The U.S. Department of Housing and Urban Development
OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT

## The 2019 Annual Homeless Assessment Report (AHAR) to Congress



PART 1: POINT-IN-TIME ESTIMATES OF HOMELESSNESS

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# Message from the Secretary 



I am pleased to submit to Congress the U.S. Department of Housing and Urban Development's (HUD) 2019 Annual Homeless Assessment
Report (AHAR) Part 1, which provides national estimates of homelessness in the United States. This report furthers our understanding of homelessness in our country by looking at the number of people experiencing homelessness at a point-in-time nationally, by state and Continuum of Care, and providing information about their characteristics.

HUD has released the AHAR each year since 2007 to give both national- and local-level information needed to track progress toward ending homelessness in the United States. This year's report shows that there was a small increase in the one-night estimates of people experiencing homelessness across the nation between 2018 and 2019 (3\%), which reflects a 16 percent increase in California, and offsets a marked decrease across many other states. Compared to January 2007, 12 percent fewer people experienced homelessness nationwide in January 2019.
In terms of absolute numbers, California has more than half of all unsheltered homeless people in the country ( $53 \%$ or 108,432 ), with nearly nine times as many unsheltered homeless as the state with the next highest number, Florida ( $6 \%$ or 12,476 ), despite California's population being only twice that of Florida.
The states with the highest rates of homelessness per 10,000 people were New York (46), Hawaii (45), California (38), Oregon (38), and Washington (29), each significantly higher than the national average of 17 persons per 10,000. The District of Columbia had a homelessness rate of 94 people per 10,000.
Many people think that states have high homelessness due to warm weather. Yet, all but one of the five states with the lowest rates of homelessness per 10,000 are located in warm climates; Mississippi (4), Louisiana (6), Alabama (7), Virginia (7), and North Dakota (7) have the nation's lowest homelessness rates.
Progress in fighting homelessness has been particularly successful for veteran populations, a testament to the impactful partnership between HUD
and the Department of Veterans Affairs (VA), including through the HUD-VA Supportive Housing (HUD-VASH) program, which has received additional funding each year since the program began in FY 2008. Compared to 2009, 40 percent fewer veterans experienced homelessness nationwide during 2019, which means 36,282 fewer veterans were without a home. The report shows a two percent decline in veteran homelessness between 2018 and 2019 alone.
Since the Housing First paradigm became the dominant model embraced by federal and state policy makers, family and veteran homelessness have declined. However, over the past five years unsheltered homelessness among individuals has risen. At the same time there has been a decline in emergency beds for individuals, with a decline in transitional housing of 27,946 beds, which was partially offset by an increase in emergency shelter of 24,177 beds. HUD continues to support Permanent Supportive Housing (PSH) as a solution to ending homelessness, yet reality has shown that the development of project-based PSH is costly and lengthy, and more emergency beds are needed to meet the immediate needs of vulnerable homeless people who are left unsheltered.

This report demonstrates continued progress towards ending homelessness, but also a need to recalibrate policy to make future efforts more effective and aligned with the unique needs of different communities. With partnerships among the federal government, states, localities, the faith community, and the private sector, together we can join in leading all individuals and families to the right type and level of support to move out of homelessness and into a better life. We look forward to continuing this work until the job is done.
Dr. Benjamin S. Carson, Sr.


## Secretary

U.S. Department of Housing and Urban Development

## Key Findings

On a single night in 2019 , roughly 568,000 people were experiencing homelessness in the United States. Nearly two-thirds (63\%) were staying in sheltered locations-emergency shelters or transitional housing programs-and more than one-third (37\%) were in unsheltered locations such as on the street, in abandoned buildings, or in other places not suitable for human habitation.
While homelessness in most states declined between 2018 and 2019, homelessness in California increased by 16 percent, or 21,306 people. The large increase in California is reflected in a nationwide increase of 3 percent, or 14,885 people experiencing homelessness, between 2018 and 2019.

After slight increases between 2016-2017 and 20172018, homelessness increased by 3 percent between 2018 and 2019, driven primarily by increases in West Coast states. These increases outpaced continued declines in much of the rest of the country. The 20182019 increase reflects modest declines (0.5\%) in the number of people staying in sheltered locations offset by a substantially larger increase (9\%) in the number of people staying in unsheltered locations.
An increase in the number of individuals experiencing homelessness, specifically unsheltered individuals, drove the national increase in all people experiencing homelessness. The number of unsheltered individuals in California rose 21 percent between 2018 and 2019, an increase of more than 18,000 people.
More than half of all unsheltered homeless people were in Continuums of Care (CoCs) that encompass the nation's 50 largest cities (53\%). About one in five (21 percent) was in a CoC with a largely suburban population (21\%). Another one in five (20\%) was in a largely rural area, and the remaining six percent were in other urban areas not among the nation's 50 largest cities.

The number of people experiencing homelessness in families with children continued to decline, by five percent between 2018 and 2019 and by 27 percent between 2007 and 2019. In 2019, less than 172,000 people in families with children were experiencing homelessness, and most people experiencing homelessness in families with children were staying in
sheltered locations (91\%). A large part of the decline in family homelessness since 2007 has occurred among people staying in unsheltered locations.
The number of veterans experiencing homelessness declined by two percent between 2018 and 2019 and has dropped by almost 50 percent since 2009. Decreases in veteran homelessness occurred for veterans staying in both sheltered and unsheltered locations.
On a single night in 2019, about 35,000 people were experiencing homelessness as unaccompanied youth-that is, people under the age of 25 experiencing homelessness on their own. This represents a 4 percent decrease, or 1,323 people, from 2018 to 2019. Most unaccompanied youth (89\%) were between the ages of 18 and 24 . Just under half of unaccompanied youth were unsheltered (50\%), a much higher rate than for all people experiencing homelessness (37\%) and about the same rate as for people experiencing homelessness as individuals.
The number of individuals with chronic patterns of homelessness increased by 9 percent between 2018 and 2019 but is 20 percent lower than it was in 2007. The recent increase was driven by a considerable increase in the number of sheltered individuals with chronic patterns of homelessness (15\%). Nationally, the number of unsheltered chronically homeless individuals rose by five percent between 2018 and 2019.

African Americans have remained considerably overrepresented among the homeless population compared to the U.S. population. African Americans accounted for 40 percent of all people experiencing homelessness in 2019 and 52 percent of people experiencing homelessness as members of families with children, despite being 13 percent of the U.S. population. In contrast, 48 percent of all people experiencing homelessness were white compared with 77 percent of the U.S. population. People identifying as Hispanic or Latino (who can be of any race) are about 22 percent of the homeless population but only 18 percent of the population overall.

## Definition of Terms

Please note: Key terms are used for AHAR reporting purposes and accurately reflect the data used in this report. Definitions of these terms may differ in some ways from the definitions found in the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act and in HUD regulations.

Chronically Homeless Individual refers to an individual with a disability who has been continuously homeless for one year or more or has experienced at least four episodes of homelessness in the last three years where the combined length of time homeless on those occasions is at least 12 months.
Chronically Homeless People in Families refers to people in families in which the head of household has a disability and has either been continuously homeless for one year or more or has experienced at least four episodes of homelessness in the last three years where the combined length of time homeless on those occasions is at least 12 months.
Continuums of Care (CoC) are local planning bodies responsible for coordinating the full range of homelessness services in a geographic area, which may cover a city, county, metropolitan area, or an entire state.
Emergency Shelter is a facility with the primary purpose of providing temporary shelter for homeless people.
Homeless describes a person who lacks a fixed, regular, and adequate nighttime residence.
Housing Inventory Count (HIC) is produced by each CoC and provides an annual inventory of beds that assist people in the CoC who are experiencing homelessness or leaving homelessness.
Individual refers to a person who is not part of a family with children during an episode of homelessness. Individuals may be homeless as single adults, unaccompanied youth, or in multiple-adult or multiple-child households.
Other Permanent Housing is housing with or without services that is specifically for formerly homeless people but that does not require people to have a disability.
Parenting Youth are people under age 25 who are the parents or legal guardians of one or more children (under age 18) who are present with or sleeping in the same place as that youth parent,
where there is no person over age 24 in the household.

Parenting Youth Household is a household with at least one parenting youth and the child or children for whom the parenting youth is the parent or legal guardian.
People in Families with Children are people who are homeless as part of a household that has at least one adult (age 18 and older) and one child (under age 18).
Point-in-Time Counts are unduplicated onenight estimates of both sheltered and unsheltered homeless populations. The one-night counts are conducted by CoCs nationwide and occur during the last week in January of each year.

Permanent Supportive Housing (PSH) is a housing model designed to provide housing assistance (project- and tenant-based) and supportive services on a long-term basis to formerly homeless people. HUD's Continuum of Care program, authorized by the McKinney-Vento Act, funds PSH and requires that the client have a disability for eligibility.
Rapid Rehousing is a housing model designed to provide temporary housing assistance to people experiencing homelessness, moving them quickly out of homelessness and into permanent housing.
Safe Havens provide temporary shelter and services to hard-to-serve individuals.
Sheltered Homelessness refers to people who are staying in emergency shelters, transitional housing programs, or safe havens.

Transitional Housing Programs provide people experiencing homelessness a place to stay combined with supportive services for up to 24 months.

## Unaccompanied Homeless Youth (under

18) are people in households with only children who are not part of a family with children or accompanied by their parent or guardian during their episode of homelessness, and who are under the age of 18 .

Unaccompanied Homeless Youth (18-24) are people in households without children who are not part of a family with children or accompanied by their parent or guardian during their episode of homelessness, and who are between the ages of 18 and 24.
Unsheltered Homelessness refers to people whose primary nighttime location is a public or private place not designated for, or ordinarily used as, a regular sleeping accommodation for people (for example, the streets, vehicles, or parks).

Veteran refers to any person who served on active duty in the armed forces of the United States. This includes Reserves and National Guard members who were called up to active duty.


# Progress on Preventing and Ending Homelessness 

The U.S. Department of Housing and Urban Development and other federal agencies collaborate with state and local partners to prevent and end homelessness across the country. This coordinated effort to end homelessness continues to be a key to making progress to prevent and end homelessness.

## GOAL

## Prevent and end chronic homelessness

- The number of individuals experiencing chronic homelessness declined by 20 percent, or nearly 24,000 people, between 2007 and 2019.
- Over 96,000 individuals experiencing homelessness on a single night in January 2019 had chronic patterns of homelessness. Two-thirds of individuals experiencing chronic homelessness were staying outdoors, in abandoned buildings, or other locations not suitable for human habitation rather than staying in shelters, reflecting the high degree of vulnerability of this population.
- In 2019, there were 144,000 more permanent supportive housing (PSH) beds dedicated to people with chronic patterns of homelessness than there were in 2007 (a 380\% increase).


## GOAL

Prevent and end homelessness among Veterans

- Between 2009 and 2019, the number of veterans experiencing homelessness was cut nearly in half ( $50 \%$ ), a decline of 36,000 people.
- Just over 37,000 veterans were experiencing homelessness on a single night in January 2019, of whom 61 percent were staying in emergency shelters or transitional housing programs.


## GOAL

## Prevent and end homelessness for families, youth, and children

- In January 2019, just under 172,000 people in 54,000 families with children experienced homelessness, about 63,000 fewer people than in 2007, a 27 percent decline.
- Just over 17,000 people were experiencing homelessness in families with children in which the head of household was under the age of 25 .
- About 35,000 people under the age of 25 were unaccompanied youth-that is, homeless on their own rather than as part of a family. Only 11 percent were children under the age of 18.


## GOAL

Set a path to ending all types of homelessness

- In January 2019, almost 568,000 people were homeless on a single night, with nearly twothirds (63\%) found in emergency shelters or transitional housing programs.
- Homelessness has declined by more than 79,000 people since 2007, a 12 percent reduction. Recent increases in national homelessness were driven by increases in individuals staying in unsheltered locations.



## About This Report

The U.S. Department of Housing and Urban Development (HUD) releases the Annual Homeless Assessment Report to Congress (AHAR) in two parts. Part 1 provides Point-in-Time (PIT) estimates, offering a snapshot of homelessness-both sheltered and unsheltered-on a single night. The one-night counts are conducted during the last 10 days of January each year. The PIT counts also provide an estimate of the number of people experiencing homelessness within particular homeless populations such as individuals with chronic patterns of homelessness and veterans experiencing homelessness.

To understand our nation's capacity to serve people who are currently or formerly experiencing homelessness, this report also provides counts of beds in emergency shelters, transitional housing programs, safe havens, rapid rehousing programs, permanent supportive housing programs, and other permanent housing.

In 2019, the PIT estimates of people experiencing homelessness in sheltered and unsheltered locations, as well as the number of beds available to serve them, were reported by 397 Continuums of Care (CoC) nationwide. These 397 CoCs covered virtually the entire United States.

To better understand how homelessness differs by geography, the AHAR study team categorized CoCs into four groups:

1. Major city CoCs
2. Other largely urban CoCs
3. Largely suburban CoCs
4. Largely rural CoCs

First, CoCs representing the 50 most populous cities in the United States were assigned to the major city CoC category. Next, the study team used geographic data published by the U.S. Department of Education's National Center for Education Statistics (NCES) ${ }^{1}$ to determine the urbanicity of the remaining CoCs. NCES defines 12 geographic locales, which were collapsed

[^0]into three distinct categories: urban (mapping to the three NCES "City" locales), suburban (mapping to the three NCES "Suburban" locales, as well as the "Town - Fringe" locale), and rural (mapping to the three NCES "Rural" locales, as well as the "Town - Distant" and "Town - Remote" locales). ${ }^{2}$ Using the percentage of each CoC's total population ${ }^{3}$ living in urban, suburban, and rural areas, based on the NCES geographic data, CoCs were classified into categories according to its largest percentage among the three.

In other words, a CoC where a plurality of its population lives in rural areas would be classified as a "largely rural CoC." That would not imply, however, that all people experiencing homelessness in the largely rural CoC were counted in rural areas. CoCs span large territories (even an entire state in some cases) and may comprise a mixture of urban, suburban, and rural areas. Because PIT estimates are reported for an entire CoC , each person experiencing homelessness in the CoC cannot be classified as staying in an urban, suburban, or rural area. Rather, all people experiencing homelessness in the CoC are classified as staying in a CoC that is largely urban, suburban, or rural. ${ }^{4}$

HUD has methodological standards for conducting the PIT counts, and CoCs use a variety of approved methods to produce the counts. The guide for PIT methodologies can be found here: https://www. hudexchange.info/resource/4036/point-in-time-count-methodology-guide. HUD reviews the data for accuracy and quality prior to creating the estimates for this report.

2 Definitions for each of the 12 NCES locales are available in the Locale Boundaries User's Manual: https://nces.ed.gov/ programs/edge/docs/EDGE NCES LOCALE FILEDOC.pdf
3 The study team used population counts from the Census Bureau's 2010 block-level data. Census blocks are the smallest geographic unit for which the Census reports population counts, and they are the ideal unit for this CoC analysis. Blocklevel population data are only available in the decennial census reports.
4 The median percentage of the population living in urban areas among major city CoCs was 70 percent. The median urban percentage among other CoCs classified as largely urban was 58 percent. The median suburban percentage among CoCs classified as largely suburban was 65 percent, and the median rural percentage among CoCs classified as largely rural was 71 percent.


Estimates of Homelessness IN THE UNITED STATES

## EXHIBIT 1.1: PIT Estimates of People Experiencing Homelessness

By Sheltered Status, 2007-2019


## On a Single Night in January 2019

- 567,715 people - about 17 of every 10,000 people in the United States - were experiencing homelessness across the United States.
- Just under two-thirds (63\%) of people experiencing homelessness were staying in sheltered locations, and just over one-third (37\%) were found in unsheltered locations.
- More than two thirds of people experiencing homelessness were in households with only adults ( $70 \%$ or 396,045 people). About one in three $(30 \%$ or 171,670$)$ people experienced homelessness as part of a family with at least one adult and one child under 18 years of age. Less than one percent (4,101 people) were in households composed of one or more children without an adult present.

EXHIBIT 1.2: Homelessness
By Household Type and Sheltered Status, 2019


EXHIBIT 1.3: Change in Number of People Experiencing Homelessness 2007-2019

|  | Change 2018-2019 |  | Change 2010-2019 |  | Change 2007-2019 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total | 14,885 | 2.7\% | -69,362 | -10.9\% | -79,543 | -12.3\% |
| Sheltered | -1,941 | -0.5\% | -47,121 | -11.7\% | -34,979 | -8.9\% |
| Unsheltered | 16,826 | 8.7\% | -22,241 | -9.5\% | -44,564 | -17.4\% |

EXHIBIT 1.4: Change in Homelessness
By Age and Sheltered Status, 2018-2019

|  | All Homeless People |  | Sheltered People |  | Unsheltered People |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total | 14,885 | 2.7\% | -1,941 | -0.5\% | 16,826 | 8.7\% |
| Under 18 | -4,523 | -4.1\% | -3,933 | -3.9\% | -590 | -5.6\% |
| 18 to 24 | -2,690 | -5.6\% | -1,314 | -4.4\% | -1,376 | -7.6\% |
| Over 24 | 22,098 | 5.6\% | 3,306 | 1.5\% | 18,792 | 11.3\% |

## Changes over Time

- The number of people experiencing homelessness nationwide increased by nearly three percent between 2018 and 2019, or 14,885 more people.
- The unsheltered homeless population rose by nine percent or 16,826 people. The number of individuals over 24 staying in unsheltered locations increased by 11 percent or 18,792 more people.
- Between 2007 and 2019, the number of people experiencing homelessness on a single night in January decreased by 79,543 people or 12 percent.
- Unsheltered homelessness declined by 17 percent ( 44,564 fewer people) over the longer period, even though unsheltered homelessness has increased over each of the last four years.
- Sheltered homelessness decreased by 34,979 people (9\%) between 2007 and 2019 and declined each year since 2014.


## Demographic Characteristics of All People Experiencing Homelessness

- The demographic characteristics of people experiencing homelessness vary considerably by household type and shelter status. Detailed characteristics are shown separately for individuals in Section 2 or this report and for families with children in Section 3. Of people experiencing homelessness on a single night in 2019 across all household types, 19 percent were children under the age of 18 (or 107,069 children), eight percent were young adults aged 18 to 24 ( 45,629 young adults), and nearly three-quarters were adults aged 25 or older (415,017 people).
- Both children in families and children homeless on their own usually were sheltered. Of the 107,069 children who were experiencing homelessness, fewer than one in ten was unsheltered ( $9 \%$ or 9,916 children).
- Adults aged 25 or older were almost nine of every ten people experiencing unsheltered homelessness, 87 percent of the total number of unsheltered people.


# National Estimates <br> Homelessness in the United States 

- Nearly two-thirds of people experiencing homelessness were men or boys ( $61 \%$ or 343,187 men and boys), 39 percent were women or girls (219,911 women and girls), and less than one percent were transgender (3,255 people) or gender non-conforming (1,362 people). These gender characteristics reflect the high percentage of men among the homeless individual population.
- Almost half of the people experiencing homelessness were white ( $48 \%$ or 270,607 people), and white people made up just over half of the unsheltered population ( $57 \%$ or $119,487)$.
- Four of every ten people experiencing homelessness were black or African American ( $40 \%$ or 225,735 people). About a quarter of people experiencing unsheltered homelessness were black or African American ( $27 \%$ or 56,381 ).
- Over a fifth of all people experiencing homelessness were Hispanic or Latino (22\%). The proportion is similar for people staying in sheltered and unsheltered locations ( $22 \%$ and $23 \%$ ).


