re-10 sponse to any recommendation made by the Director 11 of the Consumer Bureau and in any written notice 12 to the Committee on Financial Services of the House 13 of Representatives and the Committee on Banking, 14 Housing, and Urban Affairs of the Senate, the 15 Comptroller, the Board of Governors, or the Cor-16 poration, as applicable, shall include a detailed de-17 scription of the review of the institution, the basis 18 for its determination, and which of the enforcement 19 actions or proceedings under subsection (c) that the 20 agency has determined to take against the institu-21 tion.

(4) PUBLIC HEARINGS.—The Comptroller, the
Board of Governors, or the Corporation, as applicable, may convene public hearings to consider facts,
observations, evidence, and testimony provided by

any institution subject to a determination under this
title as well as affected stakeholders. At least one
public hearing must be granted if made at the written request of the institution subject to a determination under this title, the Director of the Consumer
Bureau, or by relevant State or local government
agencies from at least five States.

8 (5) ANNUAL REPORT AND TESTIMONY.—Each 9 Federal prudential banking agency shall annually 10 submit a written report to the Committee on Finan-11 cial Services of the House of Representatives and 12 the Committee on Banking, Housing, and Urban Affairs of the Senate describing the actions the agency 13 14 has taken to carry out the requirements of this Act, 15 including the regular review required by this section, 16 and a list of each violation of Federal law or regula-17 tion that was discovered or occurred in the previous 18 10 years for each global systemically important bank 19 holding company, and any affiliate thereof, that is 20 subject to the agency's supervision. The Federal 21 prudential banking agencies shall annually testify 22 before the Committee on Financial Services of the 23 House of Representatives and the Committee on 24 Banking, Housing, and Urban Affairs of the Senate 25 on their respective annual report.

1	(c) Consequence of Determination.—
2	(1) IN GENERAL.—If a determination is made
3	under subsection (a) with respect to an institution
4	that is demonstrating a pattern or practice of viola-
5	tions of Federal consumer protection laws, the ap-
6	propriate Federal banking agency, in consultation
7	with the Director of the Consumer Bureau, shall
8	take one or more of the following actions:
9	(A) Remove responsible senior officers or
10	directors of the institution, and permanently
11	ban them from working at another banking or-
12	ganization, pursuant to section 8(e) of the Fed-
13	eral Deposit Insurance Act (12 U.S.C.
14	1818(e)).
15	(B) Restrict certain lines of business of the
16	institution, pursuant to section 8(b) of the Fed-
17	eral Deposit Insurance Act (12 U.S.C.
18	1818(b)).
19	(C) Initiate proceedings to terminate the
20	Federal charter of the institution, terminate a
21	foreign bank's ability to operate in the United
22	States, or appoint a receiver pursuant to either
23	title LXII of the Revised Statutes of the United
24	States, the National Bank Receivership Act $(12)$
25	U.S.C. 191 et seq.), or the Home Owners' Loan

1	Act (12 U.S.C. 1461 et seq.), with the identi-
2	fied pattern or practice of violations of Federal
3	consumer protection laws deemed as grounds
4	for appointing a conservator or receiver under
5	the Federal Deposit Insurance Act or termi-
6	nating deposit insurance pursuant to section
7	8(a) of the Federal Deposit Insurance Act (12
8	U.S.C. 1818(a)).
9	(2) Recommendation by director.—If a de-
10	termination is made under subsection (a) with re-
11	spect to a national bank, Federal savings associa-
12	tion, or federally licensed branch, agency, commer-
13	cial lending company, or representative office of a
14	foreign bank—
15	(A) the Director of the Consumer Bureau
16	may recommend to the Comptroller, the Board
17	of Governors, or the Corporation what actions
18	should be taken under this subsection; and
19	(B) the Comptroller, the Board of Gov-
20	ernors, or the Corporation, as applicable, shall
21	consider such recommendation and publicly re-
22	spond in writing within 30 days as to whether
23	they will follow such recommendation.
24	(3) Mandatory enforcement actions.—If a
25	determination is made under subsection (a), the

1 Comptroller, the Board of Governors, or the Cor-2 poration, as applicable, shall take at least one of the 3 actions described under paragraph (1). If a second 4 determination is made under subsection (a) against 5 the same institution after enforcement actions are 6 taken under this section, the Comptroller, the Board 7 of Governors, or the Corporation, as applicable, shall 8 immediately initiate proceedings to terminate a Fed-9 eral charter, a State member bank's membership in 10 the Federal Reserve System, a foreign bank's ability 11 to operate in the United States, or terminate deposit 12 insurance.

(4) JUDICIAL REVIEW.—A determination under
subsection (a) shall be subject to review by a Federal district court of competent jurisdiction under
the procedures provided for under section 8(h) of the
Federal Deposit Insurance Act (12 U.S.C. 1818(h)).
SEC. 202. RECEIVERSHIP AND LIMITATION ON TRANSFER
OF ASSETS.

