(Original Signature of Member)

117TH CONGRESS 1ST SESSION

H.R. 2547

To expand and enhance consumer, student, servicemember, and small business protections with respect to debt collection practices, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms.	Waters introduced	the following	bill;	which	was	referred	to	the
	Committee on _							

A BILL

To expand and enhance consumer, student, servicemember, and small business protections with respect to debt collection practices, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE: TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Comprehensive Debt Collection Improvement Act".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—SMALL BUSINESS LENDING FAIRNESS ACT

- Sec. 101. Short title.
- Sec. 102. Obligor transactions.
- Sec. 103. Enforcement of security interests.

TITLE II —FAIR DEBT COLLECTION PRACTICES FOR SERVICEMEMBERS ACT

- Sec. 201. Short title.
- Sec. 202. Enhanced protection against debt collector harassment of servicemembers.
- Sec. 203. GAO study and report.

TITLE III—PRIVATE LOAN DISABILITY DISCHARGE ACT

- Sec. 301. Short title.
- Sec. 302. Protections for obligors and cosigners in case of death or total and permanent disability.

TITLE IV—CONSUMER PROTECTION FOR MEDICAL DEBT COLLECTIONS ACT

- Sec. 401. Short title.
- Sec. 402. Amendments to the Fair Debt Collection Practices Act.
- Sec. 403. Prohibition on consumer reporting agencies reporting certain medical debt
- Sec. 404. Requirements for furnishers of medical debt information.

TITLE V—ENDING DEBT COLLECTION HARASSMENT ACT

- Sec. 501. Short title.
- Sec. 502. Consumer protections relating to debt collection practices.

TITLE VI—STOP DEBT COLLECTION ABUSE ACT

- Sec. 601. Short title.
- Sec. 602. Definitions.
- Sec. 603. Debt collection practices for debt collectors hired by Federal agencies.
- Sec. 604. Unfair practices.
- Sec. 605. GAO study and report.

TITLE VII—DEBT COLLECTION PRACTICES HARMONIZATION ACT

- Sec. 701. Short title.
- Sec. 702. Award of damages.
- Sec. 703. Prohibition on the referral of emergency individual assistance debt.

TITLE VIII—NON-JUDICIAL FORECLOSURE DEBT COLLECTION CLARIFICATION ACT

- Sec. 801. Short title.
- Sec. 802. Enforcement of security interests.

TITLE IX—EFFECTIVE DATE

Sec. 901. Effective date.

1 TITLE I—SMALL BUSINESS 2 LENDING FAIRNESS ACT

- 3 SEC. 101. SHORT TITLE.
- 4 This title may be cited as the "Small Business Lend-
- 5 ing Fairness Act".
- 6 SEC. 102. OBLIGOR TRANSACTIONS.
- 7 (a) In General.—Chapter 2 of the Truth in Lend-
- 8 ing Act (15 U.S.C. 1631 et seq.) is amended by adding
- 9 at the end the following:
- 10 "§ 140B. Unfair credit practices
- 11 "(a) IN GENERAL.—In connection with the extension
- 12 of credit or creation of debt in or affecting commerce, as
- 13 defined in section 4 of the Federal Trade Commission Act
- 14 (15 U.S.C. 44), including any advance of funds or sale
- 15 or assignment of future income or receivables that may
- 16 or may not be credit, no person may directly or indirectly
- 17 take or receive from another person an obligation that con-
- 18 stitutes or contains a cognovit or confession of judgment
- 19 (for purposes other than executory process in the State
- 20 of Louisiana), warrant of attorney, or other waiver of the
- 21 right to notice and the opportunity to be heard in the
- 22 event of suit or process thereon.
- 23 "(b) Exemption.—The exemption in section 104(1)
- 24 shall not apply to this section.".
- 25 (b) Technical and Conforming Amendments.—