## Changes in Demographic Characteristics of All People Experiencing Homelessness

- While the United States saw a decrease of less than one percent in sheltered homelessness overall, the number of sheltered adult individuals aged 25 or older increased by two percent (3,306 people) between 2018 and 2019. This is the fifth year in a row that sheltered homelessness has declined.
- Unsheltered homelessness declined among children and young adults (aged 18 to 24) but


## EXHIBIT 1.5: Demographic Characteristics of People Experiencing Homelessness

 2019| Characteristic | All Homeless People |  | Sheltered People |  | Unsheltered People |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total homeless | 567,715 | 100\% | 356,422 | 100\% | 211,293 | 100\% |
| Age |  |  |  |  |  |  |
| Under 18 | 107,069 | 18.9\% | 97,153 | 27.3\% | 9,916 | 4.7\% |
| 18 to 24 | 45,629 | 8.0\% | 28,840 | 8.1\% | 16,789 | 7.9\% |
| Over 24 | 415,017 | 73.1\% | 230,429 | 64.7\% | 184,588 | 87.4\% |
| Gender |  |  |  |  |  |  |
| Female | 219,911 | 38.7\% | 157,211 | 44.1\% | 62,700 | 29.7\% |
| Male | 343,187 | 60.5\% | 197,678 | 55.5\% | 145,509 | 68.9\% |
| Transgender | 3,255 | 0.6\% | 1,236 | 0.3\% | 2,019 | 1.0\% |
| Gender Non-Conforming | 1,362 | 0.2\% | 297 | 0.1\% | 1,065 | 0.5\% |
| Ethnicity |  |  |  |  |  |  |
| Non-Hispanic/Latino | 443,100 | 78.0\% | 279,940 | 78.5\% | 163,160 | 77.2\% |
| Hispanic/Latino | 124,615 | 22.0\% | 76,482 | 21.5\% | 48,133 | 22.8\% |
| Race |  |  |  |  |  |  |
| White | 270,607 | 47.7\% | 151,120 | 42.4\% | 119,487 | 56.6\% |
| African American | 225,735 | 39.8\% | 169,354 | 47.5\% | 56,381 | 26.7\% |
| Asian | 7,228 | 1.3\% | 3,743 | 1.1\% | 3,485 | 1.6\% |
| Native American | 17,966 | 3.2\% | 7,980 | 2.2\% | 9,986 | 4.7\% |
| Pacific Islander | 9,311 | 1.6\% | 4,025 | 1.1\% | 5,286 | 2.5\% |
| Multiple Races | 36,868 | 6.5\% | 20,200 | 5.7\% | 16,668 | 7.9\% |

increased by 11 percent (18,792 people) for people 25 or older.

- Unsheltered homelessness rose by 12 percent among women and girls (6,513 more women and girls), outpacing a seven percent increase among men. Increases were observed for the small numbers of people identifying as transgender ( $43 \%$ or 606 more people) and as gender non-conforming ( $10 \%$ or 98 more people).
- Between 2018 and 2019, the percentage of people experiencing homelessness who were white remained flat overall. However, there was a four percent drop in sheltered homelessness among white people (5,553 fewer people), offset by a five percent increase (5,592 more white people) in unsheltered homelessness.
- Unsheltered homelessness increased across all racial groups, with largest absolute increases observed among people who were either white (increase of 5,592 or 5\%) or African American (increase of 5,288 people or $10 \%$ ), followed by a 2,200 person increase in the number of unsheltered Native Americans (an increase of 28\%).



## State Estimates

EXHIBIT 1.6: Estimates of People Experiencing Homelessness
By State, 2019


## On a Single Night in January 2019

- Nearly half of all people experiencing homelessness in the country were in three states: California ( $27 \%$ or 151,278 people); New York ( $16 \%$ or 92,091 people); and Florida ( $5 \%$ or 28,328 people).
- California and New York had the largest numbers of people experiencing homelessness and the highest rates of homelessness, at 38 and 46 people per 10,000. Hawaii and Oregon also had very high rates, with 45 and 38 people experiencing homelessness per 10,000. As large states, Florida and Texas contributed large numbers of homeless people to the national estimates, they had rates of homelessness lower than the national average of 17 people per 10,000 ( 14 per 10,000 for Florida and 9 per 10,000 for Texas).
- More than half of all unsheltered people in the country were in California ( $53 \%$ or 108,432 ). Florida had the next largest number of people experiencing homelessness in unsheltered locations, with six percent of the U.S. total
(12,476 people).
- California also had the highest percentage of all people experiencing homelessness staying in unsheltered locations (72\%). In four other states, more than half of all people experiencing homelessness were found in unsheltered locations: Oregon (64\%), Hawaii (57\%), Nevada (53\%), and Arkansas (52\%).
- Five states-North Dakota, New York, Massachusetts, Maine, and Nebraskasheltered at least 95 percent of people experiencing homelessness.


## Changes over Time

- While the number of people experiencing homelessness nationally increased, 29 states and the District of Columbia experienced declines in homelessness between 2018 and 2019. The largest absolute decreases were in Florida (2,702 fewer people) and Massachusetts ( 1,597 fewer people). The largest percentage decreases were in Connecticut (24\%) and Maine (16\%).

EXHIBIT 1.7: States with the Highest and Lowest Percentages of People Experiencing Homelessness who were Unsheltered 2019

| Highest Rates |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| CALIFORNIA | OREGON | HAWAII | NEVADA | ARKANSAS |
| $71.7 \%$ | 63.9\% | $56.8 \%$ | $53.1 \%$ | $52.1 \%$ |
| 151,278 Homeless 108,432 Unsheltered | 15,876 Homeless 10,142 Unsheltered | 6,412 Homeless <br> 3,640 Unsheltered | 7,169 Homeless <br> 3,807 Unsheltered | 2,717 Homeless <br> 1,415 Unsheltered |
| Lowest Rates |  |  |  |  |
| NORTH DAKOTA | NEW YORK | MASSACHUSETTS | MAINE | NEBRASKA |
| $2.2 \%$ | $4.4 \%$ | $4.5 \%$ | 4.5\% | $4.7 \%$ |
| 557 Homeless <br> 12 Unsheltered | 92,091 Homeless <br> 4,047 Unsheltered | 18,471 Homeless 829 Unsheltered | 2,106 Homeless 95 Unsheltered | 2,365 Homeless 110 Unsheltered |

EXHIBIT 1.8: Largest Changes in Homelessness by State By State, 2007-2019

| 2018-2019 |  | 2007-2019 |  |
| :---: | :---: | :---: | :---: |
| Largest Increases |  |  |  |
| CALIFORNIA | 21,306 / 16.4\% | NEW YORK | 29,490 / 47.1\% |
| OREGON | 1,400 / 9.7\% | CALIFORNIA | 12,292 / 8.8\% |
| GEORGIA | 944 / 9.9\% | MASSACHUSETTS | 3,344 / 22.1\% |
| MINNESOTA | 734 / 10.1\% | DISTRICT OF COLUMBIA | 1,201 / 22.6\% |
| NEW MEXICO | 690 / 27.0\% | minnesota | 654 / 8.9\% |
| Largest Decreases |  |  |  |
| FLORIDA | -2,702 / -8.7\% | FLORIDA | -19,741 / -41.1\% |
| MASSACHUSETTS | -1,597 / -8.0\% | TEXAS | -13,940 / -35.0\% |
| COLORADO | -1,238 / -11.4\% | GEORGIA | -9,196 / -46.8\% |
| CONNECTICUT | -943 / -23.7\% | NEW JERSEY | -8,452 / -48.8\% |
| WASHINGTON | -727 / -3.3\% | ILLINOIS | -5,288 / -34.1\% |

[^1]- The number of people experiencing homelessness increased in 21 states between 2018 and 2019. The largest absolute increases were in California ( 21,306 more people) and Oregon ( 1,400 more people). The largest percentage increases were in New Mexico (27\%), and California (16\%).
- The number of people experiencing homelessness declined in 37 states between 2007 and 2019. The largest absolute decreases were in Florida (19,741 fewer people) and Texas (13,940 fewer people). The largest percentage decreases were in Kentucky (49\%) and New Jersey (49\%).
- Between 2007 and 2019, the number of people experiencing homelessness increased in 13 states, plus the District of Columbia. The largest absolute increases were in New York (29,490 more people) and California (12,292 more people). New York also had the largest percentage increase ( $47 \%$ ), followed by Idaho (32\%) and the District of Columbia (23\%).



## Estimates by CoC

Continuums of Care (CoC) were Divided into Four Geographic Categories

1. Major city CoCs $(n=48)$ cover the CoCs that contain one of the 50 largest cities in the United States. In two cases (Phoenix and Mesa, AZ, and Arlington and Fort Worth, TX), two large cities were located in the same CoC.
2. Other Largely Urban CoCs $(n=60)$ are CoCs in which the population predominantly resides in an urbanized area within a principal city within the CoC (but excludes the nation's largest cities).
3. Largely Suburban CoCs $(n=170)$ are CoCs in which the population predominantly resides in suburban areas, defined as urbanized areas outside of a principal city or urban clusters within 10 miles of urbanized areas.
4. Largely Rural CoCs $(n=114)$ are CoCs in which the population predominantly resides in urban clusters that are more than 10 miles from an urbanized area or in Census-defined rural territories.
Note: These definitions have been adapted from definitions used by the US Department of Education's National Center for Education Statistics to characterize the locations of schools. For information on how they were applied to CoCs, see the About this Report section of this report.

In 2019, 42,471 people were unsheltered in the Los Angeles CoC, an increase of $13 \%$, or 4,900 people, since 2018.

## EXHIBIT 1.9: Percent of People Experiencing Homelessness <br> By CoC Category and Sheltered Status, 2019



## On a Single Night in January 2019

- Half of all people experiencing homelessness (52\%) were in one of the 50 largest cities in the United States. One in four people experiencing homelessness (24\%) was in a predominantly suburban CoC, 18 percent were in largely rural CoCs, and the remainder (7\%) were in largely urban CoCs that do not contain one of the 50 largest cities.
- Nearly one-quarter of all people experiencing homelessness in the United States (24\%) did so in either New York City (78,604 people) or Los Angeles (56,257 people). A majority of New York City's homeless population were people in families with children, while a large majority of people experiencing homelessness in Los Angeles were individuals (or people in households without children).
- Major cities also accounted for the largest national share of unsheltered homelessness (53\%), but largely rural CoCs had the largest percentage of people experiencing homelessness in unsheltered locations (41\%) followed by major city CoCs (37\%).
- In four major city CoCs, more than 75 percent of people experiencing homelessness were unsheltered. All four were in California: Fresno

EXHIBIT 1.10: All People Sheltered vs. Unsheltered by CoC Category 2019


EXHIBIT 1.11: Percentage of People
Experiencing Homelessness by Household Type and CoC Category 2019

(83\%), San Jose (82\%), Oakland (79\%), and Los Angeles (76\%).

- Two largely rural CoCs reported unsheltered rates above 90 percent: Lake County, located in Northwest California (94\%) and the CoC comprised of Alpine, Inyo, and Mono Counties CA, which is on the border of California and Nevada (92\%). The largely suburban CoC on the east coast of Florida that includes Ft. Pierce also had an unsheltered rate of about 90 percent.


## Changes over Time

- Urban areas, those both with and without a major city, drove the recent national increase in people experiencing homelessness. The number of people experiencing homelessness in major cities increased by five percent (or 13,778 people) between 2018 and 2019, and by seven percent (or 2,332 people) in other largely urban CoCs. Homelessness declined, though modestly, in largely suburban CoCs (by 1 percent) and remained relatively unchanged in largely rural CoCs.
- While unsheltered homelessness increased in all CoC categories between 2018 and 2019, largely urban CoCs and major city CoCs experienced the largest increases. Largely urban CoCs that do not contain one of the nation's 50 largest cities saw the largest percentage change in unsheltered homelessness, with a 24 percent increase

EXHIBIT 1.12: Change in Homelessness by Sheltered Status and CoC Category 2018-2019

|  | All People |  | Sheltered |  | Unsheltered |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Numeric Change | Percent Change | Numeric Change | Percent Change | Numeric Change | Percent Change |
| Total | 14,920 | 2.7\% | -1,791 | -0.5\% | 16,711 | 8.8\% |
| Major City CoCs | 13,778 | 4.9\% | 2,911 | 1.6\% | 10,867 | 11.0\% |
| Other Largely Urban CoCs | 2,332 | 6.6\% | -62 | -0.2\% | 2,394 | 24.0\% |
| Largely Suburban CoCs | -1,420 | -1.1\% | -3,799 | -4.1\% | 2,379 | 5.7\% |
| Largely Rural CoCs | 230 | 0.2\% | -841 | -1.4\% | 1,071 | 2.7\% |

## Estimates by CoC

EXHIBIT 1.13: CoCs with the Largest Numbers of People Experiencing Homelessness in each CoC Category
2019

| CoC Name | Total People <br> Experiencing <br> Homelessness | CoC Name | Total People <br> Experiencing <br> Homelessness |  |
| :--- | ---: | :--- | :--- | :--- |
| Major City CoCs |  |  | Other Largely Urban CoCs |  |
| New York City, NY | 78,604 | Stockton/San Joaquin County, CA |  |  |
| Los Angeles City \& County, CA | 56,257 | Eugene, Springfield/Lane County, OR | 2,631 |  |
| Seattle/King County, WA | 11,199 | Oxnard, San Buenaventura/Ventura County, CA | 2,165 |  |
| San Jose/Santa Clara City \& County, CA | 9,706 | Saint Paul/Ramsey County, MN | 1,669 |  |
| San Diego City and County, CA | 8,102 | Bakersfield/Kern County, CA | 1,579 |  |
|  |  |  | Largely Rural CoCs | 1,330 |
| Santa Ana, Anaheim/Orange County, CA | 6,860 | Texas Balance of State |  |  |
| Honolulu City and County, HI | 4,417 | Oregon Balance of State | 8,072 |  |
| Nassau, Suffolk Counties, NY | 3,843 | Washington Balance of State | 7,103 |  |
| Santa Rosa, Petaluma/Sonoma County, CA | 2,951 | Georgia Balance of State | 5,509 |  |
| Riverside City \& County, CA | 2,811 | Indiana Balance of State | 4,183 |  |

(2,394 people). Unsheltered homelessness increased by 11 percent (or 10,867 people) in CoCs with major cities, by six percent (or 2,379 people) in largely suburban CoCs, and by three percent (or 1,071 people) in largely rural CoCs.

- Sheltered homeless decreased in all CoC categories except those with major cities, where sheltered homelessness increased by two percent (2,911 people).

EXHIBIT 1.14: CoCs with the Highest Percentages of People Experiencing Homelessness who were Unsheltered in each CoC Category
2019

| CoC Name | Total homeless people | Percent of all homeless people who were unsheltered | CoC Name | Total homeless people | Percent of all homeless people who were unsheltered |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Major City CoCs |  |  | Other Largely Urban CoCs |  |  |
| Fresno City \& County/Madera County, CA | 2,508 | 82.5\% | Vallejo/Solano County, CA | 1,151 | 81.0\% |
| San Jose/Santa Clara City \& County, CA | 9,706 | 81.6\% | Eugene, Springfield/Lane County, OR | 2,165 | 75.4\% |
| Oakland, Berkeley/Alameda County, CA | 8,022 | 78.7\% | Oxnard, San Buenaventura/ Ventura County, CA | 1,669 | 75.4\% |
| Los Angeles City \& County, CA | 56,257 | 75.5\% | Visalia/Kings, Tulare Counties, CA | 1,064 | 72.8\% |
| Sacramento City \& County, CA | 5,561 | 70.1\% | Fayetteville/Cumberland County, NC | 329 | 68.7\% |
| Largely Suburban CoCs |  |  | Largely Rural CoCs |  |  |
| Fort Pierce/St. Lucie, Indian River, Martin Counties, FL | 1,499 | 89.7\% | Lake County, CA | 408 | 93.6\% |
| Imperial County, CA | 1,413 | 86.7\% | Alpine, Inyo, Mono Counties, CA | 214 | 92.1\% |
| San Luis Obispo County, CA | 1,483 | 79.0\% | Jackson/West Tennessee | 959 | 88.7\% |
| Watsonville/Santa Cruz City \& County, CA | 2,167 | 78.4\% | Hendry, Hardee, Highlands Counties, FL | 398 | 87.9\% |
| El Dorado County, CA | 613 | 78.3\% | Humboldt County, CA | 1,702 | 82.4\% |

## EXHIBIT 2.1: PIT Estimates of Individuals Experiencing Homelessness

By Sheltered Status, 2007-2019


## On a Single Night in January 2019

- 396,045 people experienced homelessness as individuals-that is, in households without children. Individuals were 70 percent of the total homeless population.
- Half of all people who experienced homelessness as individuals were staying in sheltered locations, 50 percent or 199,531 people.
- Of every 10,000 individuals in the United States, 24 were experiencing homelessness on a single night in 2019.


## Changes in Individual Homelessness over Time

- Between 2018 and 2019, individuals experiencing homelessness increased by six percent (23,628 more people).
- The number of unsheltered individuals increased by more than 10 percent (18,437 people) between 2018 and 2019. This is the fifth consecutive year the number of unsheltered individuals has increased and the largest one-year increase since 2007.
- The number of sheltered individuals also increased between 2018 and 2019, but only by 3 percent (5,191 people).
- Over a longer time period, 2007 to 2019, individual homelessness declined by four percent ( 16,655 fewer people). This overall

EXHIBIT 2.2: Change in Numbers of Homeless Individuals
By Sheltered Status, 2007-2019

|  | Change 2018-2019 |  | Change 2010-2019 |  | Change 2007-2019 |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $\#$ | $\%$ | $\#$ | $\%$ | \% |  |
|  | 23,628 | $6.3 \%$ | 905 | $0.2 \%$ | $-\mathbf{- 1 6 , 6 5 5}$ | $-4.0 \%$ |
| Sheltered Individuals | 5,191 | $2.7 \%$ | $-12,687$ | $-6.0 \%$ | $-13,542$ | $-6.4 \%$ |
| Unsheltered Individuals | 18,437 | $10.4 \%$ | 13,592 | $7.4 \%$ | $-3,113$ | $-1.6 \%$ |

EXHIBIT 2.3: Change in Numbers of Homeless Individuals
By Age and Sheltered Status, 2018-2019

|  | Total Change |  | Sheltered Change |  | Unsheltered Change |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $\#$ | $\%$ | $\#$ | $\%$ | $\#$ |  |
| Under 18 | -190 | $-4.4 \%$ | -187 | $-8.6 \%$ | -3 | $-0.1 \%$ |
| 18 to 24 | -952 | $-2.8 \%$ | -38 | $-0.2 \%$ | -914 | $-5.5 \%$ |
| Over 24 | 24,770 | $7.4 \%$ | 5,416 | $3.1 \%$ | 19,354 | $12.1 \%$ |

EXHIBIT 2.4: Demographic Characteristics of Homeless Individuals 2019

| Characteristic | All Homeless Individuals |  | Sheltered Individuals |  | Unsheltered Individuals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total homeless | 396,045 | 100.0\% | 199,531 | 100.0\% | 196,514 | 100.0\% |
| Age |  |  |  |  |  |  |
| Under 18 | 4,101 | 1.0\% | 1,996 | 1.0\% | 2,105 | 1.1\% |
| 18 to 24 | 33,180 | 8.4\% | 17,428 | 8.7\% | 15,752 | 8.0\% |
| Over 24 | 358,764 | 90.6\% | 180,107 | 90.3\% | 178,657 | 90.9\% |
| Gender |  |  |  |  |  |  |
| Female | 115,635 | 29.2\% | 60,847 | 30.5\% | 54,788 | 27.9\% |
| Male | 275,907 | 69.7\% | 137,228 | 68.8\% | 138,679 | 70.6\% |
| Transgender | 3,188 | 0.8\% | 1,187 | 0.6\% | 2,001 | 1.0\% |
| Gender Non-Conforming | 1,315 | 0.3\% | 269 | 0.1\% | 1,046 | 0.5\% |
| Ethnicity |  |  |  |  |  |  |
| Non-Hispanic/Latino | 320,514 | 80.9\% | 169,187 | 84.8\% | 151,327 | 77.0\% |
| Hispanic/Latino | 75,531 | 19.1\% | 30,344 | 15.2\% | 45,187 | 23.0\% |
| Race |  |  |  |  |  |  |
| White | 210,324 | 53.1\% | 98,194 | 49.2\% | 112,130 | 57.1\% |
| African American | 136,391 | 34.4\% | 83,073 | 41.6\% | 53,318 | 27.1\% |
| Asian | 5,431 | 1.4\% | 2,366 | 1.2\% | 3,065 | 1.6\% |
| Native American | 14,298 | 3.6\% | 5,024 | 2.5\% | 9,274 | 4.7\% |
| Pacific Islander | 5,120 | 1.3\% | 1,671 | 0.8\% | 3,449 | 1.8\% |
| Multiple Races | 24,481 | 6.2\% | 9,203 | 4.6\% | 15,278 | 7.8\% |

## National Estimates

decline mainly reflects a six percent decline over time in the sheltered population. The drop in the unsheltered population since 2007 has been more modest ( $2 \%$ or 3,113 people).

- Most individuals experiencing homelessness in 2019 (76\%) did not have chronic patterns of homelessness, meaning that they had not experienced homelessness for extended periods of time. However, a larger share of individuals counted in unsheltered locations, 31 percent, had chronic patterns of homelessness (and are discussed in detail in Section 6).