OF ASSETS.

(a) NOTICE TO FDIC.—The Comptroller and the
Board of Governors shall notify within 24 hours the Corporation of any determination made under section 201.
(b) TERMINATION OF FEDERAL DEPOSIT INSURANCE
BASED ON REVOCATION OF FEDERAL BANKING CHARTER.—For any insured depository institution identified by

the Corporation under section 201, or upon being notified
 of the termination of a national bank or Federal savings
 association's Federal charter or termination of a Federal
 license for an insured branch or agency of a bank under
 subsection (a), the Corporation shall—

6 (1) initiate an involuntary termination of the
7 deposit insurance of the institution under section 8
8 of the Federal Deposit Insurance Act (12 U.S.C.
9 1818); and

10 (2) place the institution into receivership, with 11 the Corporation acting as the receiver, pursuant to 12 the procedures provided under section 11(c) of the 13 Federal Deposit Insurance Act (12 U.S.C. 1821(c)). 14 (c) LIMITATION ON TRANSFER OF ASSETS.—In its 15 capacity as receiver of a national bank, Federal savings association, or branch, agency, commercial lending com-16 17 pany, or representative office of a foreign bank under this 18 section, the Corporation may transfer any assets of the 19 institution only to a banking organization that was as-20 signed a rating of "satisfactory record of meeting commu-21 nity credit needs" or better for complying with the Com-22 munity Reinvestment Act of 1977 in the organization's 23 most recent evaluation, and may not transfer any assets of the institution to either— 24

(1) a global systemically important bank hold ing company, or any subsidiary of such a bank hold ing company; or

4 (2) a banking organization that has exhibited
5 substantial non-compliance with Federal consumer
6 protection laws as evidenced by any enforcement ac7 tions, targeted supervisory exams, or a rating of less
8 than "satisfactory" on its most recent consumer
9 compliance examination.

(d) CONSULTATION.—When acting in the capacity of
a receiver pursuant to subsection (b), the Corporation
shall consult with the Office of Minority and Women Inclusion of the Corporation.

14SEC.203. ADDRESSING PETITIONS FROM STATE AND15LOCAL GOVERNMENT AGENCIES WITH RE-16SPECT TO VIOLATIONS OF FEDERAL CON-17SUMER PROTECTION LAWS AND REGULA-18TIONS.

19 The Comptroller, the Corporation, and the Board of20 Governors shall—

(1) consider petitions from relevant State and
local government agencies, including law enforcement and city and State attorney generals, regarding a pattern or practice of violations of Federal
consumer protection laws by a national bank, a

1 State member bank, or a Federal savings association 2 affiliated with a global systemically important bank 3 holding company, or a United States branch, agency, 4 commercial lending company, or representative office 5 of a foreign bank affiliated with a global systemically 6 important bank holding company, or a State deposi-7 tory institution affiliated with a global systemically 8 important bank holding company, as applicable;

9 (2) for any petition from State or local govern-10 ment agencies from at least five States, provide a 11 written response within 180 days after receiving 12 such a petition whether or not a determination is 13 made under this title, including a detailed basis for 14 the determination; and

(3) for any written response under paragraph
(2), send a copy of the written response to the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and Urban Affairs of the Senate.

# TITLE III—DETERRENCE AND EXECUTIVE ACCOUNTABILITY TO CURB CONSUMER ABUSES

#### 4 SEC. 301. ANNUAL CERTIFICATION BY EXECUTIVE OFFI-

5

#### CERS AND DIRECTORS OF THE BOARD.

6 (a) IN GENERAL.—Each executive officer and director of the board of a national bank or a Federal savings 7 8 association affiliated with a global systemically important 9 bank holding company, or the branch, representative of-10 fice, or agency of a foreign bank that is federally licensed 11 and affiliated with a global systemically important bank 12 holding company shall certify and submit a written attes-13 tation, at least on an annual basis to the appropriate Fed-14 eral banking agency, the Consumer Bureau, and any relevant Federal law enforcement agency that they have reg-15 16 ularly reviewed the institution's lines of business and conducted due diligence to ensure that— 17

(1) the institution has established and maintained internal risk controls to identify significant
deficiencies and weaknesses in its compliance with
all applicable Federal consumer protection laws;

(2) the institution has promptly disclosed all
known violations of applicable Federal consumer
protection laws to the Consumer Bureau and the appropriate Federal banking agency;

(3) the institution is taking all reasonable steps
 to correct any identified deficiencies and weaknesses
 in its compliance with all applicable Federal con sumer protection laws based on a review of all regu latory examination results received in prior years;
 and

7 (4) the institution is in substantial compliance 8 with all applicable Federal consumer protection laws. 9 (b) GUIDANCE.—The Consumer Bureau, in consulta-10 tion with the relevant Federal and State regulator and law 11 enforcement agencies, shall issue final guidance on the 12 content, form, and method of delivery of the annual certification required under subsection (a) within 6 months of 13 the date of the enactment of this Act. 14

(c) CRIMINAL PENALTIES.—Any individual who certifies and submits an attestation described under subsection (a) that contains a false statement—

18 (1) if done knowingly, shall be fined not more
19 than \$1,000,000 or imprisoned not more than 10
20 years, or both; or

(2) if done intentionally, shall be fined not more
than \$5,000,000 or imprisoned not more than 20
years or both.