1	(1) Section 130(a) of the Truth in Lending Act
2	(15 U.S.C. 1640) is amended by striking "creditor"
3	each place the term appears and inserting "person".
4	(2) The table of sections in chapter 2 of the
5	Truth in Lending Act (15 U.S.C. 1631 et seq.) is
6	amended by adding at the end the following:
	"140B. Unfair credit practices.".
7	SEC. 103. ENFORCEMENT OF SECURITY INTERESTS.
8	Section 103 of the Truth in Lending Act (15 U.S.C.
9	1602) is amended by adding at the end the following:
10	"(ff) The term 'debt' means any obligation of a per-
11	son to pay to another person money—
12	"(1) regardless of whether such obligation is
13	absolute or contingent;
14	"(2) that includes the right of the person pro-
15	viding the money to an equitable remedy for breach
16	of performance if the breach gives rise to a right to
17	payment; and
18	"(3) regardless of whether the obligation or
19	right to an equitable remedy described in paragraph
20	(2) has been reduced to judgment, fixed, contingent,
21	matured, unmatured, disputed, undisputed, recourse,
22	nonrecourse, secured, or unsecured.".

1	TITLE II —FAIR DEBT COLLEC-
2	TION PRACTICES FOR
3	SERVICEMEMBERS ACT
4	SEC. 201. SHORT TITLE.
5	This title may be cited as the "Fair Debt Collection
6	Practices for Servicemembers Act".
7	SEC. 202. ENHANCED PROTECTION AGAINST DEBT COL-
8	LECTOR HARASSMENT OF
9	SERVICEMEMBERS.
10	(a) Communication in Connection With Debt
11	Collection.—Section 805 of the Fair Debt Collection
12	Practices Act (15 U.S.C. 1692c) is amended by adding
13	at the end the following:
14	"(e) Communications Concerning Servicemem-
15	BER DEBTS.—
16	"(1) Definition.—In this subsection, the term
17	'covered member' means—
18	"(A) a covered member or a dependent as
19	defined in section 987(i) of title 10, United
20	States Code; and
21	"(B)(i) an individual who was separated,
22	discharged, or released from duty described in
23	such section 987(i)(1), but only during the 365-
24	day period beginning on the date of separation,
25	discharge, or release; or

1	"(ii) a person, with respect to an individual
2	described in clause (i), described in subpara-
3	graph (A), (D), (E), or (I) of section 1072(2)
4	of title 10, United States Code.
5	"(2) Prohibitions.—A debt collector may not,
6	in connection with the collection of any debt of a
7	covered member—
8	"(A) threaten to have the covered member
9	reduced in rank;
10	"(B) threaten to have the covered mem-
11	ber's security clearance revoked; or
12	"(C) threaten to have the covered member
13	prosecuted under chapter 47 of title 10, United
14	States Code (the Uniform Code of Military Jus-
15	tice).".
16	(b) Unfair Practices.—Section 808 of the Fair
17	Debt Collection Practices Act (15 U.S.C. 1692f) is amend-
18	ed by adding at the end the following:
19	"(9) The representation to any covered member
20	(as defined under section $805(e)(1)$) that failure to
21	cooperate with a debt collector will result in—
22	"(A) a reduction in rank of the covered
23	member;
24	"(B) a revocation of the covered member's
25	security clearance; or

1	"(C) prosecution under chapter 47 of title
2	10, United States Code (the Uniform Code of
3	Military Justice).".
4	SEC. 203. GAO STUDY AND REPORT.
5	(a) STUDY.—The Comptroller General of the United
6	States shall conduct a study on the impact of debt collec-
7	tion on covered members (as defined under section
8	805(e)(1) of the Fair Debt Collection Practices Act, as
9	added by section 202), which shall—
10	(1) identify types of false, deceptive, misleading,
11	unfair, abusive, and harassing debt collection prac-
12	tices experienced by covered members and make rec-
13	ommendations to eliminate these practices;
14	(2) identify collection practices of creditors and
15	debt collectors experienced by covered members;
16	(3) discuss the effect of these practices on mili-
17	tary readiness; and
18	(4) discuss any national security implications,
19	including the extent to which covered members with
20	security clearances would be impacted by uncollected
21	debt.
22	(b) Report.—Not later than one year after the date
23	of enactment of this Act, the Comptroller General of the
24	United States shall submit to Congress a report on the
25	completed study required under subsection (a).