## Demographic Characteristics of Individual Homelessness

- The typical person experiencing homelessness as an individual in 2019 was 25 years of age or older ( $91 \%$ ), a man ( $70 \%$ ), and was white ( $53 \%$ ).
- Very few people experiencing homelessness as individuals were children under the age of 18, just one percent or 4,101 people.
- Just under three in ten individuals were women (29\%), and one percent of individuals were transgender or gender non-conforming. Women were somewhat less likely than men to be found in unsheltered locations.
- The percentage of people experiencing homelessness as individuals who were white ( $53 \%$ ) was much higher than the percentage of people experiencing homelessness in families with children (35\%) who were white. White individuals accounted for a higher percentage of unsheltered individuals (57\%) than of sheltered individuals (49\%).
- African Americans accounted for 34 percent of all homeless individuals and 27 percent of unsheltered individuals. By comparison, African Americans accounted for 52 percent of people experiencing homelessness in families with children, and 21 percent of unsheltered people in families.
- Just over 19 percent of all individuals experiencing homelessness were Hispanic or Latino. A much higher percentage of the unsheltered individual population was Hispanic or Latino (23\%) than the sheltered population (15\%). In contrast, among people experiencing homelessness in families with children, Hispanics were a higher percentage of the sheltered than the unsheltered population ( $29 \%$ vs. $20 \%$ ).


## Changes in Demographics over Time

- People experiencing homelessness as individuals can be children 18 and under, transition-aged youth (18-24), or adults 25 and older. The increase in the number of individuals experiencing homelessness was driven entirely by an increase of nearly 25,000 individuals ages 25 and older, a seven percent increase in a single year. Unsheltered individuals accounted for 19,354 of this rise.
- Increases in individual homelessness between 2018 and 2019 were experienced by people of all gender identities and racial and ethnic groups. Eight percent more women experienced homelessness as individuals in 2019 than in 2018 ( 8,764 more women), as did five percent more men ( 13,882 more men). Driving these overall changes were a 15 percent increase in unsheltered women and an eight percent increase in unsheltered men. The number of transgender individuals increased by 30 percent ( 742 people) and was driven by an increase in unsheltered individuals (619 people).
- Homelessness increased among Hispanic or Latino individuals at a roughly equivalent rate to non-Hispanic individuals ( $7 \%$ increase compared to $6 \%$ ). The number of unsheltered Hispanic or Latino individuals also increased at a roughly equivalent rate ( $11 \%$ compared to $10 \%$ for non-Hispanic unsheltered individuals).
- Homelessness among African American individuals increased by six percent overall and by 12 percent among the unsheltered population. The number of white individuals experiencing homelessness also increased, by four percent overall and eight percent for unsheltered white individuals. While the numbers were far smaller, Native Americans experienced a 21 percent rise in individual homelessness and a 28 percent rise in unsheltered individual homelessness.


## State Estimates Homeless Individuals

## EXHIBIT 2.5: Estimates of Homeless Individuals

By State, 2019


## On a Single Night in January 2019

- California accounted for one-third (33\%) of all people experiencing homelessness as individuals in the United States and more than half (53\%) of all unsheltered individuals.
- Nearly half of all the nation's homeless individuals were in three states: California ( $33 \%$ or 128,777 people), New York (11\% or 42,113 people), and Florida (5\% or 21,265 people).

The typical Individual experiencing homelessness in 2019 was 25 years of age or older (91\%), a man (70\%), and white (53\%).

- California and Hawaii had the highest rates of homelessness among all individuals, with 68 and 63 of every 10,000 individuals experiencing homelessness. These rates are more than 2.5 times the national rate of individual homelessness (24 of every 10,000 individuals).
- In three states, at least two-thirds of individuals experiencing homelessness were staying in unsheltered locations: California (80\%), Hawaii (72\%), and Oregon (66\%).
- In contrast, more than 90 percent of people experiencing homelessness as individuals were sheltered in five states: New York, Rhode Island, Maine, Nebraska and North Dakota.


## Changes over Time

- Between 2018 and 2019, the number of individuals experiencing homelessness increased in 24 states and the District of Columbia. The largest absolute increase was

EXHIBIT 2.6: States with the Highest and Lowest Percentages of Homeless Individuals who were Unsheltered 2019

| Highest Rates |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| CALIFORNIA | HAWAII | OREGON | ARIZONA | ARKANSAS |
| $80.3 \%$ | $72.1 \%$ | $66.1 \%$ | $58.9 \%$ | $57.8 \%$ |
| 128,777 Homeless | 4,420 Homeless | 12,354 Homeless | 7,538 Homeless | 2,303 Homeless |
| 103,454 Unsheltered | 3,186 Unsheltered | 8,160 Unsheltered | 4,439 Unsheltered | 1,331 Unsheltered |
| Lowest Rates |  |  |  |  |
| NORTH DAKOTA | NEBRASKA | MAINE | RHODE ISLAND | NEW YORK |
| $0.8 \%$ | $6.2 \%$ | $7.5 \%$ | $9.2 \%$ | $9.6 \%$ |
| 377 Homeless | 1,715 Homeless | 1,232 Homeless | 730 Homeless | 42,113 Homeless |
| 3 Unsheltered | 107 Unsheltered | 92 Unsheltered | 67 Unsheltered | 4,039 Unsheltered |

EXHIBIT 2.7: Largest Changes in Homeless Individuals
By State, 2007-2019

| 2018-2019 |  | 2007-2019 |  |
| :---: | :---: | :---: | :---: |
| Largest Increases |  |  |  |
| CALIFORNIA | 19,769 / 18.1\% | CALIFORNIA | 17,825 / 16.1\% |
| NEW YORK | 2,286 / 5.7\% | NEW YORK | 14,057 / 50.1\% |
| OREGON | 1,215 / 10.9\% | WASHINGTON | 2,696 / 20.3\% |
| GEORGIA | 970 / 14.0\% | OREGON | 2,483 / 25.2\% |
| minnesota | 593 / 14.9\% | MINNESOTA | 1,317 / 40.3\% |
| Largest Decreases |  |  |  |
| MASSACHUSETTS | -552 / -8.1\% | FLORIDA | -11,775 / -35.6\% |
| tennessee | -502 / -8.2\% | TEXAS | -6,695 / -25.5\% |
| NEVADA | -444 / -6.3\% | GEORGIA | -4,608 / -36.8\% |
| WASHINGTON | -439 / -2.7\% | NEW JERSEY | -3,077 / -34.3\% |
| COLORADO | -344 / -4.5\% | tennessee | -2,825 / -33.4\% |

[^2]in California ( 19,769 people), followed by New York ( 2,286 people) and Oregon (1,215 people). The states with the largest percentage increases were New Mexico (26\%) and Kansas (21\%).

- The number of homeless individuals declined between 2018 and 2019 in 26 states. The largest absolute declines occurred in Massachusetts ( 552 fewer people) and Tennessee ( 502 fewer people). The largest percentage declines were in Delaware (20\%) and North Dakota (19\%).
- Between 2007 and 2019, the number of individuals experiencing homelessness increased in 24 states and the District of Columbia. The largest absolute increases were in California ( 17,825 more people or $16 \%$ ) and New York (14,057 more people or $50 \%$ ).
- During the same time period, 26 states experienced a decline in the number of homeless individuals. The largest declines were reported in Florida (11,775 fewer people or $36 \%$ ) and Texas (6,695 fewer people or $26 \%$ ).


## Estimates by CoC Homeless Individuals

Continuums of Care (CoC) were divided into four geographic categories

1. Major city CoCs $(\mathrm{n}=48)$ are CoCs that contain one of the 50 largest cities in the United States. In two cases, Phoenix and Mesa, AZ, and Arlington and Fort Worth, TX, two of the largest US cities are located in the same CoC.
2. Other largely urban $\operatorname{CoCs}(n=60)$ are CoCs in which the population lives predominately in an urbanized area within the CoC's principal city or cities, but the CoCs does not include one of the nation's 50 largest cities.
3. Largely suburban $\mathrm{CoCs}(n=170)$ are CoCs in which the population lives predominantly in suburban areas, defined as urbanized areas outside of a principal city or urban clusters within 10 miles of urbanized areas.
4. Largely rural CoCs ( $n=114$ ) are CoCs in which the population lives predominantly in urban clusters that are more than 10 miles from an urbanized area or in Census-defined rural areas.
Note: These definitions have been adapted from definitions used by the US Department of Education's National Center for Education Statistics to characterize the locations of schools. For detailed information on how they were applied to CoCs, see the About the Report section of this report.

EXHIBIT 2.8: Percent of Homeless Individuals By CoC Category and Sheltered Status, 2019


EXHIBIT 2.9: Sheltered vs. Unsheltered Individuals By CoC Category and Sheltered Status, 2019


## On a Single Night in January 2019

- More than half (52\%) of all people experiencing homelessness as individuals did so in major city CoCs (205,162 people). Of individuals experiencing homelessness in major cities, more than half were unsheltered ( $52 \%$ or 106,550 people).
- The major city CoCs with the largest numbers of unsheltered homeless individuals were: Los Angeles, CA $(40,844)$, San Jose, CA $(7,679)$, Oakland, CA $(6,285)$, Seattle, WA $(5,165)$, and San Francisco, CA $(5,154)$.
- Major city CoCs accounted for 55 percent of the national total of unsheltered individuals and 50 percent of the national total of sheltered individuals. In contrast, other largely urban CoCs (those that do not contain one of the nation's largest cities) accounted for a higher share of the sheltered population (9\%) than the unsheltered population (6\%) and had the highest percentage of homeless individuals in shelters of the CoC categories (59\%).
- In four major city CoCs, more than 80 percent of homeless individuals were unsheltered. All four were in California: Fresno (91\%), San Jose (87\%) Los Angeles (85\%), and Oakland (84\%).
- Largely suburban CoCs accounted for 23 percent of all homeless individuals in the country. These communities had a higher share of the national total of sheltered individuals (25\%) than of the national total of unsheltered individuals (21\%).

EXHIBIT 2.10: Demographic Characteristics of Homeless Individuals by CoC Category 2019

|  | $\begin{aligned} & \text { Major City CoCs } \\ & (n=48) \end{aligned}$ | Other Largely Urban CoCs ( $\mathrm{n}=60$ ) | Largely Suburban CoCs $(n=170)$ | Largely Rural CoCs ( $\mathrm{n}=114$ ) |
| :---: | :---: | :---: | :---: | :---: |
| Total | 205,162 | 28,889 | 89,456 | 69,202 |
| Age |  |  |  |  |
| Under 18 | 0.7\% | 0.8\% | 1.0\% | 2.1\% |
| 18 to 24 | 8.4\% | 7.7\% | 8.3\% | 9.0\% |
| Over 24 | 90.9\% | 91.5\% | 90.7\% | 88.9\% |
| Gender |  |  |  |  |
| Female | 28.1\% | 27.6\% | 29.2\% | 33.5\% |
| Male | 70.1\% | 72.0\% | 70.3\% | 66.0\% |
| Transgender | 1.3\% | 0.3\% | 0.3\% | 0.2\% |
| Gender Nonconforming | 0.5\% | 0.1\% | 0.1\% | 0.2\% |
| Ethnicity |  |  |  |  |
| Non-Hispanic/Latino | 76.4\% | 87.1\% | 84.6\% | 89.5\% |
| Hispanic/Latino | 23.6\% | 12.9\% | 15.4\% | 10.5\% |
| Race |  |  |  |  |
| White | 42.3\% | 60.4\% | 60.3\% | 73.9\% |
| Black | 44.7\% | 29.1\% | 28.3\% | 14.9\% |
| Asian | 1.6\% | 1.1\% | 1.3\% | 0.6\% |
| Native American | 3.8\% | 3.6\% | 2.2\% | 5.2\% |
| Pacific Islander | 1.2\% | 0.9\% | 1.5\% | 0.8\% |
| Multiple Races | 6.4\% | 4.9\% | 6.4\% | 4.6\% |

- Two largely suburban CoCs also reported rates of unsheltered individuals greater than 90 percent: Fort Pierce, FL (93\%) and Imperial County on the southern border of California (91\%).
- Five largely rural CoCs reported unsheltered rates above 90 percent, with Hendry, Hardee, and Highlands Counties, which abut Lake Okeechobee in Florida, reporting all individuals experiencing homelessness staying in unsheltered locations. Other CoCs with rates over 90 percent are: the CoC comprised of Colusa, Glenn, and Trinity Counties in California's central valley (98\%), Lake County in Northwest California (97\%), the CoC on the

California-Nevada border comprised of Alpine, Inyo, and Mono Counties (96\%), and the CoC that includes Yosemite National Park and is made up of Amador, Calaveras, Mariposa, and Tuolumne counties (92\%).

## Demographic Differences by CoC Category

- Individuals experiencing homelessness in largely rural areas were slightly younger than those in other types of CoCs (11\% were under 25 compared with $9 \%$ in all other categories).
- Individuals experiencing homelessness in largely rural CoCs were more likely to be women (34\%) than those in major city ( $28 \%$ ), other urban (28\%), or suburban (29\%) CoCs.

EXHIBIT 2.11: CoCs with the Largest Numbers of Homeless Individuals by CoC Category 2019

| CoC Name | Homeless Individuals | CoC Name | Homeless Individuals |
| :---: | :---: | :---: | :---: |
| Major City CoCs |  | Other Largely Urban CoCs |  |
| Los Angeles City \& County, CA | 47,810 | Stockton/San Joaquin County, CA | 2,102 |
| New York City | 35,427 | Eugene, Springfield/Lane County, OR | 1,908 |
| San Jose/Santa Clara City \& County, CA | 8,785 | Oxnard, San Buenaventura/Ventura County, CA | 1,472 |
| Seattle/King County, WA | 8,748 | Bakersfield/Kern County, CA | 1,118 |
| Oakland, Berkeley/Alameda County, CA | 7,498 | Reno, Sparks/Washoe County, NV | 1,101 |
| Largely Suburban CoCs |  | Largely Rural CoCs |  |
| Santa Ana, Anaheim/Orange County, CA | 5,310 | Texas Balance of State | 6,180 |
| Honolulu City and County, HI | 3,096 | Oregon Balance of State | 4,728 |
| Santa Rosa, Petaluma/Sonoma County, CA | 2,672 | Washington Balance of State | 3,834 |
| Riverside City \& County, CA | 2,522 | Georgia Balance of State | 2,960 |
| Ft Lauderdale/Broward County, FL | 2,341 | Indiana Balance of State | 2,628 |

- Nearly three in four of people experiencing homelessness as individuals in largely rural areas were white compared with 42 percent in major city CoCs. Conversely, African Americans account for 45 percent of individuals experiencing homelessness in major cities compared with only 15 percent in rural areas.
- In major city CoCs, nearly one quarter of individuals experiencing homelessness were Hispanic or Latino (24\%), a higher proportion than were reported in other largely urban (13\%), largely suburban (15\%), and largely rural (11\%) CoCs.

Between 2018 and 2019, the number of individuals experiencing homelessness increased in all CoC types.

## Changes over Time by CoC Category

- While individual homelessness increased across all CoC categories and shelter statuses, the largest absolute increase was in major cities, 15,670 more people counted in 2019 than in 2018 (an increase of 8\%). Other largely urban areas experienced the largest percentage increase ( $10 \%$ or 2,616 people).
- For both major cities and other largely urban CoCs, increases in the unsheltered population accounted for most of the overall increase. Major city CoCs reported 10,710 more unsheltered individuals in 2019 than in 2018 (an 11\% rise). Other largely urban CoCs reported 2,456 more unsheltered individuals (a 26\% rise).
- Largely suburban and largely rural CoCs also experienced overall increases that were driven by increases in the unsheltered population. Largely suburban CoCs had nine percent more unsheltered individuals in 2019 than in 2018, and largely rural CoCs had eight percent

EXHIBIT 2.12: CoCs with the Highest Percentages of Homeless Individuals who were Unsheltered
By CoC Category, 2019

| CoC Name | Homeless Individuals | Percent who were unsheltered | CoC Name | Homeless Individuals | Percent who were unsheltered |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Major City CoCs |  |  | Other Largely Urban CoCs |  |  |
| Fresno City \& County/Madera County, CA | 2,267 | 90.6\% | Fayetteville/Cumberland County, NC | 222 | 94.6\% |
| San Jose/Santa Clara City \& County, CA | 8,785 | 87.4\% | Vallejo/Solano County, CA | 1,072 | 86.2\% |
| Los Angeles City \& County, CA | 47,810 | 85.4\% | Oxnard, San Buenaventura/ Ventura County, CA | 1,472 | 84.2\% |
| Oakland, Berkeley/Alameda County, CA | 7,498 | 83.8\% | Glendale, CA | 162 | 81.5\% |
| Sacramento City \& County, CA | 4,429 | 75.3\% | Eugene, Springfield/Lane County, OR | 1,908 | 80.4\% |
| Largely Suburban CoCs |  |  | Largely Rural CoCs |  |  |
| Fort Pierce/St. Lucie, Indian River, Martin Counties, FL | 754 | 93.1\% | Hendry, Hardee, Highlands Counties, FL | 242 | 100.0\% |
| Imperial County, CA | 1,120 | 91.4\% | Colusa, Glenn, Trinity Counties CA | 136 | 97.8\% |
| Pasco County, FL | 685 | 89.2\% | Lake County, CA | 345 | 97.1\% |
| San Bernardino City \& County, CA | 2,119 | 86.5\% | Alpine, Inyo, Mono Counties, CA | 198 | 95.5\% |
| San Luis Obispo County, CA | 1,261 | 86.3\% | Amador, Calaveras, Mariposa, Tuolumne Counties, CA | 663 | 91.6\% |

EXHIBIT 2.13: Change in Individual Homelessness
By Sheltered Status and CoC Category, 2018-2019

|  | All Homeless Individuals |  | Sheltered Homeless Individuals |  | Unsheltered Homeless Individuals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Numeric Change | Percent Change | Numeric Change | Percent Change | Numeric Change | Percent Change |
| Total (not including territories) | 24,194 | 6.6\% | 5,284 | 2.7\% | 18,910 | 10.8\% |
| Major City CoCs | 15,670 | 8.3\% | 4,960 | 5.3\% | 10,710 | 11.2\% |
| Other Largely Urban CoCs | 2,616 | 10.0\% | 160 | 1.0\% | 2,456 | 26.0\% |
| Largely Suburban CoCs | 3,269 | 3.8\% | 68 | 0.1\% | 3,201 | 8.6\% |
| Largely Rural CoCs | 2,639 | 4.0\% | 96 | 0.3\% | 2,543 | 7.8\% |

more individuals experiencing unsheltered homelessness.

- The number of individuals experiencing homelessness nationally declined by four percent between 2007 and 2019, but
the number of individuals experiencing homelessness in one of the nation's 50 largest cities was five percent higher in 2019 than it was in 2007. Again, these increases largely reflected increases in unsheltered homelessness in major cities, an increase of


## EXHIBIT 3.1: PIT Estimates of Homeless People in Families with Children

By Sheltered Status, 2007-2019

eight percent or 7,641 people since 2007.

- While the number of individuals experiencing homelessness increased nationally, 47 percent of communities experienced decreases or no change in the number of homeless individuals between 2018 and 2019, including 20 major city CoCs.


