### [DISCUSSION DRAFT]

**H.R**.

117th CONGRESS 1st Session



#### IN THE HOUSE OF REPRESENTATIVES

Mr. MCEACHIN introduced the following bill; which was referred to the Committee on \_\_\_\_\_

## A BILL

To amend the Lead-Based Paint Poisoning Prevention Act to provide for additional procedures for families with children under the age of 6, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Lead-Safe Housing

5 for Kids Act of 2021".

#### 6 SEC. 2. CONGRESSIONAL FINDINGS.

7 The Congress finds that—

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(1) according to the Centers for Disease Con trol and Prevention (CDC), in 2014 approximately
 995,600 or 4 percent of children under the age of
 6 in the United States had elevated blood lead levels
 above the CDC reference value of 5 micrograms per
 deciliter (μg/dL);

(2) there is no safe level of lead poisoning;

8 (3) according to the CDC, the effects of lead 9 poisoning are immediate and permanent—childhood 10 exposure to lead, even at very low levels, can have 11 lifelong consequences, including decreased IQ and 12 cognitive function, developmental delays, and behav-13 ioral problems;

14 (4) higher exposures to lead at a young age can15 cause seizures, coma, and even death;

16 (5) according to the National Housing Law
17 Project, there are over 90,400 children in the United
18 States living in housing assisted under the Housing
19 Choice Voucher Program who have lead poisoning
20 and there are an additional 340,000 children living
21 in federally assisted housing who are at risk;

(6) under current program rules, children
whose families participate in the Housing Choice
Voucher Program must develop lead poisoning before a lead hazard risk assessment occurs;

(7) Columbia University estimates the potential
 societal costs of lead poisoning in the Housing
 Choice Voucher Program to be almost \$1.2 billion;
 and

5 (8) while some localities have required property 6 owners to conduct risk assessments and abate lead 7 when a child under the age of 6 will reside in a 8 dwelling unit, there has been evidence that such poli-9 cies led to augmented instances of housing discrimi-10 nation on the basis of familial status, making hous-11 ing opportunities less available for families with chil-12 dren and increasing the risk of homelessness for 13 such families.

## 14SEC. 3. AMENDMENTS TO THE LEAD-BASED PAINT POI-15SONING PREVENTION ACT.

16 Section 302(a) of the Lead-Based Paint Poisoning
17 Prevention Act (42 U.S.C. 4822(a)) is amended—

18 (1) by redesignating paragraph (4) as para-19 graph (5); and

20 (2) by inserting after paragraph (3) the fol-21 lowing:

22 "(4) ADDITIONAL PROCEDURES FOR FAMILIES
23 WITH CHILDREN UNDER THE AGE OF 6.—

24 "(A) RISK ASSESSMENT.—

1	"(i) DEFINITION.—In this subpara-
2	graph, the term 'covered housing'—
3	"(I) means housing receiving
4	Federal assistance described in para-
5	graph $(1)$ that—
6	"(aa) was constructed prior
7	to 1978; and
8	"(bb)(AA) is public housing;
9	"(BB) receives project-based
10	rental assistance under section 8
11	of the United States Housing Act
12	of 1937 (42 U.S.C. 1437f);
13	"(CC) receives assistance
14	under the Housing Opportunities
15	for Persons With AIDS under
16	subtitle D of title VIII of the
17	Cranston-Gonzalez National Af-
18	fordable Housing Act (42 U.S.C.
19	12901 et seq.); or
20	"(DD) receives assistance
21	under the Supportive Housing
22	for Persons With Disabilities
23	under section 811 of the Cran-
24	ston-Gonzalez National Afford-

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1	able Housing Act (42 U.S.C.
2	8013); and
3	"(II) does not include—
4	"(aa) single-family housing
5	covered by an application for
6	mortgage insurance under the
7	National Housing Act (12 U.S.C.
8	1701 et seq.); or
9	"(bb) multi-family housing
10	that—
11	"(AA) is covered by an
12	application for mortgage in-
13	surance under the National
14	Housing Act (12 U.S.C.
15	1701 et seq.); and
16	"(BB) does not receive
17	any other Federal housing
18	assistance.
19	"(ii) REGULATIONS.—Not later than
20	180 days after the date of enactment of
21	the Lead-Safe Housing for Kids Act of
22	2021, the Secretary shall promulgate regu-
23	lations that—
24	"(I) require the owner of covered
25	housing in which a family with a child

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of less than 6 years of age will reside or is expected to reside to conduct an initial risk assessment for lead-based paint hazards—