24 (d) PENALTIES FOR FAILURE TO COMPLY.—Any in-25 dividual who fails to certify and submit a required attesta-

1 tion described under subsection (a), shall be fined not
2 more than \$1,000,000 or imprisoned not more than 10
3 years or both.

4 SEC. 302. PERSONAL LIABILITY OF EXECUTIVE OFFICERS
5 AND DIRECTORS OF THE BOARD FOR FED6 ERAL CONSUMER PROTECTION LAW VIOLA7 TIONS.

8 (a) CIVIL LIABILITY.—

9 (1) IN GENERAL.—If an executive officer or di-10 rector of the board of a national bank, Federal sav-11 ings association, or federally-insured State deposi-12 tory institution affiliated with a global systemically 13 important bank holding company, or United States 14 branch, agency, commercial lending company, or 15 representative office of a foreign bank affiliated with 16 a global systemically important bank holding com-17 pany, knowingly violates any Federal consumer pro-18 tection law (or directs any of the agents, officers, or 19 directors of the institution to so violate or engage), 20 such executive officer or director shall be liable in 21 their personal and individual capacity for damages 22 which the institution or any other person shall have 23 sustained in consequence of such violation or en-24 gagement. Any fines under this subsection shall not 25 be deemed to limit the relevant Federal regulator or

1	law enforcement entity's authority to impose civil
2	penalties, fines, or other appropriate consumer re-
3	dress on the institution.
4	(2) LIMITATION ON ACTIONS.—Except as other-
5	wise provided by law, a civil action arising under
6	this section may not be commenced after the later
7	of—
8	(A) 2 years after the discovery of the facts
9	constituting the violation; or
10	(B) 5 years after such violation.
11	(b) CRIMINAL LIABILITY.—Any executive officer or
12	director of the board who knowingly causes a national
13	bank, Federal savings association, or federally-insured
14	State depository institution affiliated with a global system-
15	ically important bank holding company, or United States
16	branch, agency, or representative office of a foreign bank
17	affiliated with a global systemically important bank hold-
18	ing company to violate any Federal consumer protection
19	law (or who directs another agent, senior officer, or direc-
20	tor of the institution to commit such a violation or engage
21	in such acts that result in the director or officer being
22	personally unjustly enriched and the institution being con-
23	ducted in an unsafe and unsound manner) shall be—

24 (1) fined in an amount not to exceed 100 per-25 cent of the compensation (including stock options

44

awarded as compensation) received by such officer
 or director from the institution—

3 (A) during the time period in which the
4 violations occurred; or

5 (B) in the one to three year time period
6 preceding the date on which the violations were
7 discovered; and

(2) imprisoned for not more than 5 years.

9 (c) TERMINATION OF EMPLOYMENT AND LIFETIME BAN.—If an executive officer or director of the board of 10 11 a national bank, Federal savings association, or federally-12 insured State depository institution affiliated with a global 13 systemically important bank holding company, or United 14 States branch, agency, commercial lending company, or 15 representative office of a foreign bank affiliated with a global systemically important bank holding company com-16 17 mits a violation or engages in an act described under subsection (a) or is convicted of a violation or of engaging 18 in an act described under subsection (b), the Comptroller, 19 20 the Corporation, or the Board of Governors, as applicable, 21 shall notify within 24 hours the institution that such exec-22 utive, director, or senior officer must be terminated from 23 their position with the institution and be permanently pro-24 hibited from engaging in the operation and management of any other federally-chartered or federally-insured bank-25

ing organization, pursuant to section 8(e) of the Federal
 Deposit Insurance Act (12 U.S.C. 1818(e)).

#### 3 TITLE IV—REPORTS

#### 4 SEC. 401. REPORTS TO CONGRESS.

The Board of Governors, the Comptroller, the Consumer Bureau, and the Corporation shall each submit an
annual report to the Congress containing a description of
actions taken to carry out this Act.

## 9SEC. 402. REPORTS BY THE OFFICES OF MINORITY AND10WOMEN INCLUSION.

11 The Office of Minority and Women Inclusion of the 12 Board of Governors, the Comptroller, the Consumer Bu-13 reau, and the Corporation shall each include, in the annual 14 report required under section 342(e) of the Dodd-Frank 15 Wall Street Reform and Consumer Protection Act (12 16 U.S.C. 5452(e)), a description of—

17 (1) how the duties of the Office have been car18 ried out with respect to the requirements of this Act;
19 and

20 (2) with respect to the Office of the Corpora21 tion, how the Office has carried out the consulta22 tions required under this Act.