## On a Single Night in January 2019

- 171,670 people were homeless in families with
at least one adult and one child under the age of 18 . People homeless as part of a family were 30 percent of the total homeless population.
- Of every 10,000 people in households with children in the United States, 11 were experiencing homelessness.
- As of 2019, most people experiencing homelessness in families with children were sheltered, 156,891 people or more than nine

EXHIBIT 3.2: Change in Number of Homeless People in Families with Children By Sheltered Status, 2007-2019

|  | Change 2018-2019 |  | Change 2010-2019 |  | Change 2007-2019 |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | Number | Percent | Number | Percent | Number | Percent |
|  | $-8,743$ | $-4.8 \%$ | $-70,267$ | $-29.0 \%$ | $-62,888$ | $-26.8 \%$ |
| Sheltered | $-7,132$ | $-4.3 \%$ | $-34,434$ | $-18.0 \%$ | $-21,437$ | $-12.0 \%$ |
| Unsheltered | $-1,611$ | $-9.8 \%$ | $-35,833$ | $-70.8 \%$ | $-41,451$ | $-73.7 \%$ |
| Family households | $-2,650$ | $-4.7 \%$ | $-25,750$ | $-32.4 \%$ | $-24,843$ | $-31.6 \%$ |

EXHIBIT 3.3: Demographic Characteristics of Homeless People in Families with Children 2019

| Characteristic | All Homeless People in Families |  | Sheltered People in Families |  | Unsheltered People in Families |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| People in families | 171,670 | 100\% | 156,891 | 100\% | 14,779 | 100\% |
| Age |  |  |  |  |  |  |
| Under 18 | 102,968 | 60.0\% | 95,157 | 60.7\% | 7,811 | 52.9\% |
| 18-24 | 12,449 | 7.3\% | 11,412 | 7.3\% | 1,037 | 7.0\% |
| Over 24 | 56,253 | 32.8\% | 50,322 | 32.1\% | 5,931 | 40.1\% |
| Gender |  |  |  |  |  |  |
| Female | 104,276 | 60.7\% | 96,364 | 61.4\% | 7,912 | 53.5\% |
| Male | 67,280 | 39.2\% | 60,450 | 38.5\% | 6,830 | 46.2\% |
| Transgender | 67 | 0.0\% | 49 | 0.0\% | 18 | 0.1\% |
| Gender Non-conforming | 47 | 0.0\% | 28 | 0.0\% | 19 | 0.1\% |
| Ethnicity |  |  |  |  |  |  |
| Non-Hispanic/Latino | 122,586 | 71.4\% | 110,753 | 70.6\% | 11,833 | 80.1\% |
| Hispanic/Latino | 49,084 | 28.6\% | 46,138 | 29.4\% | 2,946 | 19.9\% |
| Race |  |  |  |  |  |  |
| White | 60,283 | 35.1\% | 52,926 | 33.7\% | 7,357 | 49.8\% |
| Black or African American | 89,344 | 52.0\% | 86,281 | 55.0\% | 3,063 | 20.7\% |
| Asian | 1,797 | 1.0\% | 1,377 | 0.9\% | 420 | 2.8\% |
| Native American | 3,668 | 2.1\% | 2,956 | 1.9\% | 712 | 4.8\% |
| Pacific Islander | 4,191 | 2.4\% | 2,354 | 1.5\% | 1,837 | 12.4\% |
| Multiple Races | 12,387 | 7.2\% | 10,997 | 7.0\% | 1,390 | 9.4\% |

EXHIBIT 3.4: Number of People in Parenting Youth Households 2019

|  | Parents in Households | Children in Households | Total People in Households |
| :--- | ---: | ---: | ---: |
| Parenting Youth (Under 18) | 59 | 75 | 134 |
| Parenting Youth Age (18 to 24) | 7,505 | 9,704 | 17,209 |
| Total Parenting Youth | 7,564 | 9,779 | 17,343 |

in 10. Only 14,779 people in families with children were counted in unsheltered locations nationwide.

- With an average family size of 3.2 people, just under 54,000 family households experienced homelessness on a single night in 2019.


## Changes in Family Homelessness over Time

- The number of people in families with children who experienced homelessness on a single
night declined by five percent (or 8,743 people) between 2018 and 2019. The number of family households experiencing homelessness also declined by five percent ( 2,650 fewer households).
- Between 2007 and 2019, the number of people in families who experienced homelessness declined by 27 percent ( 62,888 fewer people), and the number of family households that experienced homelessness dropped by 32 percent (24,843 fewer households).
- The overall decline in family homelessness between 2007 and 2019 reflects a substantial decrease in families experiencing homelessness in unsheltered locations. Between 2007 and 2019, unsheltered family homelessness dropped 74 percent ( 41,451 fewer people). The number of people in families with children staying in shelters declined by a smaller amount, 12 percent (21,437 people).


## Demographic Characteristics of Family Homelessness

- Children under the age of 18 were 60 percent of people experiencing homelessness in families in 2019. Of the 40 percent who were adults, most were 25 years of age or older, comprising 33 percent of the total. Seven percent of all people in families with children were young adults between 18 and 24 years of age.
- People in the 18 to 24 year old age group may be the parent of the family, or they may be young adults in a household that has both another adult and at least one child under 18. Parenting youth accounted for 60 percent of all people between the ages of 18 and 24 in families with children. Together, parenting youth and their children account for just over 10 percent of all children in families experiencing homelessness. ${ }^{5}$
- Family members found in unsheltered locations were less likely to be children than those found in shelter. Of people in families found in unsheltered locations, 53 percent were under 18 years of age, compared to 61 percent of those found in shelter.
- About six in 10 people in families were female (women and girls under 18), four in 10 were male, and very small numbers were transgender or gender non-conforming. Women and girls made up a smaller percentage of people in families found in unsheltered

[^3]locations-54 percent compared to 61 percent of those in shelter.

- African Americans accounted for 52 percent of all people in families with children experiencing homelessness and 55 percent of all sheltered families. African Americans accounted for only 21 percent of unsheltered people in families. In contrast, while people who were white made up 34 percent of sheltered families, they comprised 50 percent of unsheltered people in families with children. Two percent of people in families experiencing homelessness were Native American, about the same as the share of the total U.S. population that is Native American.
- Nearly three in 10 people in families with children experiencing homelessness were Hispanic/Latino (29\%), considerably higher than the proportion of Hispanic/Latino individuals experiencing homelessness (19\%). Almost all Hispanic/Latino families experiencing homelessness, 94 percent, were sheltered.


## Changes in Demographics of Family Homelessness over Time

- Homelessness decreased for all age groups between 2018 and 2019. The percentage drop was largest for people ages 18 to 24 in families with children, a decline of 12 percent ( 1,738 people), while the drop in the absolute number was greatest for children, with 4,333 fewer children experiencing homelessness in 2019 than in 2018.
- Homelessness declined between 2018 and 2019 for people in families who were either male (men and boys) or female (women and girls). The small numbers of people in families experiencing homelessness who were transgender or gender non-conforming rose for sheltered homelessness and dropped for unsheltered homelessness, but the numbers are too small to discern a definite pattern as yet.
- Homelessness decreased between 2018 and 2019 for both white and African American families, though a greater decline was observed among white families. There were 8,239 fewer white people in families experiencing homelessness overall (or $12 \%$ ), 5,975 fewer people in sheltered locations ( $10 \%$ ), and 2,264 fewer unsheltered white people in families with children (a $24 \%$ drop). African Americans in families with children experiencing homelessness declined by 1,724 people overall ( $2 \%$ ), by 1,464 in sheltered locations ( $2 \%$ ), and the number of people experiencing unsheltered homelessness in black families declined by 260 people ( $8 \%$ ).
- Family homelessness increased for other racial groups. Asians account for only one percent of the total population of people in families who experience homelessness, but the number increased by four percent in one year. The pattern was similar for the two percent of homeless family members who were Native Americans and the two percent who were Pacific Islanders, with two percent and seven percent increases between 2018 and 2019.
- The number of Hispanic/Latino people in families experiencing homelessness decreased overall by six percent ( 2,969 people), and this includes a five percent decrease in sheltered homelessness and a 22 percent decrease in unsheltered homelessness.
- Only six percent of homeless people in families with children in 2019 were in households with chronic patterns of homelessness, 9,442 people. Between 2018 and 2019 the number of people in chronically homeless families with children increased 14 percent, reflecting a 27 percent increase in sheltered chronic family homelessness. While people in families with chronic patterns of homelessness are particularly likely to be unsheltered ( $22 \%$ in 2019), unsheltered chronic family homelessness dropped between 2018 and 2019 (by 17\%).


## State Estimates

EXHIBIT 3.5: Estimates of Family Homelessness
By State, 2019


## On a Single Night in 2019

- Three in ten (30\%) people in families who experience homelessness in the U.S. do so in New York ( 49,978 people). All but 8 of those people stayed in sheltered locations.
- Half of the nation's homeless people in families with children were in three states: New York, California ( $13 \%$ or 22,501 people), and Massachusetts (7\% or 12,212 people).
- New York and Massachusetts also had very high rates of homelessness among families. In 2019, 54 out of every 10,000 people in New York families and 41 out of every 10,000 people in Massachusetts families experienced homelessness. The rate of homelessness among people in families was lower in California, 11 of every 10,000 people in families with children experiencing homelessness.
- Nearly two-thirds of unsheltered people in families with children (64\%) were in California, Oregon, and Florida.
- Oregon had the highest rate of people experiencing homelessness in families with children staying in unsheltered locations (56\% or 1,982 people).


## Changes over Time

- Homelessness declined for people in families with children in 34 states and the District of Columbia between 2018 and 2019. The largest absolute decreases were in Florida ( 2,524 fewer people or $26 \%$ ), New York ( 2,092 fewer people or $4 \%$ ), and Massachusetts ( 1,045 fewer people or $8 \%$ ).
- Homelessness among people in families with children increased in 16 states between 2018 and 2019. The largest absolute increases were in California ( 1,537 more people in families with children or 7\%), Michigan (221 people or 7\%), and Indiana (206 people or 14\%). The largest percentage increases were in North Dakota ( $140 \%$ or 105 more people) and Nevada ( $29 \%$ or 175 more people).

EXHIBIT 3.6: States with the Highest and Lowest Percentages of People in Families with Children who were Unsheltered
By State, 2019


EXHIBIT 3.7: Largest Changes in Homeless People in Families
By State, 2007-2019

| 2018-2019 |  | 2007-2019 |  |
| :---: | :---: | :---: | :---: |
| Largest Increases |  |  |  |
| CALIFORNIA | 1,537 / 7.3\% | NEW YORK | 15,433 / 44.7\% |
| MICHIGAN | 221 / 7.0\% | MASSACHUSETTS | 5,377 / 78.7\% |
| INDIANA | 206 / 13.9\% | DISTRICT OF COLUMBIA | 1,043 / 65.1\% |
| OREGON | 185 / 5.5\% | IDAHO | 152 / 23.5\% |
| NEW MEXICO | 175 / 29.1\% | DELAWARE | 11 / 3.2\% |
| Largest Decreases |  |  |  |
| FLORIDA | -2,524 / -26.3\% | FLORIDA | -7,966 / -53.0\% |
| NEW YORK | -2,092 / -4.0\% | TEXAS | -7,245 / -53.7\% |
| MASSACHUSETTS | -1,045 / -7.9\% | CALIFORNIA | -5,533 / -19.7\% |
| COLORADO | -894 / -27.5\% | NEW JERSEY | -5,375 / -64.4\% |
| CONNECTICUT | -763 / -45.0\% | GEORGIA | -4,588 / -64.5\% |

[^4]- Between 2007 and 2019, the number of people experiencing homelessness in families with children declined in 46 states. The largest absolute decreases were experienced in Florida (7,966 fewer people or 53\%) and Texas (7,245 fewer people or $54 \%$ ). Three states - Louisiana, Kentucky, and Nevada - all had reductions in the number of people experiencing of homelessness in families with children by more than 70 percent.
- Between 2007 and 2019, the number of people experiencing homelessness in families with children increased in four states and the District of Columbia. New York experienced the largest absolute increase, with 15,433 more people in families experiencing homelessness, a 45 percent rise. Massachusetts had the largest percentage increase, with 79 percent more people in families with children experiencing homelessness (or 5,377 more people).


EXHIBIT 3.8: Percent of Homeless People in Families with Children<br>By CoC Category and Sheltered Status, 2019



EXHIBIT 3.9: Sheltered vs. Unsheltered People in Families with Children
By CoC Category, 2019


## On a Single Night in January 2019

- More than half (52\%) of all people in families with children experiencing homelessness in the United States did so in CoCs covering one of the nation's 50 largest cities, the same percentage as for people experiencing homelessness as individuals.
- One-quarter of all people in families with children experiencing homelessness in the country did so in New York City (43,177 people).
- The percentage of people in families who were unsheltered in major cities, four percent, was lower than the percentage unsheltered

Continuums of Care (CoC) were divided into four geographic categories

1. Major city CoCs $(n=48)$ are CoCs that contain one of the 50 largest cities in the United States. In two cases, Phoenix and Mesa, AZ, and Arlington and Fort Worth, TX, two of the largest US cities are located in the same CoC.
2. Other largely urban $\mathrm{CoCs}(\mathrm{n}=60)$ are CoCs in which the population lives predominately in an urbanized area within the CoC's principal city or cities, but the CoCs does not include one of the nation's 50 largest cities.
3. Largely suburban CoCs $(n=170)$ are CoCs in which the population lives predominantly in suburban areas, defined as urbanized areas outside of a principal city or urban clusters within 10 miles of urbanized areas.
4. Largely rural CoCs ( $n=114$ ) are CoCs in which the population lives predominantly in urban clusters that are more than 10 miles from an urbanized area or in Census-defined rural areas.
Note: These definitions have been adapted from definitions used by the US Department of Education's National Center for Education Statistics to characterize the locations of schools. For detailed information on how they were applied to CoCs, see the About the Report section of this report.
in the nation as a whole (9\%) and in the other categories of CoCs.

- Of major city CoCs, only Sacramento reported that more than 50 percent of people in families were unsheltered.
- CoCs covering other largely urban areas account for five percent of all family homelessness, and people in families were only slightly less likely to be sheltered there than they were in major cities.
- CoCs that are largely suburban had a quarter (25\%) of all people in families with children experiencing homelessness, slightly higher

EXHIBIT 3.10: CoCs with the Largest Numbers of People Experiencing Family Homelessness By CoC Category, 2019

| CoC Name | People in Families with Children | CoC Name | People in Families with Children |
| :---: | :---: | :---: | :---: |
| Major City CoCs |  | Other Largely Urban CoCs |  |
| New York City | 43,177 | Saint Paul/Ramsey County, MN | 577 |
| Los Angeles City \& County, CA | 8,447 | Stockton/San Joaquin County, CA | 529 |
| Boston, MA | 3,850 | Grand Rapids, Wyoming/Kent County, MI | 324 |
| District of Columbia | 2,646 | Anchorage, AK | 312 |
| Seattle/King County, WA | 2,451 | Spokane City \& County, WA | 302 |
| Largely Suburban CoCs |  | Largely Rural CoCs |  |
| Nassau, Suffolk Counties, NY | 2,672 | Oregon Balance of State | 2,375 |
| Springfield/Hampden County, MA | 2,070 | Texas Balance of State | 1,892 |
| Santa Ana, Anaheim/Orange County, CA | 1,550 | Washington Balance of State | 1,675 |
| Massachusetts Balance of State | 1,413 | Wisconsin Balance of State | 1,457 |
| Honolulu City and County, HI | 1,321 | Ohio Balance of State | 1,377 |

than their share of individuals experiencing homelessness (23\%).

- In the largely suburban CoC that includes Ft. Pierce, FL, 86 percent of people in families experiencing homelessness were staying in unsheltered locations, the highest of that category. Two largely suburban CoCs in California also had high rates of unsheltered family homelessness: Imperial County (69\%) and Santa Cruz (53\%).
- CoCs that were largely rural accounted for 18 percent of homeless people in families with children, similar to their share of homeless individuals. However, 43 percent of all unsheltered people in families were in largely rural CoCs. CoCs that were largely rural also had the highest rate of unsheltered homelessness among people in families with children, with 19 percent staying outdoors.
- Several largely rural CoCs had high very rates of unsheltered families. The highest rate was reported by Jackson/West Tennessee, where
more than 9 in 10 people in families with children were unsheltered ( $91 \%$ ).


## Changes over Time by CoC Category

- Family homelessness declined in all CoC categories between 2018 and 2019, with the largest percentage decrease in largely suburban CoCs ( $10 \%$ or 4,689 fewer people in families with children). In major cities, family homelessness dropped by 1,892 people or two percent.
- Sheltered homelessness decreased for families with children in all CoC categories between 2018 and 2019. The largest drop was in largely suburban CoCs, which had 3,867 fewer people in families staying in shelters in 2019 than in 2018.
- Unsheltered family homelessness also decreased for most CoC categories but stayed about the same (increasing by 157 people) in major cities.


## EXHIBIT 3.11: CoCs with the Highest Percentages of People Experiencing Family Homelessness who were Unsheltered <br> By CoC Category, 2019

| CoC Name | Homeless People in Families with Children | Percent who were unsheltered | CoC Name | Homeless People in Families with Children | Percent who were unsheltered |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Major City CoCs |  |  | Other Largely Urban CoCs |  |  |
| Sacramento City \& County, CA | 1,132 | 50.1\% | Eugene, Springfield/Lane County, OR | 257 | 38.5\% |
| San Jose/Santa Clara City \& County, CA | 921 | 26.4\% | Visalia/Kings, Tulare Counties, CA | 135 | 25.2\% |
| Long Beach, CA | 194 | 23.7\% | Bakersfield/Kern County, CA | 212 | 16.5\% |
| Los Angeles City \& County, CA | 8,447 | 19.3\% | Fayetteville/Cumberland County, NC | 107 | 15.0\% |
| San Diego City and County, CA | 1,419 | 15.4\% | Little Rock/Central Arkansas | 160 | 13.8\% |
| Largely Suburban CoCs |  |  | Largely Rural CoCs |  |  |
| Fort Pierce/St. Lucie, Indian River, Martin Counties, FL | 745 | 86.3\% | Jackson/West Tennessee | 445 | 90.6\% |
| Imperial County, CA | 293 | 68.6\% | Central Oregon | 243 | 77.8\% |
| Watsonville/Santa Cruz City \& County, CA | 419 | 53.2\% | Northwest North Carolina | 200 | 73.5\% |
| Yuba City \& County/Sutter County, CA | 176 | 44.9\% | Hendry, Hardee, Highlands Counties, FL | 156 | 69.2\% |
| Vancouver/Clark County, WA | 452 | 44.5\% | Oregon Balance of State | 2,375 | 67.8\% |

## Demographic Characteristics by CoC Category

- The gender and age characteristics of all people in families with children experiencing homelessness do not vary much by CoC category.
- However, race and ethnicity do vary geographically. In major cities, 23 percent of people in families experiencing homelessness were white, compared with 63 percent in largely rural CoCs. Conversely, two-thirds (68\%) of people experiencing homelessness in families in major cities were African American, compared with 21 percent in largely rural CoCs.
- More than one-third (35\%) of people in families with children experiencing homelessness in major cities were Hispanic/Latino, the highest rate among the CoC categories. In largely suburban CoCs, 27 percent of people in families were Hispanic/Latino. Largely rural CoCs had the lowest rate of Hispanic/Latino people experiencing family homelessness (17\%), followed closely by other urban CoCs (18\%).

EXHIBIT 3.12: Change in Family Homelessness
By Sheltered Status and CoC Category, 2018-2019

|  | All People in Families with Children |  | Sheltered People in Families with Children |  | Unsheltered People in Families with Children |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total | -9,274 | -5.2\% | -7,075 | -4.3\% | -1,472 | -21.1\% |
| Major City CoCs | -1,892 | -2.1\% | -2,049 | -2.4\% | 157 | 5.3\% |
| Other Largely Urban CoCs | -284 | -3.1\% | -222 | -2.6\% | -62 | -12.0\% |
| Largely Suburban CoCs | -4,689 | -9.8\% | -3,867 | -8.9\% | -822 | -18.1\% |
| Largely Rural CoCs | -2,409 | -7.5\% | -937 | -3.7\% | -1,472 | -21.1\% |

EXHIBIT 3.13: Demographic Characteristics of Homeless People in Families with Children By CoC Category, 2019

|  | Major City CoCs $(n=48)$ | Other Largely Urban CoCs ( $\mathrm{n}=60$ ) | Largely Suburban CoCs $(n=170)$ | Largely Rural CoCs $(n=114)$ |
| :---: | :---: | :---: | :---: | :---: |
| Number of People | 87,720 | 8,885 | 43,065 | 29,805 |
| Age |  |  |  |  |
| Under 18 | 59.5\% | 63.0\% | 60.9\% | 60.3\% |
| 18 to 24 | 8.2\% | 6.3\% | 6.5\% | 5.7\% |
| Over 24 | 32.4\% | 30.7\% | 32.7\% | 34.1\% |
| Gender |  |  |  |  |
| Female | 60.8\% | 62.4\% | 60.9\% | 60.5\% |
| Male | 39.1\% | 37.5\% | 39.0\% | 39.4\% |
| Transgender | 0.0\% | 0.0\% | 0.1\% | 0.1\% |
| Gender Nonconforming | 0.0\% | 0.0\% | 0.0\% | 0.1\% |
| Ethnicity |  |  |  |  |
| Non-Hispanic/Latino | 65.2\% | 82.2\% | 72.9\% | 83.1\% |
| Hispanic/Latino | 34.8\% | 17.8\% | 27.1\% | 16.9\% |
| Race |  |  |  |  |
| White | 22.7\% | 37.2\% | 42.3\% | 62.8\% |
| Black | 68.2\% | 48.5\% | 43.8\% | 21.1\% |
| Asian | 0.9\% | 0.9\% | 1.0\% | 0.6\% |
| Native American | 1.3\% | 3.0\% | 1.4\% | 5.5\% |
| Pacific Islander | 1.0\% | 1.3\% | 2.7\% | 1.4\% |
| Multiple Races | 5.8\% | 9.0\% | 8.8\% | 8.6\% |

## National Estimates <br> Unaccompanied Homeless Youth

HUD's Point-in-Time (PIT) count data collection includes information on the number of young adults and children who are experiencing homelessness "unaccompanied"-that is, without a parent or guardian present. In addition to not experiencing homelessness with a parent, unaccompanied youth are not themselves parents homeless together with one or more children. Thus, unaccompanied youth are a subset of the population that experiences homelessness as individuals.