5 "(aa) in the case of covered 6 housing receiving public housing 7 assistance under the United 8 States Housing Act of 1937 (42) 9 U.S.C. 1437 et seq.) or project-10 based rental assistance under 11 section 8 of the United States Housing Act of 1937 (42 U.S.C. 12 13 1437f), not later than 15 days 14 after the date on which a phys-15 ical condition inspection occurs; 16 and 17

"(bb) in the case of covered housing not described in item (aa), not later than a date established by the Secretary;

21 "(II) provide that a visual assess22 ment alone is not sufficient for pur23 poses of complying with subclause (I);
24 "(III) require that, if lead-based
25 paint hazards are identified by an ini-

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tial risk assessment conducted under subclause (I), the public housing agency for or owner of the covered housing shall—

"(aa) not later than 30 days 5 6 after the date on which the initial 7 risk assessment is conducted. 8 control the lead-based paint haz-9 ards, including achieving clear-10 ance in accordance with regula-11 tions promulgated under section 12 402 or 404 of the Toxic Substances Control Act (15 U.S.C. 13 14 2682, 2684), as applicable, ex-15 cept that to the extent that the 16 requirements under this item re-17 sult in additional costs, this item 18 shall be effective and apply only 19 to the extent that amounts to 20 cover such additional costs are 21 provided in advance in appropria-22 tion Acts; and 23 "(bb) provide notice to all

24 residents in the covered housing25 affected by the initial risk assess-

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1	ment, and provide notice in the
2	common areas of the covered
3	housing, that lead-based paint
4	hazards were identified and will
5	be controlled within the 30-day
6	period described in item (aa);
7	and
8	"(IV) provide that there shall be
9	no extension of the 30-day period de-
10	scribed in subclause (III)(aa).
11	"(iii) EXCEPTIONS.—The regulations
12	promulgated under clause (ii) shall provide
13	an exception to the requirement under sub-
14	clause (I) of such clause for covered hous-
15	ing—
16	"(I) if the public housing agency
17	for or owner of the covered housing
18	submits to the Secretary documenta-
19	tion—
20	"(aa) that the public hous-
21	ing agency or owner conducted a
22	risk assessment of the covered
23	housing for lead-based paint haz-
24	ards during the 12-month period
25	preceding the date on which the

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1	family is expected to reside in the
2	covered housing; and
3	"(bb) of any clearance ex-
4	aminations of lead-based paint
5	hazard control work resulting
6	from the risk assessment de-
7	scribed in item (aa);
8	"(II) from which all lead-based
9	paint has been identified and removed
10	and clearance has been achieved in ac-
11	cordance with regulations promul-
12	gated under section 402 or 404 of the
13	Toxic Substances Control Act (15
14	U.S.C. 2682, 2684), as applicable;
15	"(III)(aa) if the dwelling unit is
16	unoccupied;
17	"(bb) if the public housing agen-
18	cy for or owner of the covered hous-
19	ing, without any further delay in occu-
20	pancy or increase in rent, provides the
21	family with another dwelling unit in
22	the covered housing that has no lead-
23	based paint hazards; and

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1 "(cc) the common areas servicing 2 the new dwelling unit have no lead-3 based paint hazards; and "(IV) if the covered housing is in 4 5 compliance with the schedule for risk 6 assessment under the program under 7 which assistance is provided for the 8 housing and such schedule provides 9 that the period of time between the 10 most recent assessment and the next

assessment will not exceed 24 months.

12 "(B) RELOCATION.—Not later than 180 13 days after the date of enactment of the Lead-14 Safe Housing for Kids Act of 2021, the Sec-15 retary shall promulgate regulations to provide that a family with a child of less than 6 years 16 17 of age that occupies a dwelling unit in covered 18 housing in which lead-based paint hazards were 19 identified, but not controlled in accordance with 20 regulations required under clause (ii), may relo-21 cate on an emergency basis and without place-22 ment on any waiting list, penalty (including 23 rent payments to be made for that dwelling 24 unit), or lapse in assistance to another dwelling

unit in covered housing that has no lead-based
 paint hazards.".