## On a Single Night in January 2019

- 35,038 unaccompanied youth under the age of 25 were reported to be experiencing homelessness in the United States. These unaccompanied youth were just over six percent of the total population of people


## EXHIBIT 4.1: PIT Estimates of

 Unaccompanied Homeless YouthBy Age and Sheltered Status, 2019

|  | Total <br> Unaccompanied <br> Homeless Youth |  | Sheltered <br> Unaccompanied <br> Youth | Unsheltered <br> Unaccompanied <br> Youth |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $\#$ | $\%$ | $\#$ | $\%$ | \# | $\%$ |
| Total Homeless <br> Youth (under 25) | 35,038 | $100.0 \%$ | 17,708 | $100.0 \%$ | 17,330 | $100.0 \%$ |
| Homeless Youth <br> (under 18) | 3,976 | $11.3 \%$ | 1,874 | $10.6 \%$ | 2,102 | $12.1 \%$ |
| Homeless Youth <br> $(18-24)$ | 31,062 | $88.7 \%$ | 15,834 | $89.4 \%$ | 15,228 | $87.9 \%$ |

EXHIBIT 4.2: Sheltered and Unsheltered Unaccompanied Homeless Youth By Sheltered Status, 2019

experiencing homelessness and just under nine percent of all people experiencing homelessness as individuals.

- Another 7,564 youth under the age of 25 were experiencing homelessness on the same night, but they were "parenting youth" and experiencing homelessness together with at least one child under the age of 18. (More detail on parenting youth is in Section 3 of this report, Homeless Families with Children.)
- Most unaccompanied homeless youth identified in January 2019 (89\%) were between the ages of 18 and 24 (31,062 people). The remaining 11 percent (3,976 people) were children (under the age of 18) experiencing homelessness on their own.
- Unaccompanied homeless youth were more likely to be unsheltered (50\%) than all people experiencing homelessness (37\%) and about as likely to be unsheltered as all people experiencing homelessness as individuals (50\%).


## Demographic Characteristics of Unaccompanied Youth

- The characteristics of unaccompanied homeless youth differ from those of the overall population of individuals experiencing homelessness. In general, unaccompanied homeless youth were less likely to be white and more likely to be female than all homeless individuals.
- Just under 40 percent of unaccompanied youth experiencing homelessness were women or girls (38\%). By contrast, only 29 percent of all individuals experiencing homelessness were women or girls.
- Youth identifying as transgender or who did not identify as male, female, or transgender accounted for three percent of the unaccompanied youth population, compared with less than one percent of the individual homeless population.
- Unaccompanied youth experiencing homelessness were slightly more likely to be African American (36\%) than all individuals experiencing homelessness (34\%). For both all individuals and unaccompanied youth, African Americans accounted for a slightly larger share of the sheltered population ( $45 \%$, in the case of unaccompanied youth) than the unsheltered population ( $27 \%$, in both populations).
- Twenty-four percent of unaccompanied homeless youth were Hispanic or Latino, compared with only 19 percent of all homeless individuals.
- Multiracial youth accounted for 10 percent of all unaccompanied homeless youth (compared with 6\% of all homeless individuals).
- Compared with all homeless individuals (including people over the age of 24),
unaccompanied youth were more likely to have racial identities other than white or African American (16\% versus 13\%).


## Changes between 2017 and 2019

HUD and its federal partners selected the PIT counts from January 2017 as the baseline measure of homelessness among unaccompanied youth. While 347 communities conducted unsheltered counts in 2018, doing so was not required. Therefore, this 2019 report is the first to examine year-to-year trends in unaccompanied homeless youth.

- Data on this population are new and potentially still stabilizing, as communities gain experience with reporting. Even so, the number of unaccompanied youth reported by communities has declined over the two years,

EXHIBIT 4.3: Demographic Characteristics of Unaccompanied Youth Experiencing Homelessness
2019

|  | All Unaccompanied Youth |  | Sheltered Unaccompanied Youth |  | Unsheltered Unaccompanied Youth |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total | 35,038 | 100\% | 17,708 | 100\% | 17,330 | 100\% |
| Age |  |  |  |  |  |  |
| Under 18 | 3,976 | 11.3\% | 1,874 | 10.6\% | 2,102 | 12.1\% |
| 18 to 24 | 31,062 | 88.7\% | 15,834 | 89.4\% | 15,228 | 87.9\% |
| Gender |  |  |  |  |  |  |
| Female | 13,228 | 37.8\% | 7,338 | 41.7\% | 5,840 | 33.7\% |
| Male | 20,719 | 59.1\% | 9,891 | 55.9\% | 10,828 | 62.5\% |
| Transgender | 727 | 2.1\% | 313 | 1.8\% | 414 | 2.4\% |
| Gender non-conforming | 364 | 1.0\% | 116 | 0.7\% | 248 | 1.4\% |
| Ethnicity |  |  |  |  |  |  |
| Non-Hispanic/Latino | 26,771 | 76.4\% | 14,150 | 79.9\% | 12,621 | 72.8\% |
| Hispanic/Latino | 8,267 | 23.6\% | 3,558 | 20.1\% | 4,709 | 27.2\% |
| Race |  |  |  |  |  |  |
| White | 16,912 | 48.3\% | 7,728 | 43.6\% | 9,184 | 53.0\% |
| African American | 12,505 | 35.7\% | 7,902 | 44.6\% | 4,603 | 26.6\% |
| Asian | 460 | 1.3\% | 170 | 1.0\% | 290 | 1.7\% |
| Native American | 1,278 | 3.6\% | 478 | 2.7\% | 800 | 4.6\% |
| Pacific Islander | 436 | 1.2\% | 141 | 0.8\% | 295 | 1.7\% |
| Multiple Races | 3,447 | 9.8\% | 1,289 | 7.3\% | 2,158 | 12.5\% |

by four percent (1,323 people) between 2018 and 2019 , and by nine percent ( 3,265 people) between 2017 and 2019.

- The reported declines were driven by declines in the number of unsheltered unaccompanied youth. Between 2018 and 2019, 1,020 fewer unaccompanied youth were counted in unsheltered locations, a six percent decline. Between 2017 and 2019, there was a 12 percent decline in unsheltered unaccompanied youth (2,431 fewer people).

EXHIBIT 4.4: Change in Numbers of Unaccompanied Youth 2017-2019

|  | Change 2018-2019 | Change 2017-2019 |  |  |
| :--- | ---: | ---: | ---: | ---: |
|  | $\#$ | $\%$ | $\#$ | $\%$ |
| Total Unaccompanied Youth | $-1,323$ | $-3.6 \%$ | $-3,265$ | $-8.5 \%$ |
| Sheltered Unaccompanied Youth | -303 | $-1.7 \%$ | -834 | $-4.5 \%$ |
| Unsheltered Unaccompanied Youth | $-1,020$ | $-5.6 \%$ | $-2,431$ | $-12.3 \%$ |



## State Estimates <br> Unaccompanied Homeless Youth

EXHIBIT 4.5: Estimates of Unaccompanied Homeless Youth
By State, 2019


## On a Single Night in January 2019

- California reported the largest numbers of homeless unaccompanied youth (11,993 people), accounting for just over one-third of all unaccompanied youth. Other states with large numbers of homeless unaccompanied youth were New York $(2,978)$, Washington $(1,911)$, Oregon ( 1,590 ), and Florida $(1,450)$.
- California accounted for 55 percent of all unsheltered homeless unaccompanied youth ( 9,465 people). Oregon ( 1,152 ), Washington $(1,087)$, and Nevada $(1,012)$ also had large numbers of unsheltered unaccompanied youth, accounting for between six and seven percent of the national total.
- Nevada had the highest rate of youth homelessness, with 90 of every 10,000 youth staying on their own (i.e., not living with a parent or guardian or with their own children) experiencing homelessness. Oregon and

California also had very high rates, with 64 and 53 people per 10,000 unaccompanied youth experiencing homelessness.

- California, Nevada, and Oregon also reported the highest percentages of unaccompanied youth who were found in unsheltered rather than sheltered locations, 79 percent for California and Nevada and 73 percent for Oregon.
- In North Dakota, none of the 72 unaccompanied youth were staying in unsheltered locations, and in the District of Columbia, only three percent (or 7 of 271 unaccompanied youth) were staying outside.

EXHIBIT 4.6: States with the Highest and Lowest Percentages of Unaccompanied Youth who were Unsheltered
By State, 2019

| Highest Rates |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| CALIFORNIA <br> 78.9\% <br> 11,993 Homeless <br> 9,465 Unsheltered | nevada <br> 78.8\% <br> 1,285 Homeless <br> 1,012 Unsheltered | OREGON 72.5\% <br> 1,590 Homeless <br> 1,152 Unsheltered | alabama 68.1 \% <br> 320 Homeless <br> 218 Unsheltered | HAWAII <br> $67.1 \%$ <br> 222 Homeless <br> 149 Unsheltered |
| Lowest Rates |  |  |  |  |
| NORTH DAKOTA $0.0 \%$ <br> 72 Homeless <br> 0 Unsheltered | DISTRICT OF COLUMBIA 2.6\% <br> 271 Homeless <br> 7 Unsheltered | MICHIGAN <br> 5.7\% <br> 489 Homeless <br> 28 Unsheltered | NEW YORK 6.5\% <br> 2,978 Homeless <br> 193 Unsheltered | WISCONSIN $6.5 \%$ <br> 200 Homeless <br> 13 Unsheltered |

EXHIBIT 4.7: Largest Changes in Unaccompanied Homeless Youth
By State, 2018-2019

| Largest Increases |  |  |
| :--- | ---: | ---: |
| OREGON | 281 / | $21.5 \%$ |
| ALABAMA | 162 / | $102.5 \%$ |
| GEORGIA | $102 /$ | $20.6 \%$ |
| ARKANSAS | $96 /$ | $40.0 \%$ |
| IDAHO | $73 /$ | $63.5 \%$ |
| Largest Decreases |  |  |
| FLORIDA | $-442 /$ | $-23.4 \%$ |
| CALIFORNIA | $-403 /$ | $-3.3 \%$ |
| WASHINGTON | $-273 /$ | $-12.5 \%$ |
| NEVADA | $-119 ~ / ~$ | $-8.5 \%$ |
| TENNESSEE | $-119 ~ / ~$ | $-24.5 \%$ |

# Estimates by CoC <br> Unaccompanied Homeless Youth 

EXHIBIT 4.8: Percentage of Unaccompanied Homeless Youth<br>By CoC Category and Sheltered Status, 2019



EXHIBIT 4.9: Sheltered vs Unsheltered Unaccompanied Homeless Youth By CoC Category, 2019


## On a Single Night in January 2019

- About half (50\%) of all unaccompanied youth were counted in the nation's major cities. Los Angeles and New York City had the largest numbers of unaccompanied youth in the country, reporting 2,884 people and 2,263 people under the age of 25 and homeless on their own.
- Major cities had the highest percentage of unaccompanied youth found staying in unsheltered locations ( $53 \%$ ), followed by largely rural CoCs ( $48 \%$ ) and largely suburban CoCs (45\%). Other largely urban CoCs (those that do not include one of the nation's largest cities) had the lowest percentage of unaccompanied youth found in unsheltered locations (39\%).

Continuums of Care (CoC) were divided into four geographic categories

1. Major city CoCs $(n=48)$ are CoCs that contain one of the 50 largest cities in the United States. In two cases, Phoenix and Mesa, AZ, and Arlington and Fort Worth, TX, two of the largest US cities are located in the same CoC .
2. Other largely urban CoCs $(\mathbf{n}=60)$ are CoCs in which the population lives predominately in an urbanized area within the CoC's principal city or cities, but the CoCs does not include one of the nation's 50 largest cities.
3. Largely suburban CoCs $(n=170)$ are CoCs in which the population lives predominantly in suburban areas, defined as urbanized areas outside of a principal city or urban clusters within 10 miles of urbanized areas.
4. Largely rural CoCs $(n=114)$ are CoCs in which the population lives predominantly in urban clusters that are more than 10 miles from an urbanized area or in Census-defined rural areas.
Note: These definitions have been adapted from definitions used by the US Department of Education's National Center for Education Statistics to characterize the locations of schools. For detailed information on how they were applied to CoCs, see the About the Report section of this report.

- Of major city CoCs, the highest percentages of unaccompanied youth staying in unsheltered locations were in San Jose, CA (95\%), Las Vegas, NV (83\%), and San Francisco, CA (82\%).
- The five largely suburban CoCs with the highest rates of unsheltered unaccompanied youth all reported unsheltered rates of over 90 percent, and all were in California.
- The largely rural CoCs with the highest rates of unaccompanied youth staying in unsheltered locations were the CoC in northwest Alabama that includes Florence (95\%) and the Arkansas Balance of State CoC (90\%).
- Unaccompanied youth found in predominantly rural CoCs were much more likely to be white (73\%) than unaccompanied youth in major city CoCs ( $35 \%$ ), other largely urban CoCs ( $55 \%$ ), or largely suburban CoCs (53\%).
- In all categories of CoCs, nearly all unaccompanied homeless youth were between the ages of 18 and 24. Largely rural CoCs had the highest percentage of unaccompanied homeless youth under the age of $18(20 \%)$, and major city CoCs had the lowest percentage (8\%).


## Changes over Time by Coc Category

- Between 2018 and 2019, the number of unaccompanied homeless youth counted in largely rural and other largely urban CoCs increased (by 2\% and 6\%). However, these CoC categories together account for only
about a quarter of all unaccompanied youth experiencing homelessness, these increases were small in absolute terms (137 and 138 people).
- The number of unaccompanied youth experiencing homelessness declined by seven percent ( 1,220 people) in major cities and four percent ( 332 people) in largely suburban CoCs. These CoC categories account for nearly three-quarters of all unaccompanied youth experiencing homelessness and drove the overall national decrease between 2018 and 2019.
- Largely rural CoCs were the only CoC category that saw the number of unaccompanied children (youth under the age of 18) increase between 2018 and 2019 (by 403 people, or 39\%). Major city CoCs, other largely urban CoCs, and

EXHIBIT 4.10: CoCs with the Largest Numbers of Unaccompanied Homeless Youth By CoC Category, 2019

| CoC Name | Unaccompanied Homeless Youth | CoC Name | Unaccompanied Homeless Youth |
| :---: | :---: | :---: | :---: |
| Major City CoCs |  | Other Largely Urban CoCs |  |
| Los Angeles City \& County, CA | 2,884 | Vallejo/Solano County, CA | 209 |
| New York City | 2,263 | Eugene, Springfield/Lane County, OR | 145 |
| San Jose/Santa Clara City \& County, CA | 1,868 | Fayetteville/Northwest Arkansas | 118 |
| Las Vegas/Clark County, NV | 1,184 | Stockton/San Joaquin County, CA | 113 |
| San Francisco, CA | 1,145 | Anchorage CoC, AK | 106 |
| Largely Suburban CoCs |  | Largely Rural CoCs |  |
| Santa Rosa, Petaluma/Sonoma County, CA | 657 | Oregon Balance of State | 1,002 |
| Watsonville/Santa Cruz City \& County, CA | 608 | Texas Balance of State | 476 |
| Riverside City \& County, CA | 285 | Washington Balance of State | 432 |
| Santa Ana, Anaheim/Orange County, CA | 235 | Salinas/Monterey, San Benito Counties, CA | 325 |
| Honolulu City and County, HI | 181 | Georgia Balance of State | 227 |

## Estimates by CoC <br> Unaccompanied Homeless Youth

EXHIBIT 4.11: CoCs with the Highest Rates of Unaccompanied Homeless Youth who were Unsheltered
By CoC Category, 2019

| CoC Name | Unaccompanied Homeless Youth | Percent who were unsheltered | CoC Name | Unaccompanied Homeless Youth | Percent who were unsheltered |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Major City CoCs |  |  | Other Largely Urban CoCs |  |  |
| San Jose/Santa Clara City \& County, CA | 1,868 | 95.0\% | Vallejo/Solano County, CA | 209 | 83.7\% |
| Las Vegas/Clark County, NV | 1,184 | 82.7\% | Stockton/San Joaquin County, CA | 113 | 77.9\% |
| San Francisco, CA | 1,145 | 82.4\% | Eugene, Springfield/Lane County, OR | 145 | 74.5\% |
| Oakland, Berkeley/Alameda County, CA | 731 | 80.4\% | Saint Paul/Ramsey County, MN | 104 | 31.7\% |
| Fresno City \& County/Madera County, CA | 112 | 75.0\% | Fayetteville/Northwest Arkansas | 118 | 28.8\% |
| Largely Suburban CoCs |  |  | Largely Rural CoCs |  |  |
| Watsonville/Santa Cruz City \& County, CA | 608 | 97.0\% | Florence/Northwest Alabama | 156 | 94.9\% |
| San Luis Obispo County, CA | 174 | 96.6\% | Arkansas Balance of State | 146 | 89.7\% |
| Marin County, CA | 107 | 94.4\% | Salinas/Monterey, San Benito Counties, CA | 325 | 88.3\% |
| Santa Rosa, Petaluma/ Sonoma County, CA | 657 | 93.8\% | Oregon Balance of State | 1,002 | 82.3\% |
| El Dorado County, CA | 114 | 92.1\% | Georgia Balance of State | 227 | 69.6\% |

largely suburban CoCs all experienced declines in this already small population.

- The number of unsheltered unaccompanied youth increased in largely rural areas by 11 percent (or 342 people) and in other largely urban areas (by $16 \%$ or 126 people), but declined in major city CoCs and largely suburban areas.

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EXHIBIT 4.12: Demographic Characteristics of Unaccompanied Homeless Youth By CoC Category, 2019

|  | Major City CoCs $(n=48)$ | Other Largely Urban CoCs ( $\mathrm{n}=60$ ) | Largely Suburban CoCs ( $\mathrm{n}=170$ ) | Largely Rural CoCs ( $\mathrm{n}=114$ ) |
| :---: | :---: | :---: | :---: | :---: |
| Total | 17,354 | 2,387 | 7,947 | 7,279 |
| Age |  |  |  |  |
| Under 18 | 8.3\% | 8.8\% | 10.9\% | 19.9\% |
| 18 to 24 | 91.7\% | 91.2\% | 89.1\% | 80.1\% |
| Gender |  |  |  |  |
| Female | 36.6\% | 35.4\% | 38.0\% | 41.2\% |
| Male | 58.6\% | 62.7\% | 60.7\% | 57.3\% |
| Transgender | 3.2\% | 1.5\% | 0.9\% | 0.9\% |
| Gender NonConforming | 1.6\% | 0.4\% | 0.4\% | 0.6\% |
| Ethnicity |  |  |  |  |
| Non-Hispanic/Latino | 71.1\% | 83.8\% | 78.9\% | 84.3\% |
| Hispanic/Latino | 28.9\% | 16.2\% | 21.1\% | 15.7\% |
| Race |  |  |  |  |
| White | 35.1\% | 55.0\% | 52.5\% | 73.0\% |
| Black | 46.4\% | 29.4\% | 33.0\% | 15.2\% |
| Asian | 1.9\% | 0.9\% | 1.0\% | 0.5\% |
| Native American | 4.0\% | 4.2\% | 2.2\% | 4.3\% |
| Pacific Islander | 1.3\% | 1.1\% | 1.8\% | 0.5\% |
| Multiple Races | 11.4\% | 9.4\% | 9.5\% | 6.5\% |

## EXHIBIT 4.13: Change in Unaccompanied Homeless Youth

By Sheltered Status and CoC Category, 2018-2019

|  | Unaccompanied Homeless Youth |  | Sheltered Unaccompanied Youth |  | Unsheltered Unaccompanied Youth |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total | -1,277 | -3.5\% | -301 | -1.7\% | -976 | -5.3\% |
| Major Cities | -1,220 | -6.6\% | 151 | 1.9\% | -1,371 | -12.9\% |
| Other Largely Urban CoCs | 138 | 6.1\% | 12 | 0.8\% | 126 | 15.5\% |
| Largely Suburban CoCs | -332 | -4.0\% | -259 | -5.6\% | -73 | -2.0\% |
| Largely Rural CoCs | 137 | 1.9\% | -205 | -5.2\% | 342 | 10.8\% |

# National Estimates 

Homeless Veterans

## EXHIBIT 5.1: PIT Estimates of Homeless Veterans

By Sheltered Status, 2009-2019


## On a Single Night in January 2019

- 37,085 veterans were experiencing homelessness in the U.S., eight percent of all homeless adults.
- Of every 10,000 veterans in the United States, 17 experienced homelessness on a single night in 2019.
- Nearly all veterans were experiencing homelessness as individuals ( $98 \%$ or 36,280 people). Of those individuals, 24 percent had chronic patterns of homelessness.
- More than six in 10 veterans experiencing homelessness were staying in sheltered locations ( $61 \%$ or 22,740 veterans). This is considerably higher than the share of all individuals experiencing sheltered homelessness who were sheltered, which is only 50 percent.
- A very small share of veterans experiencing homelessness, 805 people or two percent, were in 778 family households with children. A few veterans were in households without children but with more than one adult. Overall, 40,601 people were in households that included a veteran.