# 3 SEC. 4. DEMONSTRATION PROGRAM FOR TENANT-BASED 4 HOUSING.

5 (a) IN GENERAL.—Not later than 12 months after
6 the date of the enactment of this Act, the Secretary of
7 Housing and Urban Development shall establish and im8 plement a demonstration program under which—

9 (1) an owner of a dwelling for which tenant-10 based rental assistance under section 8 of the 11 United States Housing Act of 1937 (42 U.S.C. 12 1437f) is provided and in which a child of less than 13 6 years of age will reside or is expected to reside 14 shall conduct, and cover the costs of, an initial risk 15 assessment for lead-based paint hazards in such housing; 16

17 (2) the Secretary shall cover the costs of abate18 ment of any lead-based paint hazards identified pur19 suant to risk assessments paid for as provided under
20 paragraph (1); and

(3) the owner of any dwelling unit for which
abatement activities are conducted pursuant to paragraph (2) is required, for a period to be determined
by the Secretary based on the cost or percentage of
the cost of such abatement activities covered by the

Secretary, to rent the dwelling unit only to a house hold assisted with tenant-based rental assistance
 under such section 8.

4 (b) PROCEDURES AND REQUIREMENTS.—Under the demonstration program, the Secretary shall establish pro-5 cedures and requirements with respect to housing covered 6 7 by the demonstration program that are similar to the pro-8 cedures and requirements applicable under paragraph (1) 9 of section 302(a) of the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. 4822(a)(1)) to housing covered by 10 11 such paragraph, except as otherwise modified by this sec-12 tion.

(c) GEOGRAPHICAL DIVERSITY.—The Secretary shall
carry out the demonstration program under this section
in a variety of locations having high rates of lead poisoning, including urban areas and rural areas, in a manner that ensures geographically diversity of housing assisted under the program.

(d) COORDINATION.—Public housing agencies providing rental assistance for dwelling units participating in
the demonstration program under this section shall coordinate with local public health agencies to determine if such
dwelling units had a previous history of lead poisoning and
if that lead poisoning was reported to the public housing
agency.

1 (e) Monitoring; Reporting.—

2 (1) MONITORING.—The Secretary shall monitor 3 the extent of landlord compliance and participation 4 under the demonstration program under this section 5 and shall assess the relationships between the period 6 of affordability required under subsection (a)(2), the 7 amount or portion of the cost of abatement activities 8 covered by the Secretary pursuant to such sub-9 section, and the level of participation in the dem-10 onstration program by landlords.

11 (2) ANNUAL REPORTS.—The Secretary shall 12 submit a report annually to the Congress on land-13 lord compliance and participation in the demonstra-14 tion program. Each such report shall identify any 15 changes in the rate of landlord compliance and par-16 ticipation from year to year and from immediately 17 before the implementation of the demonstration pro-18 gram to the time of such report, and shall include 19 an analysis of whether and the extent to which the 20 availability of dwelling units to be assisted with ten-21 ant-based rental assistance under section 8 of the 22 United States Housing Act of 1937 is restricted or 23 limited based on race, color, religion, sex, disability, 24 familial status, or national origin in any manner 25 that does not comply with the Fair Housing Act.

1	(3) INVOLVEMENT OF OFFICE OF FAIR HOUS-
2	ING AND EQUAL OPPORTUNITY.—In conducting
3	monitoring pursuant to paragraph $(1)$ and preparing
4	reports pursuant to paragraph (2), the Secretary
5	shall involve and consult with the Office of Fair
6	Housing and Equal Opportunity.
7	(4) FINAL REPORT.—Not later than the expira-
8	tion of the 6-month period beginning upon the ter-
9	mination of the demonstration program under sub-
10	section (h), the Secretary shall submit a final report
11	on the program to the Congress that shall include
12	the following information:
13	(A) ANNUAL REPORT INFORMATION.—All
14	information required to be submitted pursuant
15	to paragraph (2) in each annual report under
16	such paragraph.
17	(B) Effectiveness in preventing lead
18	POISONING.—Identification of—
19	(i) the overall number of dwelling
20	units where a risk assessment identified a
21	lead hazard before a child under age six
22	occupied the unit; and
23	(ii) if feasible, for each dwelling with
24	such an identified lead hazard—

1 (I) whether the unit had visual
2 signs of a lead hazard or had pre-
3 viously passed a visual inspection; and
4 (II) any documented cases of
5 lead poisoning in children previously
6 residing in the dwelling unit.
7 (C) ACTUAL COST.—Identification of—
8 (i) the actual cost of conducting pre-
9 occupancy risk assessments of dwelling
10 units, including the varying cost based of
the age, building type, and location of th
12 unit;
(ii) the actual cost of lead-based pain
4 hazard control activities conducted after
15 risk assessment that indicated the presence
of a lead-based paint hazard in the partici
pating units; and
18 (iii) the actual cost of the clearance
examination conducted after completion of
20 lead-based paint hazard control activities.
21 (D) PARTICIPATING TENANTS.—Identifica
tion of—
(i) the number, age, race, and eth
24 nicity of children who would have lived in
25 dwelling units where a lead hazard wa

1	discovered after a pre-occupancy risk as-
2	sessment; and
3	(ii) the number, age, race, and eth-
4	nicity of children residing in dwelling units
5	in buildings in which a participating dwell-
6	ing unit having a lead-based paint hazard
7	is located.
8	(E) PARTICIPATING UNITS.—Identification
9	of—
10	(i) the age of participating dwelling
11	units;
12	(ii) the block in which participating
13	units are located and, if not available, the
14	census tract in which participating units
15	are located;
16	(iii) the type of building in which par-
17	ticipating units are located; and
18	(iv) the number of participating units
19	in which a lead-based paint hazard was
20	discovered.
21	(F) RISK ASSESSMENTS.—Identification
22	of—
23	(i) the number of inspectors available
24	in each locality to conduct risk assessments
25	under the program;

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(ii) the amount of time elapsed from
 making of a request for a risk assessment
 until completion of the assessment; and
 (iii) the agency employing each in spector.

6 (f) PUBLIC AVAILABILITY OF INFORMATION.—The 7 Secretary shall make information collected pursuant to the 8 demonstration program under this section publicly avail-9 able on the website of the Department in a manner that 10 does not provide any personally identifiable information 11 regarding individuals or households participating in the 12 program.

(g) DEFINITIONS.—For purposes of this section, the
terms "risk assessment", "inspection", "interim controls", and "lead-based paint hazard" have the same
meaning given such terms in section 1004 of the Residential Lead-Based Paint Hazard Reduction Act of 1992 (42)
U.S.C. 4851b).

(h) AUTHORIZATION OF APPROPRIATIONS.—There is
authorized to be appropriated \$50,000,000 for fiscal years
2022 through 2026 to carry out this section.

(i) TERMINATION.—The demonstration program established under this section shall terminate 5 years after
the date of the enactment of this Act.

1	SEC. 5. RISK ASSESSMENTS.
2	Paragraph $(25)$ of section 1004 of the Residential
3	Lead-Based Paint Hazard Reduction Act of 1992 (42
4	U.S.C. 4851b(25)) is amended—
5	(1) by redesignating subparagraph $(E)$ as sub-
6	paragraph (G); and
7	(2) by striking subparagraphs (C) and (D) and
8	inserting the following new subparagraphs:
9	"(C) dust sampling;
10	"(D) soil sampling;
11	"(E) paint testing;
12	"(F) water testing; and".
13	SEC. 6. NOTICE TO ASSISTED FAMILIES REGARDING FAIR
14	HOUSING RIGHTS AND LEAD-BASED PAINT.
14 15	HOUSING RIGHTS AND LEAD-BASED PAINT. Subtitle F of title V of the Quality Housing and Work
15	Subtitle F of title V of the Quality Housing and Work
15 16	Subtitle F of title V of the Quality Housing and Work Responsibility Act of 1998 is amended—
15 16 17	Subtitle F of title V of the Quality Housing and Work Responsibility Act of 1998 is amended— (1) in section 578(c) (42 U.S.C. 13663(c)), by
15 16 17 18	Subtitle F of title V of the Quality Housing and Work Responsibility Act of 1998 is amended— (1) in section 578(c) (42 U.S.C. 13663(c)), by striking "section 579(a)(2)" and inserting "section
15 16 17 18 19	Subtitle F of title V of the Quality Housing and Work Responsibility Act of 1998 is amended— (1) in section 578(c) (42 U.S.C. 13663(c)), by striking "section 579(a)(2)" and inserting "section 580(a)(2)";
15 16 17 18 19 20	Subtitle F of title V of the Quality Housing and Work Responsibility Act of 1998 is amended— (1) in section 578(c) (42 U.S.C. 13663(c)), by striking "section 579(a)(2)" and inserting "section 580(a)(2)"; (2) by redesignating section 579 (42 U.S.C.
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>Subtitle F of title V of the Quality Housing and Work</li> <li>Responsibility Act of 1998 is amended— <ul> <li>(1) in section 578(c) (42 U.S.C. 13663(c)), by</li> <li>striking "section 579(a)(2)" and inserting "section 580(a)(2)";</li> <li>(2) by redesignating section 579 (42 U.S.C. 13664) as section 580; and</li> </ul> </li> </ul>