## Changes in Veteran Homelessness over Time

- Between 2018 and 2019, the number of veterans experiencing homelessness declined by two percent (793 fewer people). The decline was shared across those staying in shelter ( 572 fewer veterans) and those found in unsheltered places (221 fewer veterans).
- The one-year drop in veteran homelessness between 2018 and 2019 continued a steady decline, with 36,282 fewer veterans
experiencing homelessness in 2019 than in 2009, a drop of nearly 50 percent.
- Fewer veterans were found in both sheltered and unsheltered locations in 2019 than in 2009. Between 2009 and 2019, sheltered veteran homelessness dropped by almost half ( $48 \%$ or 20,669 fewer veterans) and unsheltered veteran homelessness dropped by more than half ( $52 \%$ or 15,613 fewer veterans).
- The share of adults experiencing homelessness who were veterans also continued a steady decline. In 2019, veterans represented eight percent of adults experiencing homelessness, down from nine percent in 2018 and 12 percent in 2013 - the first year data were collected on the age of people experiencing homelessness at a point-in-time.


## Demographic Characteristics

- Nine of every ten veterans experiencing homelessness in 2019 were men ( $90 \%$ or 33,492 veterans). While the majority of women veterans who experienced homelessness were sheltered locations (55\%), the share of men found in sheltered locations was higher, 62 percent. This contrasts with homelessness among all individuals, where women were
less likely than men to be found in unsheltered locations.
- Women veterans experiencing homelessness were much more likely to be in a household with a child under 18 years of age ( $10 \%$ ) than their male counterparts (1\%).
- A higher percentage of veterans experiencing homelessness were white ( $57 \%$ ) than of all people experiencing homelessness ( $48 \%$ ) or individuals experiencing homelessness (53\%).
- African Americans comprised one-third of veterans experiencing homelessness ( $33 \%$ ) and a quarter of veterans experiencing unsheltered homelessness (25\%). African Americans were considerably overrepresented compared to their share of all U.S. veterans ( $12 \%$ ). While a majority of veterans experiencing homelessness were white, they were underrepresented compared to their share of all U.S. veterans (82\%).
- The number of veterans experiencing homelessness who were Hispanic/Latino was considerably smaller than the percentage of Hispanic/Latinos among all people experiencing homelessness as individuals (11\% vs. $19 \%$ ), although higher than the share of all U.S. veterans who were Hispanic/Latino (7\%).

EXHIBIT 5.2: Proportion of Adults Experiencing Homelessness who were Veterans By Sheltered Status, 2019

| Sheltered Status | \# of Veterans Experiencing <br> Homelessness | \# of Adults Experiencing <br> Homelessness | \% of Adults Experiencing <br> Homelessness who were <br> Veterans |
| :--- | ---: | ---: | ---: |
| Total | 37,085 | 460,646 | $8.1 \%$ |
| Sheltered | 22,740 | 259,269 | $8.8 \%$ |
| Unsheltered | 14,345 | 201,377 | $7.1 \%$ |

EXHIBIT 5.3: Change in Numbers of Veterans Experiencing Homelessness By Sheltered Status, 2009-2019

|  | Change 2018 to 2019 | Change 2010 to 2019 | Change 2009 to 2019 |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | $\#$ | $\%$ | $\#$ | $\%$ | $\#$ |
| Total Veterans | -793 | $-2.1 \%$ | $-37,002$ | $-49.9 \%$ | $-36,282$ |
| Sheltered | -572 | $-2.5 \%$ | $-20,697$ | $-47.6 \%$ | $-20,669$ |
| Unsheltered | -221 | $-1.5 \%$ | $-16,305$ | $-53.2 \%$ | $-15,613$ |

## National Estimates Homeless Veterans

- Hispanic or Latino veterans experiencing homelessness were twice as likely to be in unsheltered locations as in sheltered locations (17\% vs. 8\%).


## Changes in Demographics over Time

- The decline in the number of veterans experiencing homelessness between 2018 and 2019 largely reflected a decline in veterans experiencing homelessness who were white men and not Hispanic/Latino.
- The number of veterans experiencing homelessness who were white declined by four percent overall between 2018 and 2019, and by six percent for unsheltered veterans. During the same time period, the number of African American veterans experiencing homelessness remained about the same overall, but the number of unsheltered African American veterans increased by four percent.
- The number of Hispanic or Latino veterans experiencing homelessness rose between 2018 and 2019, by five percent, while the number of non-Hispanic veterans declined by three percent.
- The number of veterans experiencing homelessness who were men declined by three percent, while the number who were women rose by two percent.

EXHIBIT 5.4: Demographic Characteristics of Veterans Experiencing Homelessness 2019

| Characteristic | All Veterans |  | Sheltered Veterans |  | Unsheltered Veterans |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total Veterans | 37,085 | 100\% | 22,740 | 100\% | 14,345 | 100\% |
| Gender |  |  |  |  |  |  |
| Female | 3,292 | 8.9\% | 1,798 | 7.9\% | 1,494 | 10.4\% |
| Male | 33,492 | 90.3\% | 20,892 | 91.9\% | 12,600 | 87.8\% |
| Transgender | 220 | 0.6\% | 44 | 0.2\% | 176 | 1.2\% |
| Gender Non-conforming | 81 | 0.2\% | 6 | 0.0\% | 75 | 0.5\% |
| Ethnicity |  |  |  |  |  |  |
| Non-Hispanic/Latino | 32,848 | 88.6\% | 20,894 | 91.9\% | 11,954 | 83.3\% |
| Hispanic/Latino | 4,237 | 11.4\% | 1,846 | 8.1\% | 2,391 | 16.7\% |
| Race |  |  |  |  |  |  |
| White | 20,990 | 56.6\% | 12,628 | 55.5\% | 8,362 | 58.3\% |
| Black or African American | 12,215 | 32.9\% | 8,580 | 37.7\% | 3,635 | 25.3\% |
| Asian | 359 | 1.0\% | 182 | 0.8\% | 177 | 1.2\% |
| Native American | 1,235 | 3.3\% | 448 | 2.0\% | 787 | 5.5\% |
| Pacific Islander | 357 | 1.0\% | 141 | 0.6\% | 216 | 1.5\% |
| Multiple Races | 1,929 | 5.2\% | 761 | 3.3\% | 1,168 | 8.1\% |



EXHIBIT 5.5: Estimates of Homeless Veterans
By State, 2019


## On a Single Night in January 2019

- California accounted for just under 30 percent of all veterans experiencing homelessness in the United States ( $30 \%$ or 10,980 veterans) and more than half of all unsheltered veterans (7,719 veterans or $54 \%$ ).
- More than half of veterans experiencing homelessness in unsheltered locations were in California (54\%). Florida (6\%) and Oregon (6\%) accounted for the next highest shares of unsheltered veterans.
- In four states, more than half of all veterans experiencing homelessness were unsheltered: California (70\%), Hawaii (58\%), Oregon (58\%), and New Mexico (54\%).
- California, Oregon, and Hawaii also had the highest rates of homelessness among all veterans, far exceeding the national rate of 17 out of 10,000 veterans. California had the highest rate ( 61 out of every 10,000 veterans experiencing homelessness), followed by Oregon and Hawaii ( 45 and 39 out of 10,000
veterans).
- In 16 states, more than 90 percent of homeless veterans were staying in sheltered locations. In North Dakota, no homeless veterans were unsheltered. Other states with very small percentages of homeless veterans who were unsheltered were New York (2\%) and Rhode Island (3\%).
- Montana and Louisiana had the highest percentages of all homeless adults who were veterans ( $19 \%$ and $14 \%$ ).


## Changes over Time

- Veteran homelessness decreased in 34 states and the District of Columbia between 2018 and 2019. The largest absolute decreases were in Texas (129 fewer veterans), Pennsylvania (125 veterans), and Illinois (114 veterans). The largest percentage decrease was in South Dakota (40\%), followed by Mississippi (29\%) and Iowa (24\%).


EXHIBIT 5.6: States with the Highest and Lowest Percentages of Homeless Veterans who were Unsheltered
2019

| Highest Rates |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| CALIFORNIA | HAWAII | OREGON | NEW MEXICO | WASHINGTON |
| $70.3 \%$ | $58.4 \%$ | $57.5 \%$ | $53.7 \%$ | 48.4\% |
| 10,980 Homeless <br> 7,719 Unsheltered | 505 Homeless 295 Unsheltered | 1,438 Homeless 827 Unsheltered | 257 Homeless <br> 138 Unsheltered | 1,585 Homeless 767 Unsheltered |
| Lowest Rates |  |  |  |  |
| NORTH DAKOTA | NEW YORK | RHODE ISLAND | MASSACHUSETTS | MICHIGAN |
| $0.0 \%$ | $1.8 \%$ | $3.3 \%$ | $3.6 \%$ | 4.2\% |
| 49 Homeless 0 Unsheltered | 1,270 Homeless 23 Unsheltered | 92 Homeless <br> 3 Unsheltered | 917 Homeless <br> 33 Unsheltered | 599 Homeless 25 Unsheltered |

- The number of veterans experiencing homelessness increased in 16 states between 2018 and 2019. The largest absolute increases were in California ( 144 more veterans) and Georgia (96). The largest percentage increase was in North Dakota, from 9 veterans experiencing homelessness in 2018 to 49 in 2019. The next largest percentage increase was in Kentucky (21\%).
- The number of veterans experiencing homelessness decreased in 46 states plus the District of Columbia, with the largest absolute decreases in California (6,993 fewer veterans), Florida $(4,663)$, and New York $(4,609)$. States with large percentage decreases were: Louisiana (82\%), Mississippi (79\%), New York (78\%), and Alabama (73\%).
- Since 2009, the number of veterans experiencing homelessness has increased in only four states: Oregon (161), Utah (45), Vermont (26), and Hawaii (6). Arkansas, which was among this group of states with increases over the longer period in 2018, is now among the states with decreases.

EXHIBIT 5.7: Largest Changes in Homeless Veterans
By State, 2018-2019 and 2009-2019

| 2018-2019 |  | 2009-2019 |  |
| :---: | :---: | :---: | :---: |
| Largest Increases |  |  |  |
| CALIFORNIA | 144 / 1.3\% | OREGON | 161 / 12.6\% |
| GEORGIA | 96 / 13.6\% | UTAH | 45 / 27.1\% |
| KENTUCKY | 78 / 21.1\% | VERMONT | 26 / 42.2\% |
| OREGON | 75 / 5.5\% | HAWAII | 6 / 1.3\% |
| SOUTH CAROLINA | 47 / 11.3\% |  |  |
| Largest Decreases |  |  |  |
| TEXAS | -129 / -6.7\% | CALIFORNIA | -6,993 / -38.9\% |
| PENNSYLVANIA | -125 / -12.7\% | FLORIDA | -4,663 / -65.4\% |
| ILLINOIS | -114 / -14.2\% | NEW YORK | -4,609 / -78.4\% |
| MICHIGAN | -94 / -13.6\% | TEXAS | -3,685 / -67.1\% |
| MARYLAND | -84 / -14.6\% | GEORGIA | -1,959 / -71.0\% |

[^5]
# Estimates by CoC Homeless Veterans 

EXHIBIT 5.8: Percent of Homeless Veterans By CoC Category and Sheltered Status, 2019


EXHIBIT 5.9: Sheltered vs. Unsheltered Veterans in each CoC Category 2019


## On a Single Night in January 2019

- Major city CoCs accounted for nearly half of the homeless veterans nationwide (49\%), a slightly smaller share than all individuals experiencing homelessness ( $52 \%$ ). CoCs that were largely suburban accounted for just over one-quarter (26\%) of homeless veterans, slightly higher than the 23 percent share of all individuals.
- Los Angeles, CA had the largest number of unsheltered homeless veterans with 2,775 unsheltered veterans, followed by Oakland, CA (545 unsheltered veterans), San Francisco, CA (491 unsheltered veterans), Sacramento, CA (488 unsheltered veterans) and Seattle, WA (465 unsheltered veterans).

Continuums of Care (CoC) were divided into four geographic categories

1. Major city CoCs $(n=48)$ are CoCs that contain one of the 50 largest cities in the United States. In two cases, Phoenix and Mesa, AZ, and Arlington and Fort Worth, TX, two of the largest US cities are located in the same CoC.
2. Other largely urban $\operatorname{CoCs}(n=60)$ are CoCs in which the population lives predominately in an urbanized area within the CoC's principal city or cities, but the CoCs does not include one of the nation's 50 largest cities.
3. Largely suburban CoCs ( $n=170$ ) are CoCs in which the population lives predominantly in suburban areas, defined as urbanized areas outside of a principal city or urban clusters within 10 miles of urbanized areas.
4. Largely rural CoCs ( $n=114$ ) are CoCs in which the population lives predominantly in urban clusters that are more than 10 miles from an urbanized area or in Census-defined rural areas.
Note: These definitions have been adapted from definitions used by the US Department of Education's National Center for Education Statistics to characterize the locations of schools. For detailed information on how they were applied to CoCs, see the About the Report section of this report.

- About 17 percent of homeless veterans were counted in largely rural CoCs, and eight percent were counted in other largely urban CoCs, similar to the percentage of all individuals experiencing homelessness.
- The percentage of veterans experiencing homelessness who were unsheltered in the nation's 50 largest cities ( $55 \%$ ) was somewhat higher than the percentage of all individuals who were unsheltered in major cities (52\%).
- All five major city CoCs with the highest percentages of homeless veterans staying in unsheltered locations were in California, and all had unsheltered rates of over 70 percent.

San Francisco had the highest percentage unsheltered, 81 percent.

- In five largely suburban CoCs more than twothirds of veterans experiencing homelessness did so in unsheltered locations: San Luis Obispo, CA (97\%), Santa Cruz, CA (85\%), San Bernardino, CA (85\%), Santa Barbara, CA (79\%), and West Palm Beach, FL (69\%).
- Among largely rural CoCs. Hawaii Balance of

The number of veterans experiencing homelessness declined by 50 percent since 2009.

EXHIBIT 5.10: Demographic Characteristics of Veterans
By CoC Category, 2019

|  | Major City CoCs $(n=48)$ | Other Largely Urban CoCs ( $\mathrm{n}=60$ ) | Largely Suburban CoCs $(n=170)$ | Largely Rural CoCs $(n=114)$ |
| :---: | :---: | :---: | :---: | :---: |
| Total | 18,002 | 3,035 | 9,654 | 6,264 |
| Gender |  |  |  |  |
| Female | 9.5\% | 7.2\% | 8.3\% | 8.7\% |
| Male | 89.1\% | 92.7\% | 91.4\% | 90.9\% |
| Transgender | 1.0\% | 0.0\% | 0.2\% | 0.2\% |
| Gender NonConforming | 0.3\% | 0.1\% | 0.1\% | 0.1\% |
| Ethnicity |  |  |  |  |
| Non-Hispanic/ Latino | 85.6\% | 92.5\% | 90.4\% | 93.6\% |
| Hispanic/Latino | 14.4\% | 7.5\% | 9.6\% | 6.4\% |
| Race |  |  |  |  |
| White | 48.0\% | 59.2\% | 61.2\% | 73.5\% |
| African American | 40.6\% | 32.9\% | 29.8\% | 15.9\% |
| Asian American | 1.1\% | 0.7\% | 1.1\% | 0.5\% |
| Native American/ American Indian | 3.9\% | 1.9\% | 2.0\% | 4.6\% |
| Pacific Islander | 0.8\% | 0.9\% | 1.2\% | 0.8\% |
| Multiple Races | 5.6\% | 4.5\% | 4.7\% | 4.7\% |

## Estimates by CoC <br> Homeless Veterans

State and Georgia Balance of State, had the highest percentages of homeless veterans who were unsheltered (79\% and 78\%).

## Changes over Time by CoC Category

- Across all CoC categories, the number of veterans experiencing homelessness dropped by two percent between 2018 and 2019. The largest decline in veterans experiencing homelessness (in both number and percent occurred in CoCs that were largely suburban (5\% or a decrease of 517 individuals). Most of this suburban decline was among sheltered veterans.
- The number of unsheltered veterans rose slightly in both major city CoCs and other largely urban CoCs (by 57 people in major cities and 153 people in other largely urban CoCs).

EXHIBIT 5.11: CoCs with the Largest Numbers of Veterans Experiencing Homelessness By CoC Category, 2019


## EXHIBIT 5.12: CoCs with the Highest Percentages of Homeless Veterans who were Unsheltered

By CoC Category, 2019

| CoC Name | Homeless Veterans | Percent who were Unsheltered | CoC Name | Homeless Veterans | Percent who were Unsheltered |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Major City CoCs |  |  | Other Largely Urban CoCs |  |  |
| San Francisco, CA | 608 | 80.8\% | Vallejo/Solano County, CA | 147 | 80.3\% |
| Oakland, Berkeley/Alameda County, CA | 692 | 78.8\% | Oxnard, San Buenaventura/ Ventura County, CA | 106 | 75.5\% |
| Los Angeles City \& County, CA | 3,538 | 78.4\% | Eugene, Springfield/Lane County, OR | 197 | 73.6\% |
| Sacramento City \& County, CA | 667 | 73.2\% | Bakersfield/Kern County, CA | 121 | 56.2\% |
| Fresno City \& County/Madera County, CA | 235 | 70.6\% | Stockton/San Joaquin County, CA | 153 | 46.4\% |
| Largely Suburban CoCs |  |  | Largely Rural CoCs |  |  |
| San Luis Obispo County, CA | 144 | 96.5\% | Hawaii Balance of State | 121 | 79.3\% |
| Watsonville/Santa Cruz City \& County, CA | 151 | 84.8\% | Georgia Balance of State | 265 | 78.1\% |
| San Bernardino City \& County, CA | 207 | 84.5\% | New Mexico Balance of State | 110 | 74.5\% |
| Santa Maria/Santa Barbara County, CA | 114 | 78.9\% | Oregon Balance of State | 458 | 69.0\% |
| West Palm Beach/Palm Beach County, FL | 119 | 68.9\% | Salinas/Monterey, San Benito Counties, CA | 187 | 62.6\% |

EXHIBIT 5.13: Change in Veteran Homelessness
By Sheltered Status and CoC Category, 2018-2019

|  | All Homeless Veterans |  | Sheltered Homeless Veterans |  | Unsheltered Homeless Veterans |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | \% | \# | \% |
| Total (excluding U.S. territories) | -803 | -2.1\% | -566 | -2.4\% | -237 | -1.6\% |
| Major City CoCs | -40 | -0.2\% | -97 | -0.9\% | 57 | 0.7\% |
| Other Largely Urban CoCs | 24 | 0.8\% | -129 | -5.8\% | 153 | 19.7\% |
| Largely Suburban CoCs | -517 | -5.1\% | -358 | -5.2\% | -159 | -4.9\% |
| Largely Rural CoCs | -270 | -4.1\% | 18 | 0.5\% | -288 | -10.6\% |

## National Estimates

EXHIBIT 6.1: PIT Estimates of Chronically Homeless Individuals
By Sheltered Status, 2007-2019


## On a Single Night in January 2019

- 96,141 people experiencing homelessness as individuals in January 2019 were reported to have chronic patterns of homelessness, nearly one-quarter of all homeless individuals.
- Individuals with chronic patterns of homelessness are much more likely to be unsheltered than all individuals (63\% compared with 50\%).

Changes over Time

- The number of individuals with chronic patterns of homelessness increased for the third consecutive year. The increase between 2018 and 2019 was 7,501 people or nine percent.
- This most recent increase was larger for individuals in sheltered locations (15\% or 4,446

EXHIBIT 6.2: Change in Numbers of Chronically Homeless Individuals
By Sheltered Status, 2007-2019

|  | Change 2018-2019 |  | Change 2010-2019 |  | Change 2007-2019 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total Chronically Homeless Individuals | 7,501 | 8.5\% | -9,921 | -9.4\% | -23,672 | -19.8\% |
| Sheltered Chronically Homeless Individuals | 4,446 | 14.5\% | -8,129 | -18.8\% | -6,568 | -15.7\% |
| Unsheltered Chronically Homeless Individuals | 3,055 | 5.3\% | -1,792 | -2.9\% | -17,104 | -21.9\% |

people) than for those in unsheltered locations (5\% or 3,055 people).

- The 2018 to 2019 percentage increase was greater for individuals with chronic patterns of homelessness than for all individuals experiencing homelessness (9\% vs. 6\%).
- From 2007 to 2019, the number of individuals experiencing chronic homelessness declined by 20 percent (or 23,672 fewer people).
- The 2007 to 2019 decline in chronic homelessness was somewhat larger for the unsheltered population (22\% or 17,104 fewer people) than for those found in shelter ( $16 \%$ or 6,568 fewer people).
- Among all people experiencing homelessness as individuals, the share with chronic patterns of homelessness declined from 29 percent in 2007 to 24 percent in 2019.



## State Estimates

EXHIBIT 6.3: Estimates of Chronically Homeless Individuals
By State, 2019


## On a Single Night in January 2019

- Four of every 10 individuals identified as having chronic patterns of homelessness in the United States were in California (39,275 people). California accounted for about the same share of the nation's unsheltered chronically homeless individuals (41\%).
- Two-thirds of all chronically homeless individuals found in unsheltered locations were in three states: California (54\%), Florida (6\%), and Oregon (6\%).
- In six states, more than two-thirds of chronically homeless individuals were staying in unsheltered locations: Hawaii (86\%), California (84\%), Oregon (80\%), Mississippi (72\%), Florida (70\%), and Arkansas (67\%).
- More than half of all individuals experiencing homelessness in New Mexico had chronic patterns of homelessness (52\%). More than one every three individuals experiencing homelessness in Oregon (37\%) was chronically homeless, followed by Hawaii (36\%) and the District of Columbia (36\%).


## Changes over Time

- Between 2018 and 2019, 15 states and the District of Columbia experienced a decrease in the number of individuals with chronic patterns of homelessness. The largest absolute decrease occurred in Washington, where 1,329 fewer people were chronically homeless in 2019 than in 2018. Tennessee (536) and Colorado (465) also had large absolute declines in chronically homeless individuals between 2018 and 2019. The largest percentage decreases were in Tennessee (34\%) and Connecticut (32\%).
- Thirty-five states experienced an increase in the number of individuals with chronic patterns of homelessness between 2018 and 2019. California, which had a large one-year decrease between 2017 and 2018, had the largest increase by far, between 2018 and 2019, 6,607 more chronically homeless individuals. The next largest increases occurred in Florida, with 638 more individuals with a pattern of chronic homelessness in 2019 than in 2018 and

EXHIBIT 6.4: States with the Highest and Lowest Percentages of Chronically Homeless Individuals who were Unsheltered
2019

| Highest Rates |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| HAWAII | CALIFORNIA | OREGON | FLORIDA | MISSISSIPPI |
| 85.8\% | 83.5\% | 79.7\% | $71.9 \%$ | $70.4 \%$ |
| 1,592 Homeless <br> 1,366 Unsheltered | 39,275 Homeless 32,792 Unsheltered | 4,609 Homeless 3,672 Unsheltered | 5,181 Homeless 3,725 Unsheltered | 216 Homeless <br> 152 Unsheltered |
| Lowest Rates |  |  |  |  |
| NORTH DAKOTA | RHODE ISLAND | NEBRASKA | MAINE | INDIANA |
| 0.0\% | 6.3\% | $9.7 \%$ | 15.6\% | 15.9\% |
| 73 Homeless 0 Unsheltered | 176 Homeless <br> 11 Unsheltered | 422 Homeless 41 Unsheltered | 211 Homeless 33 Unsheltered | 314 Homeless 50 Unsheltered |

EXHIBIT 6.5: Largest Changes in Chronically Homeless Individuals
By State, 2007-2019

| 2018-2019 |  |  | 2007-2019 |  |
| :---: | :---: | :---: | :---: | :---: |
| Largest Increases |  |  |  |  |
| CALIFORNIA | 6,607 | 20.2\% | WASHINGTON | 1,843 / 70.8\% |
| FLORIDA | 638 | 14.0\% | OREGON | 1,780 / 62.9\% |
| OREGON | 596 | 14.9\% | hawall | 814 / 104.6\% |
| MINNESOTA | 474 | 48.9\% | NEW MEXICO | 572 / 80.5\% |
| NEW MEXICO | 469 | 57.6\% | SOUTH CAROLINA | 324 / 56.5\% |
| Largest Decreases |  |  |  |  |
| WASHINGTON | -1,329 | -23.0\% | TEXAS | -4,593 / -57.9\% |
| tennessee | -536 | -34.4\% | FLORIDA | -2,282 / -30.6\% |
| COLORADO | -465 | -18.1\% | tennessee | -1,747 / -63.1\% |
| DISTRICT OF COLUMBIA | -212 | -13.4\% | OHIO | -1,501 / -65.0\% |
| ALABAMA | -122 | -25.8\% | GEORGIA | -1,403 / -56.5\% |

## State Estimates

in Oregon (596 more individuals). Utah had the largest percentage increase (65\%), followed by New Mexico (58\%).

- Between 2007 and 2019, 35 states and the District of Columbia recorded decreases in chronic homelessness among individuals. Texas experienced the largest decline in the number of chronically homeless individuals, with 4,593 fewer chronically homeless individuals counted in 2019 than in 2007. Florida had the next absolute largest decline, with 2,282 fewer chronically homeless individuals. West Virginia and Connecticut had the largest percentage declines (87\% and 80\%) over this longer period.
- Of the 15 states that experienced increases in the number of individuals with chronic patterns of homelessness between 2007 and 2019, the largest absolute increase occurred in Washington, with 1,843 more chronically homeless individuals in 2019 than in 2007. Other states with large absolute increases were Oregon (1,780 more chronically homeless individuals) and Hawaii (814). In five states, the number of chronically homeless individuals has more than double over the longer period: Hawaii (105\% more individuals with chronic patterns of homelessness), Kansas (112\%), Maine (118\%), and Montana (134\%). In Idaho, the number nearly tripled, increasing by 261 individuals or 275 percent.



## Estimates by CoC <br> Chronically Homeless Individuals

EXHIBIT 6.6: Individuals with Chronic<br>Patterns of Homelessness<br>By CoC Category and Sheltered Status, 2019



EXHIBIT 6.7: Sheltered vs. Unsheltered Individuals with Chronic Patterns of Homelessness
By CoC Category, 2019


## On a Single Night in January 2019

- More than half (54\%) of individuals with chronic patterns of homelessness were counted in CoCs that include one of the nation's 50 largest cities. This percentage did not vary by whether the individual was staying in a sheltered or an unsheltered location in January 2019. However, chronic individual homelessness is more concentrated in major city CoCs than individual homelessness in general. While a similar percentage of all unsheltered individuals was in major city CoCs, just under 50 percent of sheltered individuals were in major cities.

Continuums of Care (CoC) were divided into four geographic categories

1. Major city CoCs ( $n=48$ ) are CoCs that contain one of the 50 largest cities in the United States. In two cases, Phoenix and Mesa, AZ, and Arlington and Fort Worth, TX, two of the largest US cities are located in the same CoC.
2. Other largely urban $\operatorname{CoCs}(n=60)$ are CoCs in which the population lives predominately in an urbanized area within the CoC's principal city or cities, but the CoCs does not include one of the nation's 50 largest cities.
3. Largely suburban $\mathrm{CoCs}(n=170)$ are CoCs in which the population lives predominantly in suburban areas, defined as urbanized areas outside of a principal city or urban clusters within 10 miles of urbanized areas.
4. Largely rural CoCs $(n=114)$ are CoCs in which the population lives predominantly in urban clusters that are more than 10 miles from an urbanized area or in Census-defined rural areas.
Note: These definitions have been adapted from definitions used by the US Department of Education's National Center for Education Statistics to characterize the locations of schools. For detailed information on how they were applied to CoCs, see the About the Report section of this report.

- Largely suburban CoCs accounted for nearly one-quarter ( $23 \%$ ) of all chronically homeless individuals, and 15 percent of all chronically homeless individuals were found in largely rural areas.
- Los Angeles had the largest number of individuals with chronic patterns of homelessness in the country (14,906 people or $16 \%$ of the national total). New York City had the second largest number of chronically homeless individuals, 5,193 people.
- While largely rural CoCs accounted for a smaller share of individuals with chronic patterns of homelessness than all individuals

EXHIBIT 6.8: CoCs with the Largest Numbers of Chronically Homeless Individuals By CoC Category, 2019

| CoC Name | Chronically Homeless Individuals | CoC Name | Chronically Homeless Individuals |
| :---: | :---: | :---: | :---: |
| Major City CoCs |  | Other Largely Urban CoCs |  |
| Los Angeles City \& County, CA | 14,906 | Eugene, Springfield/Lane County, OR | 783 |
| New York City | 5,193 | Stockton/San Joaquin County, CA | 704 |
| San Francisco, CA | 2,855 | Saint Paul/Ramsey County, MN | 376 |
| San Jose/Santa Clara City \& County, CA | 2,353 | Oxnard, San Buenaventura/Ventura County, CA | 318 |
| Oakland, Berkeley/Alameda County, CA | 2,103 | Visalia/Kings, Tulare Counties, CA | 304 |
| Largely Suburban CoCs |  | Largely Rural CoCs |  |
| Santa Ana, Anaheim/Orange County, CA | 2,471 | Oregon Balance of State | 1,471 |
| Honolulu City and County, HI | 1,042 | Washington Balance of State | 1,299 |
| Ft Lauderdale/Broward County, FL | 856 | New Mexico Balance of State | 719 |
| Riverside City \& County, CA | 786 | Colorado Balance of State | 665 |
| San Bernardino City \& County, CA | 723 | Salinas/Monterey, San Benito Counties, CA | 614 |

experiencing homelessness ( $15 \%$ vs. $18 \%$ ), individuals with chronic patterns of homelessness were more likely to be unsheltered there. Largely rural CoCs had the largest percentage of individuals with chronic patterns of homelessness found in unsheltered locations (66\%), followed by largely suburban CoCs (64\%) and major city CoCs (63\%).

- In the largely suburban CoC of Imperial County, CA (east of San Diego County), all chronically homeless individuals were staying in unsheltered locations.
- The largely rural CoC composed of Hendry, Hardee, and Highland counties in central Florida reported that 100 percent of individuals with chronic patterns of homelessness were unsheltered. Lake County, CA, north of San Francisco in California's wine country, reported that 99 percent of chronically homeless individuals were staying outdoors.
- Of major city CoCs, Fresno, CA had the highest unsheltered rate, with 97 percent of chronically
homeless individuals found in unsheltered locations. Los Angeles, CA; Long Beach, CA; San Jose, CA; and Tampa, FL all had unsheltered rates greater than 80 percent.
- CoCs composed of largely urban areas that were not one of the nation's 50 largest cities sheltered the highest percentage of chronically homeless individuals, 45 percent.


## Changes over Time by CoC Category

- Largely suburban areas experienced the largest increase in individuals with chronic patterns of homelessness between 2018 and 2019 ( 3,465 more people or $18 \%$ ). Most of this increase ( 2,649 more people) was among unsheltered chronically homeless individuals.
- Major city CoCs had the second largest absolute increase ( 3,227 more individuals or 7\%). In contrast to suburban CoCs, this increase was driven by rises in the sheltered chronically homeless population, which


## Estimates by CoC <br> Chronically Homeless Individuals

EXHIBIT 6.9: CoCs with the Highest Percentages of Chronically Homeless Individuals who were Unsheltered
By CoC Category, 2019

| CoC Name | Chronically Homeless Individuals | Percent who were Unsheltered | CoC Name | Chronically Homeless Individuals | Percent who were Unsheltered |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Major City CoCs |  |  | Other Largely Urban CoCs |  |  |
| Fresno City \& County/Madera County, CA | 692 | 96.7\% | Fayetteville/Cumberland County, NC | 122 | 98.4\% |
| Los Angeles City \& County, CA | 14,906 | 91.1\% | Visalia/Kings, Tulare Counties, CA | 304 | 96.7\% |
| Long Beach, CA | 624 | 88.1\% | Oxnard, San Buenaventura/ Ventura County, CA | 318 | 95.9\% |
| San Jose/Santa Clara City \& County, CA | 2,353 | 86.5\% | Stockton/San Joaquin County CoC, CA | 704 | 84.8\% |
| Tampa/Hillsborough County, FL | 260 | 80.4\% | Eugene, Springfield/Lane County CoC, OR | 783 | 84.0\% |
| Suburban CoCs |  |  | Rural |  |  |
| Imperial County, CA | 399 | 100.0\% | Hendry, Hardee, Highlands Counties, FL | 179 | 100.0\% |
| El Dorado County, CA | 111 | 94.6\% | Lake County, CA | 221 | 98.6\% |
| San Bernardino City \& County, CA | 723 | 93.9\% | Amador, Calaveras, Mariposa, Tuolumne Counties, CA | 227 | 96.0\% |
| Palm Bay, Melbourne/Brevard County, FL | 195 | 92.8\% | Hawaii Balance of State | 550 | 93.3\% |
| Riverside City \& County, CA | 786 | 92.5\% | Gainesville/Alachua, Putnam Counties, FL | 247 | 92.7\% |

increased by 2,890 people (18\%).

- The number of unsheltered chronically homeless individuals in major cities increased each year between 2014 and 2018, declined between 2017 and 2018, but rose again between 2018 and 2019. During the same time period, the number of non-chronically homeless individuals staying in unsheltered locations

The increases in chronically homeless individuals between 2018 and 2019 were driven by increases in major cities and largely suburban areas.

EXHIBIT 6.10: Individuals with and without Chronic Patterns of Homelessness in Major City CoCs
2007-2019


EXHIBIT 6.11: Change in Numbers of Chronically Homeless Individuals By Sheltered Status and CoC Category, 2018-2019

|  | All Chronically Homeless Individuals |  | Sheltered Chronically Homeless Individuals |  | Unsheltered Chronically Homeless Individuals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% |
| Total | 8,069 | 9.2\% | 4,470 | 14.6\% | 3,599 | 6.4\% |
| Major City CoCs | 3,227 | 6.7\% | 2,890 | 18.1\% | 337 | 1.1\% |
| Other Largely Urban CoCs | 1,040 | 16.7\% | 425 | 14.7\% | 615 | 18.3\% |
| Largely Suburban CoCs | 3,465 | 18.4\% | 816 | 11.3\% | 2,649 | 22.7\% |
| Largely Rural CoCs | 337 | 2.4\% | 339 | 7.4\% | -2 | 0.0\% |

## EXHIBIT 7.1: Project Types for Homeless and Formerly Homeless People

## SHELTER FOR HOMELESS PEOPLE

Emergency Shelter (ES): provides temporary or nightly shelter beds to people experiencing homelessness
Transitional Housing (TH): provides homeless people with up to 24 months of shelter and supportive services
Safe Haven (SH): provides temporary shelter and services to hard-to-serve individuals

## PERMANENT HOUSING FOR FORMERLY HOMELESS PEOPLE

Rapid Rehousing (RRH): provides short-term rental assistance and stabilizing services to formerly homeless people
Permanent Supportive Housing (PSH): provides long-term housing with supportive services for formerly homeless people with disabilities, and often those with chronic patterns of homelessness Other Permanent Housing (OPH): provides housing with or without services that is specifically for formerly homeless people but that does not require people to have a disability

## Types of Programs in the National Inventory

Communities across the country submit data each year on their residential programs for people experiencing homelessness and their programs that help people leave homelessness. The two basic types of programs are those that provide shelter and temporary accommodations (emergency shelter, transitional housing, and safe havens), and those that provide permanent housing (rapid rehousing, permanent supportive housing, and other permanent housing).

1. Shelter is intended to serve people currently experiencing homelessness and is comprised of two main types of programs, emergency shelters (ES) and transitional housing programs (TH). Conceptually, ES is shorter-term and provides less intensive services than TH. ${ }^{6}$ Shelter also includes a small number of programs for hard-to-serve individuals called safe havens (SH).
[^6]EXHIBIT 7.2: Distribution of Bed Inventory By Type, 2019


Note: The small share of Safe Haven beds (0.2\%) is not included in this exhibit.
2. Permanent housing is intended to serve people who were homeless at the time they were admitted to a program. Once they enter the program, they are in housing that is permanent in the sense that they have a lease (or similar agreement) and may be able to stay in the same housing unit long-term. This category includes rapid rehousing (RRH), a short-term subsidy in which the individual or family may be able to remain after the subsidy ends; permanent supportive housing (PSH),

EXHIBIT 7.3: Inventory of Beds for Homeless and Formerly Homeless People 2007-2019

housing with supportive services for formerly homeless people with disabilities; and other permanent housing (OPH), which also is intended for people leaving homelessness but is not restricted to people with disabilities.

## The National Inventory as of January 2019

- A total of 911,657 beds were dedicated to serving homeless or formerly homeless people in communities across the nation as of early 2019.
- Of the 389,549 beds dedicated to sheltering people currently experiencing homelessness, 75 percent were emergency shelters, and 25 percent were in transitional housing programs. Less than one percent ( $0.6 \%$ ) of shelter beds
were provided through safe havens.
- Of the 522,108 permanent housing beds, 71 percent were in permanent supportive housing, 22 percent were in rapid re-housing programs, and eight percent were in other permanent housing.
- For the third consecutive year, more beds were dedicated to permanent housing (57\% of the total number of beds reported) than to emergency shelters, safe havens, and transitional housing programs (43\%).


## EXHIBIT 7.4: Change in National Inventory of Beds for Homeless Shelter and Permanent Housing Projects <br> 2007-2019

|  | Change 2018-2019 |  | Change 2007-2019 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% |
| Total Beds | 14,764 | 1.6\% | 300,365 | 49.1\% |
| Emergency Shelter | 5,634 | 2.0\% | 80,386 | 38.0\% |
| Transitional Housing | -5,583 | -5.5\% | -115,759 | -54.8\% |
| Safe Haven | -124 | -5.2\% |  |  |
| Rapid Rehousing | 3,866 | 3.5\% |  |  |
| Permanent Supportive Housing | 7,907 | 2.2\% | 180,657 | 95.8\% |
| Other Permanent Housing | 3,064 | 8.3\% |  |  |

## Changes to the National Inventory, 2007-2019

- Between 2007 and 2019, the number of permanent supportive housing beds increased by 180,657 beds (or 96 percent).
- During the same period, the total number of emergency shelter and transitional housing beds decreased by eight percent. All of the decrease was in transitional housing (115,759 fewer beds or 55\%). The number of beds in emergency shelter rose by 38 percent between 2007 and 2019 (80,386 more beds).
- In 2013, communities began reporting data on rapid rehousing programs. Since that time, there are nearly five times as many rapid rehousing beds, or 93,114 beds.


## Recent Changes to the National Inventory

- The increase in emergency shelter beds between 2007 and 2019 included an increase of 5,634 beds in the most recent year, 2018 to 2019. Transitional housing continued to shrink by about the same number of beds, 5,583 fewer beds in 2019 than in 2018.
- While the increase in RRH since 2014 has been considerable, the most recent increase was more modest with 3,866 more beds in 2019 than in 2018, a four percent rise.
- Permanent supportive housing programs also continued to increase, by 7,907 beds between 2018 and 2019. Other permanent housing also continued to increase, by 3,064 beds in the most recent year.