# 1 "SEC. 579. NOTICE TO ASSISTED FAMILIES REGARDING2FAIR HOUSING RIGHTS AND LEAD-BASED3PAINT.

4 "(a) REQUIRED PROVISION.—The Secretary shall re5 quire each public housing agency and owner of housing
6 described in subsection (d) to provide written notice under
7 subsection (b) to each—

8 "(1)(A) applicant who is selected from the wait-9 ing list for admission to such federally assisted hous-10 ing or to such a federally assisted housing program; 11 and

12 "(B) assisted family who moves to a different13 such federally assisted housing dwelling unit; and

"(2) whose household at the time of such selection
tion or move, includes a child of less than 6 years
of age who will reside or is expected to reside in
such housing.

18 "(b) CONTENTS; TIMING.—Written notice under this 19 subsection shall be notice, in the form developed under 20 subsection (c) that is provided at the time of the selection 21 or move, as applicable, described in subsection (a)(1), that 22 includes information sufficient to describe to the applicant 23 or assisted family—

24 "(1) the adverse health effects lead poisoning25 can have on individuals and particularly on children;

"(2) their rights under the Fair Housing Act
 and other applicable State or local laws regarding
 fair housing, including how to report housing dis crimination violations under such Act and laws;

5 "(3) the extent of the owner's responsibility to
6 ensure that their housing is controlled for lead-based
7 paint;

8 "(4) that the responsibility described pursuant 9 to paragraph (2) should not limit the ability of the 10 applicant or assisted family to secure federally as-11 sisted housing based on Fair Housing rights under 12 such paragraph; and

13 "(5) that all children enrolled in Medicaid, in-14 cluding children enrolled for medical assistance 15 under a State plan under title XIX of the Social Se-16 curity Act (42 U.S.C. 1396 et seq.) (or a waiver of 17 such a plan) and children enrolled for child health 18 assistance under a State child health plan under title 19 XXI of such Act (42 U.S.C. 1397aa et seq.) (or a 20 waiver of such a plan), are required to receive blood 21 lead screening tests at ages 12 months and 24 22 months and that, in addition, any child between 24 23 and 72 months with no record of a previous blood 24 lead screening test must receive such a screening 25 test.

1	"(c) STANDARD FORM.—The Secretary shall develop
2	a standard form of the notice required under this section
3	that complies with all of the requirements of this section
4	and shall make such standard form available to public
5	housing agencies and owners of federally assisted housing
6	to facilitate compliance with the requirements this section.
7	"(d) COVERED HOUSING PROGRAMS.—Housing de-
8	scribed in this subsection is housing that is—
9	"(1) specified in subparagraph (A), (B), (C), or
10	(F) of section $580(a)(1)$ ; or
11	"(2) assisted under the Housing Opportunities
12	for Persons With AIDS under subtitle D of title
13	VIII of the Cranston-Gonzalez National Affordable
14	Housing Act (42 U.S.C. 12901 et seq.)".
15	SEC. 7. AUTHORIZATION OF APPROPRIATIONS.
16	There is authorized to be appropriated to carry out
17	the amendments made by section 2 such sums as may be
18	necessary for each of fiscal years 2022 through 2026 for—
19	(1) covering administrative costs of public hous-
20	ing agencies and other owners of covered housing in
21	complying with such amendments, including cost of
22	providing notice under section
23	302(a)(4)(A)(ii)(III)(bb) of the Lead-Based Paint
24	Poisoning Prevention Act (as added by the amend-
25	ment made by section $2(2)$ of this Act) and section

1	579 of the Quality Housing and Work Responsibility
2	Act of 1998 (as added by section $5(3)$ of this Act);
3	(2) costs of the Department of Housing and
4	Urban Development for training individuals to con-
5	duct risk assessments to be conducted under section
6	302(a) of the Lead-Based Paint Poisoning Preven-
7	tion Act and under the demonstration program
8	under section 4 of this Act;
9	(3) the Office of Fair Housing and Equal Op-
10	portunity of the Department of Housing and Urban
11	Development—
12	(A) for carrying out a national education
13	campaign regarding lead-based paint on Fair
14	Housing Act protections and for tenant out-
15	reach and landlord engagement; and
16	(B) for enforcement activities, including
17	activities under the Fair Housing Initiatives
18	Program under section 561 of the Housing and
19	Community Development Act of $1987$ (42)
20	U.S.C. 3616a); and
21	(4) the Secretary of Housing and Urban Devel-
22	opment to conduct a study of universal lead abate-
23	ment that is phased in over time.