## EXHIBIT 7.5: Inventory of Beds

By Household Type, 2019

|  | Beds for Adult-Only Households |  | Beds for People in Families |  | Beds for Child-Only Households |  | Total Year-Round Beds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# | \% | \# | \% | \# | \% | \# | \% |
| Emergency Shelter | 147,350 | 50.5\% | 141,686 | 48.5\% | 2,801 | 1.0\% | 291,837 | 100.0\% |
| Transitional Housing | 49,660 | 52.0\% | 45,163 | 47.3\% | 623 | 0.7\% | 95,446 | 100.0\% |
| Safe Haven | 2,266 | 100.0\% |  |  | 0 | 0.0\% | 2,266 | 100.0\% |
| Rapid Rehousing | 30,229 | 26.8\% | 82,652 | 73.2\% | 80 | 0.1\% | 112,961 | 100.0\% |
| Permanent Supportive Housing | 243,528 | 65.9\% | 125,676 | 34.0\% | 89 | 0.0\% | 369,293 | 100.0\% |
| Other Permanent Housing | 16,131 | 40.5\% | 23,682 | 59.4\% | 41 | 0.1\% | 39,854 | 100.0\% |
| Total Beds | 489,164 | 53.7\% | 418,859 | 45.9\% | 3,634 | 0.4\% | 911,657 | 100.0\% |

EXHIBIT 7.6: Inventory of Beds Dedicated to Specific Populations 2019

| Bed Type | Total Beds | Beds Dedicated to People with Chronic Patterns of Homelessness |  | Beds Dedicated to Veterans |  | Beds Dedicated to Youth* |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \# | \% | \# | \% | \# | \% |
| Emergency Shelter | 291,837 |  |  | 4,309 | 1.5\% | 6,501 | 2.2\% |
| Transitional Housing | 95,446 |  |  | 12,918 | 13.5\% | 8,922 | 9.3\% |
| Safe Haven | 2,266 |  |  | 1,108 | 48.9\% | 24 | 1.1\% |
| Rapid Rehousing | 112,961 |  |  | 12,576 | 11.1\% | 3,667 | 3.2\% |
| Permanent Supportive Housing | 369,293 | 181,505 | 49.1\% | 102,210 | 27.7\% | 4,008 | 1.1\% |
| Other Permanent Housing | 39,854 |  |  | 1,455 | 3.7\% | 588 | 1.5\% |
| Total Beds | 911,657 | 181,505 | 19.9\% | 134,576 | 14.8\% | 23,710 | 2.6\% |

- The number of beds dedicated to chronically homeless people increased by 13,002 (8\%) between 2018 and 2019.


## Beds Serving Individuals and Families in 2019

Just as this report has separate sections on families (households with at least one adult and one child under 18) and on individuals (homeless people who are not part of a family), communities report on their program inventory in those categories. ${ }^{7}$

- Emergency shelter beds were about evenly split in 2019 between those targeted to families (49\%) and those targeted to individuals (51\%), as were beds in transitional housing programs ( $52 \%$ for individuals, and $47 \%$ for families, less than $1 \%$ for child-only households).
- In recent years, rapid re-housing, which was originally designed as an intervention for families experiencing homelessness, has increasingly been used by communities to provide permanent housing to individuals as

[^7]well. In 2019, about three-quarters (73\%) of rapid re-housing beds were targeted to people in families, and about a quarter (27\%) were for individuals.

- Permanent supportive housing was originally conceived as an intervention for individuals with chronic patterns of homelessness. However, about a third of PSH beds (34\%) are targeted to families. The percentage of other permanent housing-that is, without a restriction to people with disabilities-reported by communities to be for families is even higher, 59 percent.


## EXHIBIT 7.7: Inventory of PSH Beds for Chronically Homeless People 2007-2019



## Beds Targeted to Veterans and Youth

- Fifteen percent of all beds (134,576 beds in total) were dedicated to veterans experiencing homelessness and their family members. Three-quarters ( $76 \%$ ) of such beds were in permanent supportive housing projects. Although the number of safe haven beds was small ( 2,266 beds in total) and entirely occupied by individuals, 49 percent of these beds were dedicated to veterans, and they represented one percent of the total number of beds dedicated to veteran beds nationwide.
- The number of beds dedicated to veterans declined across all project types between 2018 and 2019 (except for safe havens). There were 4,690 fewer beds dedicated to veterans in 2019, a three percent decline. This is likely due to the considerable declines in the number of veterans experiencing homelessness identified.
- In 2019, 23,710 beds were targeted to unaccompanied youth or to families where all members are under the age of 25 . Of these beds, nearly two-thirds (65\%) were for youth currently experiencing homelessness, with 38 percent (or 8,922) in transitional housing projects and 27 percent (or 6,501 beds) in emergency shelters. Beds targeted to youth represented only three percent of the total inventory of beds available for people experiencing homelessness.


## Beds Targeted to Individuals with Chronic Patterns of Homelessness

- Permanent supportive housing programs may dedicate all or a subset of their beds to people with chronic patterns of homelessness, and (if funded by the federal government) must serve people with disabilities. In 2019, 49 percent of beds in PSH programs (181,505 of the total 369,293 beds) were targeted to people experiencing chronic homelessness.
- The increase in PSH between 2007 and 2019 was made up in large part of an increase in PSH beds for people experiencing chronic homelessness. 143,698 more PSH beds were available for people with chronic patterns of homelessness in 2019 than in 2007, a 380 percent increase.

EXHIBIT 7.8: Distribution of Beds
By Type and CoC Category, 2019*


[^8]
## Beds by CoC Category, 2019

Continuums of Care (CoC) were divided into four geographic categories

1. Major city CoCs ( $n=48$ ) are CoCs that contain one of the 50 largest cities in the United States. In two cases, Phoenix and Mesa, AZ, and Arlington and Fort Worth, TX, two of the largest US cities are located in the same CoC.
2. Other largely urban $\mathrm{CoCs}(\mathrm{n}=60)$ are CoCs in which the population lives predominately in an urbanized area within the CoC's principal city or cities, but the CoCs does not include one of the nation's 50 largest cities.
3. Largely suburban $\mathrm{CoCs}(n=170)$ are CoCs in which the population lives predominantly in suburban areas, defined as urbanized areas outside of a principal city or urban clusters within 10 miles of urbanized areas.
4. Largely rural CoCs $(n=114)$ are CoCs in which the population lives predominantly in urban clusters that are more than 10 miles from an urbanized area or in Census-defined rural areas.

Note: These definitions have been adapted from definitions used by the US Department of Education's National Center for Education Statistics to characterize the locations of schools. For detailed information on how they were applied to CoCs, see the About the Report section of this report.

- The distribution of beds varies only modestly across categories of CoCs. All types of communities had many more emergency shelter beds than transitional housing beds in 2019. The difference was greatest in major city CoCs, with 80 percent of beds for people experiencing homelessness in emergency shelter, and only 21 percent in transitional housing.
- Permanent supportive housing was the
dominant type of permanent housing for formerly homeless people across all types of CoCs in 2019. In major cities, 74 percent of all permanent beds were in PSH.
- Predominately rural CoCs were the only geographic category in which a greater share of beds was in the shelter inventory ( $51 \%$ ) than in permanent housing (49\%). By contrast, 63 percent of beds reported in predominately suburban CoCs were in permanent housing.
- Rapid re-housing beds are a relatively large share of permanent housing beds in largely rural CoCs, 33 percent, and RRH also comprises a relatively large share of the total inventory of residential programs for current and formerly homeless people, 16 percent compared to 12 percent across all geographic categories of CoCs.



## Appendix

## ALABAMA



Total Homeless, 2019
3,261
ALASKA
25.8 in every 10,000 people were experiencing homelessness

6.7 in every 10,000 people were experiencing homelessness


Total Homeless, 2019
1,907

## ARIZONA


14.3 in every 10,000 people were experiencing homelessness


Total Homeless, 2019 10,007

742
people in families with children

320
unaccompanied
homeless youth
292
veterans
350
chronically homeless individuals

Estimates of Homelessness
1,384 individus
523 Paope intamies with children

176
unaccompanied
homeless youth
111
veterans
231
chronically homeless individuals

## Estimates of Homelessness

7,538
individuals
2,469
people in families with children

587
unaccompanied
homeless youth
910
veterans
1,766
chronically homeless individuals

## ARKANSAS



Total Homeless, 2019
2,717

## CALIFORNIA



Total Homeless, 2019 151,278
COLORADO

Total Homeless, 2019 9,619
9.0 in every 10,000
people were experiencing homelessness

38.3 in every 10,000 people were experiencing homelessness


17.2 in every 10,000 people were experiencing homelessness


## Estimates of Homelessness

## 7,263

individuals
2,356
people in families with children

## 545

unaccompanied homeless youth

1,068
veterans
2,106
chronically homeless individuals

## Appendix

## CONNECTICUT



Total Homeless, 2019
3,033
8.5 in every 10,000 people were experiencing homelessness

$\square$ Sheltered $(2,577)$


Total Homeless, 2019 921

Estimates of Homelessness
2,100 individus

033 people in families with children

196
unaccompanied
homeless youth
195
veterans
202
chronically homeless
individuals

## Estimates of Homelessness

565 individuals

35 people in families with children
4. unaccompanied homeless youth 65 veterans

119
chronically homeless individuals

## DISTRICT OF COLUMBIA

94.0 in every 10,000 people were experiencing homelessness


Total Homeless, 2019
6,521

## Estimates of Homelessness

2,646
people in families with children

271
unaccompanied homeless youth

297
veterans
1,374
chronically homeless individuals

## FLORIDA

13.5 in every 10,000 people were experiencing homelessness

-8.7\%<br>change from 2018

-50.8\%
change from 2010


Total Homeless, 2019
28,328

## GEORGIA



Total Homeless, 2019 10,443

## HAWAII



Total Homeless, 2019

Estimates of Homelessness
21,265
individuals
7,063
people in families with children

1,450
unaccompanied
homeless youth
2,472
veterans
5,181
chronically homeless individuals

Estimates of Homelessness
7,913
individuals
2,530
people in families with children

596
unaccompanied
homeless youth
801
veterans
1,081
chronically homeless individuals

## Estimates of Homelessness

4,420 individus
1,992
people in families with children

222
unaccompanied
homeless youth
505
veterans
1,592 chronically homeless individuals

## Appendix

## IDAHO


13.5 in every 10,000 people were experiencing homelessness


Total Homeless, 2019
2,315

## ILLINOIS



Total Homeless, 2019 10,199

INDIANA


Total Homeless, 2019 5,471

Estimates of Homelessness
1,516 indivicuas

79 people in families
10. unaccompanied
homeless youth
201
veterans

35 chronically homeless individuals

## Estimates of Homelessness

3,686
people in families with children

609
unaccompanied homeless youth

690
veterans

153 chronically homeless individuals

## Estimates of Homelessness

3,783
ndividuals
1,688
people in families with children

258
unaccompanied
homeless youth
572
veterans
314
chronically homeless individuals

.4 in every 10,000 homelessness


Total Homeless, 2019
2,315

Estimates of Homelessness
1,574
ndividuals

741
people in families with children

146
unaccompanied
homeless youth
149 veterans
301
chronically homeless individuals

Estimates of Homelessness
1,742 indixidalas
639
people in families with children

122
unaccompanied
homeless youth
189
veterans
337
chronically homeless individuals

Estimates of Homelessness
3,073 individus
1,006
people in families with children

211
unaccompanied homeless youth

447
veterans
479
chronically homeless individuals

## Appendix

## LOUISIANA


6.3 in every 10,000 people were experiencing homelessness


Total Homeless, 2019 2,941

Estimates of Homelessness
2,416 indixiduse
525 Poopen intantice with children

188 unacompmoned homeless youth

360
veterans
431
chronically homeless individuals

## Estimates of Homelessness

1,232 indixicuas
874 pappe intamiles with children

125 unacompanaed homeless youth

116 vemans
211
chronically homeless individuals

## Estimates of Homelessness

4,652 indididus
1,909
people in families with children

290
unaccompanied homeless youth
veterans
1,164
chronically homeless individuals

## MASSACHUSETTS

26.9 in every 10,000 people were experiencing homelessness


Total Homeless, 2019
18,471

## MICHIGAN


8.6 in every 10,000
people were experiencing homelessness


Total Homeless, 2019 8,575

MINNESOTA

14.3 in every 10,000 people were experiencing homelessness


Total Homeless, 2019
Estimates of Homelessness
6,259 individus
12,212 paople intamies with children

480
unaccompanied
homeless youth
917
veterans
1,392
chronically homeless individuals

Estimates of Homelessness
5,212 individus
3,363
people in families with children

489
unaccompanied homeless youth

599
veterans
839
chronically homeless individuals

4,586
individuals
3,391
people in families with children

685
unaccompanied
homeless youth
297 veterans

1,444 chronically homeless individuals

## Appendix



Total Homeless, 2019 1,184
MISSOURI


| 10.1 in every |
| :---: |
| people e were experiencing |
| 10,000 | homelessness



Total Homeless, 2019 6,179


12.9 in every 10,000 people were experiencing homelessness


Total Homeless, 2019
1,357

## Estimates of Homelessness

963 individas
221 poopl in famities
56 unacompaned
homeless youth

72 veterans

216 chronically homeless individuals

## Estimates of Homelessness

4,173
ndividuals
2,006
people in families with children

477 unaccompanied homeless youth 488
veterans

012 chronically homeless individuals

## Estimates of Homelessness

947 individuals

410 people in families with children

82
unaccompanied
homeless youth
205
veterans
194
chronically homeless individuals
-2.3\%
change from 2018
-39.0\%
change from 2010

Total Homeless, 2019
2,365
,365
12.3 in every 10,000 people were experiencing homelessness


NEVADA


Total Homeless, 2019
7,169
23.9 in every 10,000 people were experiencing homelessness


Estimates of Homelessness
6,614 individas
555 Paope intamies with children

1,285
unaccompanied homeless youth

674 veterans

679
chronically homeless individuals

Estimates of Homelessness
812 individals
584
people in families with children

84
unaccompanied
homeless youth
113
veterans
188
chronically homeless individuals

## Appendix

## NEW JERSEY



## Estimates of Homelessness

5,895 indididus
2,967
people in families
with children
496
unaccompanied
homeless youth
551
veterans
1,311
chronically homeless individuals
8,862
NEW MEXICO


Total Homeless, 2019
3,241
NEW YORK

46.4 in every 10,000 people were experiencing homelessness


Total Homeless, 2019 92,091

Estimates of Homelessness
2,464 indiduans

216 unacomponenod
homeless youth
257
veterans
1,283
chronically homeless individuals

## Estimates of Homelessness

42,113 indiduas
49,978
people in families with children

2,978
unaccompanied homeless youth

1,270
veterans
5,965
chronically homeless individuals

## NORTH CAROLINA



Total Homeless, 2019
9,314
NORTH DAKOTA
2.8\%
change from 2018
-30.3\%
change from 2010

Total Homeless, 2019
557
OHIO



Total Homeless, 2019 10,345

Estimates of Homelessness

6,867
ndividuals
2,447
people in families with children

417
unaccompanied
homeless youth
907
veterans
1,173
chronically homeless individuals

## Estimates of Homelessness

377 indwiduas
180
people in families with children

70 unaccompanied
homeless youth
49
veterans
73
chronically homeless individuals

Estimates of Homelessness
7,041
ndividuals
3,304
people in families with children

643
unaccompanied
homeless youth
676
veterans
807
chronically homeless individuals
10.0 in every 10,000
people were experiencing homelessness


Total Homeless, 2019
3,944

OREGON
38.3 in every 10,000 people were experiencing homelessness

$\square$ Sheltered $(5,734)$
Total Homeless, 2019
15,876

## PENNSYLVANIA


$10.3 \mathrm{in}_{\text {nevery }} 10,000$ people were experiencing homelessness


Total Homeless, 2019 13,199

## Estimates of Homelessness

## 3,063 <br> individuals

881 people in families with children

322 unaccompanied
280
veterans
882
chronically homeless individuals

## Estimates of Homelessness

12,354 indixidas
3,522
people in families with children

1,590
unaccompanied homeless youth

1,438
veterans
4,609
chronically homeless individuals

## RHODE ISLAND


change from 2018
-17.7\%
change from 2010


Total Homeless, 2019
1,055
10.0 in every $^{10,000}$ people were experiencing homelessness


## SOUTH CAROLINA



Total Homeless, 2019
4,172

11.4 in every 10,000 people were experiencing homelessness


## Estimates of Homelessness

725
individuals
270
people in families with children

66
unaccompanied
homeless youth
veterans
people were experiencing homelessness


Total Homeless, 2019
7,467

## TEXAS



Total Homeless, 2019
25,848

## UTAH


9.0 in every 10,000
people were experiencing homelessness


Total Homeless, 2019 2,798

Estimates of Homelessness
5,637 individus
1,830
people in families with children

366
unaccompanied
homeless youth
679
veterans
1,020
chronically homeless individuals

Estimates of Homelessness

## 19,611

individuals
6,237
people in families with children

1,355
unaccompanied homeless youth

1,806
veterans
3,338
chronically homeless individuals

1,921
individuals
877
people in families with children

163
unaccompanied
homeless youth
211
veterans
493
chronically homeless individuals

## VERMONT

$-15.6 \%$
change trom 2018
$-10.7 \%$
change for 2010
change from 2010


Total Homeless, 2019 1,089

## VIRGINIA

-3.2\%
change from 2018
-36.3\%
change from 2010

Total Homeless, 2019 5,783

## WASHINGTON


29.1 in every 10,000 people were experiencing homelessness


Total Homeless, 2019 21,577
17.5 in every 10,000
people were experiencing homelessness

6.8 in every 10,000 people were experiencing homelessness


Estimates of Homelessness
681
individuals

408 people in families with children
unaccompanied homeless youth

87
veterans
163
chronically homeless individuals

Estimates of Homelessness
3,666 individus
2,117
people in families with children

258
unaccompanied
homeless youth
447
veterans
817
chronically homeless individuals

Estimates of Homelessness

15,985
individuals
5,592
people in families with children

1,911
unaccompanied
homeless youth
1,585
veterans
4,446 chronically homeless individuals

## Appendix

## WEST VIRGINIA



Total Homeless, 2019 1,397

## WISCONSIN



Total Homeless, 2019 4,538

## WYOMING


9.5 in every 10,000 people were experiencing homelessness


Estimates of Homelessness
1,149 individuas
248 paople in mantics with children

89
unaccompanied homeless youth

137 veterans
152
chronically homeless individuals

## Estimates of Homelessness

2,545 individus
1,993
people in families with children

200
unaccompanied
homeless youth
359
veterans
426
chronically homeless individuals

Estimates of Homelessness
437 indixidas
111
people in families with children
unaccompanied
homeless youth
51
veterans
64
chronically homeless individuals


The U.S. Department of
Housing and Urban Development
office of community planning and development


[^0]:    1 The study team used NCES data from the 2017-2018 school year (the most recent data available when the CoC categories were developed).

[^1]:    ${ }^{\text {a }}$ Due to methodological changes, Colorado, North Dakota, South Dakota, Michigan, and Wyoming were excluded from the list of largest changes from 2007-2019.

[^2]:    ${ }^{\text {a }}$ Because of methodological changes, Michigan was excluded from the list of largest decreases from 2007-2019.

[^3]:    5 The very small number (59) of parenting teens are considered "child only" households and are included in the totals for people experiencing homelessness as individuals rather than members of families.

[^4]:    ${ }^{\text {a }}$ Because of methodological changes, Michigan was excluded from the list of largest decreases from 2007-2019.

[^5]:    Note: Figures from 2009-2019 exclude North Dakota, Colorado, South Dakota, Wyoming, and Michigan. All figures exclude Puerto Rico and the U.S. territories.

[^6]:    6 Some transitional housing programs provide housing in which the individual or family may be able to stay after the transitional period with intensive services ends (sometimes called "transition-in-place"), and some emergency shelters have intensive services. Communities decide how to categorize their programs when reporting data to HUD.

[^7]:    7 Communities report separately on beds for adult-only households and beds for child-only households-that is, beds for people under 18 without an adult present. Child only beds are $1 \%$ of ES beds and $0.4 \%$ of beds across all program types. Here we have included child-only beds in the totals for individuals.

[^8]:    *Excludes SH, which accounts for between 0.1 and $0.3 \%$ of beds across the four CoC categories.