1 TITLE III—PRIVATE LOAN 2 DISABILITY DISCHARGE ACT

3	SEC. 301. SHORT TITLE.
4	This title may be cited as the "Private Loan Dis-
5	ability Discharge Act of 2021".
6	SEC. 302. PROTECTIONS FOR OBLIGORS AND COSIGNERS IN
7	CASE OF DEATH OR TOTAL AND PERMANENT
8	DISABILITY.
9	(a) In General.—Section 140(g) of the Truth in
10	Lending Act (15 U.S.C. 1650(g)) is amended—
11	(1) in paragraph (2)—
12	(A) in the heading, by striking "IN CASE
13	OF DEATH OF BORROWER";
14	(B) in subparagraph (A), by inserting after
15	"of the death", the following: "or total and per-
16	manent disability"; and
17	(C) in subparagraph (C), by inserting after
18	"of the death", the following: "or total and per-
19	manent disability"; and
20	(2) by adding at the end the following:
21	"(3) Discharge in case of death or total
22	AND PERMANENT DISABILITY OF BORROWER.—The
23	holder of a private education loan shall, when noti-
24	fied of the death or total and permanent disability
25	of a student obligor, discharge the liability of the

1	student obligor on the loan and may not, after such
2	notification—
3	"(A) attempt to collect on the outstanding
4	liability of the student obligor; and
5	"(B) in the case of total and permanent
6	disability, monitor the disability status of the
7	student obligor at any point after the date of
8	discharge.
9	"(4) Private discharge in cases of cer-
10	TAIN DISCHARGE FOR DEATH OR DISABILITY.—The
11	holder of a private education loan shall, when noti-
12	fied of the discharge of liability of a student obligor
13	on a loan described under section $108(f)(5)(A)$ of
14	the Internal Revenue Code of 1986, discharge any li-
15	ability of the student obligor (and any cosigner) on
16	any private education loan which the private edu-
17	cation loan holder holds and may not, after such no-
18	tification—
19	"(A) attempt to collect on the outstanding
20	liability of the student obligor; and
21	"(B) in the case of total and permanent
22	disability, monitor the disability status of the
23	student obligor at any point after the date of
24	discharge.

1	"(5) Total and permanent disability de-
2	FINED.—For the purposes of this subsection and
3	with respect to an individual, the term 'total and
4	permanent disability' means the individual is totally
5	and permanently disabled, as such term is defined in
6	section 685.102(b) of title 34, Code of Federal Reg-
7	ulations.".
8	(b) Rulemaking.—The Director of the Bureau of
9	Consumer Financial Protection may issue rules to imple-
10	ment the amendments made by subsection (a) as the Di-
11	rector determines appropriate.
	THE TY CONCUMED DOODED
12	TITLE IV—CONSUMER PROTEC-
12 13	TITLE IV—CONSUMER PROTEC- TION FOR MEDICAL DEBT
13	TION FOR MEDICAL DEBT
13 14	TION FOR MEDICAL DEBT COLLECTIONS ACT
13 14 15	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection"
13 14 15 16	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection"
13 14 15 16	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection for Medical Debt Collections Act".
13 14 15 16 17	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection for Medical Debt Collections Act". SEC. 402. AMENDMENTS TO THE FAIR DEBT COLLECTION
13 14 15 16 17 18	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection for Medical Debt Collections Act". SEC. 402. AMENDMENTS TO THE FAIR DEBT COLLECTION PRACTICES ACT.
13 14 15 16 17 18 19	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection for Medical Debt Collections Act". SEC. 402. AMENDMENTS TO THE FAIR DEBT COLLECTION PRACTICES ACT. (a) DEFINITION.—Section 803 of the Fair Debt Col-
13 14 15 16 17 18 19 20 21	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection for Medical Debt Collections Act". SEC. 402. AMENDMENTS TO THE FAIR DEBT COLLECTION PRACTICES ACT. (a) DEFINITION.—Section 803 of the Fair Debt Collection Practices Act (15 U.S.C. 1692a) is amended by
13 14 15 16 17 18 19 20 21	TION FOR MEDICAL DEBT COLLECTIONS ACT SEC. 401. SHORT TITLE. This title may be cited as the "Consumer Protection for Medical Debt Collections Act". SEC. 402. AMENDMENTS TO THE FAIR DEBT COLLECTION PRACTICES ACT. (a) DEFINITION.—Section 803 of the Fair Debt Collection Practices Act (15 U.S.C. 1692a) is amended by adding at the end the following:

1	(b) Unfair Practices.—Section 808 of the Fair
2	Debt Collection Practices Act (15 U.S.C. 1692f), as
3	amended by section 202(b), is amended by adding at the
4	end the following:
5	"(10) Engaging in activities to collect or
6	attempting to collect a medical debt owed or
7	due or asserted to be owed or due by a con-
8	sumer, before the end of the 2-year period be-
9	ginning on the date that the first payment with
10	respect to such medical debt is due.".
11	SEC. 403. PROHIBITION ON CONSUMER REPORTING AGEN-
10	CIES REPORTING CERTAIN MEDICAL DEBT.
12	CIES REPORTING CERTAIN MEDICAL DEDI.
	(a) Definition.—Section 603 of the Fair Credit Re-
13	
13 14	(a) Definition.—Section 603 of the Fair Credit Re-
13 14 15	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at
13 14 15 16	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at the end the following:
13 14 15 16 17	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at the end the following: "(bb) Medical Debt.—The term 'medical debt'
13 14 15 16 17	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at the end the following: "(bb) Medical Debt.—The term 'medical debt' means a debt arising from the receipt of medical services,
13 14 15 16 17 18	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at the end the following: "(bb) Medical Debt.—The term 'medical debt' means a debt arising from the receipt of medical services, products, or devices.
13 14 15 16 17 18 19 20	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at the end the following: "(bb) Medical Debt.—The term 'medical debt' means a debt arising from the receipt of medical services, products, or devices. "(cc) Medically Necessary Procedure.—The
13 14 15 16 17 18 19 20 21	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at the end the following: "(bb) Medical Debt.—The term 'medical debt' means a debt arising from the receipt of medical services, products, or devices. "(cc) Medically Necessary Procedure.—The term 'medically necessary procedure' means—
16 17	(a) Definition.—Section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a) is amended by adding at the end the following: "(bb) Medical Debt.—The term 'medical debt' means a debt arising from the receipt of medical services, products, or devices. "(cc) Medically Necessary Procedure.—The term 'medically necessary procedure' means— "(1) health care services or supplies needed to

1	"(2) health care to prevent illness or detect ill-
2	ness at an early stage, when treatment is likely to
3	work best (including preventive services such as pap
4	tests, flu shots, and screening mammograms).".
5	(b) In General.—Section 605(a) of the Fair Credit
6	Reporting Act (15 U.S.C. 1681c(a)) is amended by adding
7	at the end the following new paragraphs:
8	"(9) Any information related to a debt arising
9	from a medically necessary procedure.
10	"(10) Any information related to a medical
11	debt, if the date on which such debt was placed for
12	collection, charged to profit or loss, or subjected to
13	any similar action antedates the report by less than
14	365 calendar days.".
15	SEC. 404. REQUIREMENTS FOR FURNISHERS OF MEDICAL
16	DEBT INFORMATION.
17	(a) Additional Notice Requirements for Med-
18	ICAL DEBT.—Section 623 of the Fair Credit Reporting
19	Act (15 U.S.C. 1681s-2) is amended by adding at the end
20	the following:
21	"(f) Additional Notice Requirements for Med-
22	ICAL DEBT.—Before furnishing information regarding a
23	medical debt of a consumer to a consumer reporting agen-
24	cy, the person furnishing the information shall send a
25	statement to the consumer that includes the following:

1	"(1) A notification that the medical debt—
2	"(A) may not be included on a consumer
3	report made by a consumer reporting agency
4	until the later of the date that is 365 days
5	after—
6	"(i) the date on which the person
7	sends the statement;
8	"(ii) with respect to the medical debt
9	of a borrower demonstrating hardship, a
10	date determined by the Director of the Bu-
11	reau; or
12	"(iii) the date described under section
13	605(a)(10); and
14	"(B) may not ever be included on a con-
15	sumer report made by a consumer reporting
16	agency, if the medical debt arises from a medi-
17	cally necessary procedure.
18	"(2) A notification that, if the debt is settled or
19	paid by the consumer or an insurance company be-
20	fore the end of the period described under paragraph
21	(1)(A), the debt may not be reported to a consumer
22	reporting agency.
23	"(3) A notification that the consumer may—
24	"(A) communicate with an insurance com-
25	pany to determine coverage for the debt; or

1	"(B) apply for financial assistance.".
2	(b) Furnishing of Medical Debt Informa-
3	TION.—Section 623 of the Fair Credit Reporting Act (15
4	U.S.C. 1681s-2), as amended by subsection (a), is further
5	amended by adding at the end the following:
6	"(g) Furnishing of Medical Debt Informa-
7	TION.—
8	"(1) Prohibition on reporting debt re-
9	LATED TO MEDICALLY NECESSARY PROCEDURES.—
10	No person shall furnish any information to a con-
11	sumer reporting agency regarding a debt arising
12	from a medically necessary procedure.
13	"(2) Treatment of other medical debt in-
14	FORMATION.—With respect to a medical debt not
15	described under paragraph (1), no person shall fur-
16	nish any information to a consumer reporting agen-
17	cy regarding such debt before the end of the 365-
18	day period beginning on the later of—
19	"(A) the date on which the person sends
20	the statement described under subsection (f) to
21	the consumer;
22	"(B) with respect to the medical debt of a
23	borrower demonstrating hardship, a date deter-
24	mined by the Director of the Bureau; or

1	"(C) the date described in section
2	605(a)(10).
3	"(3) Treatment of settled or paid med-
4	ICAL DEBT.—With respect to a medical debt not de-
5	scribed under paragraph (1), no person shall furnish
6	any information to a consumer reporting agency re-
7	garding such debt if the debt is settled or paid by
8	the consumer or an insurance company before the
9	end of the 365-day period described under para-
10	graph (2).
11	"(4) Borrower demonstrating hardship
12	DEFINED.—In this subsection, and with respect to a
13	medical debt, the term 'borrower demonstrating
14	hardship' means a borrower or a class of borrowers
15	who, as determined by the Director of the Bureau
16	is facing or has experienced extenuating life cir-
17	cumstances or events that result in severe financial
18	or personal barriers such that the borrower or class
19	of borrowers does not have the capacity to repay the
20	medical debt.".
21	TITLE V—ENDING DEBT
22	COLLECTION HARASSMENT ACT
23	SEC. 501. SHORT TITLE.
24	This title may be cited as the "Ending Debt Collec-
25	tion Harassment Act of 2021".

1	SEC. 502. CONSUMER PROTECTIONS RELATING TO DEBT
2	COLLECTION PRACTICES.
3	(a) Reports on Debt Collection Complaints
4	AND ENFORCEMENT ACTIONS.—
5	(1) Semi-annual report.—Section 1016(c) of
6	the Consumer Financial Protection Act of 2010 (12
7	U.S.C. 5496(c)) is amended—
8	(A) in paragraph (8), by striking "and" at
9	the end;
10	(B) in paragraph (9), by striking the pe-
11	riod at the end and inserting a semicolon; and
12	(C) by adding at the end the following:
13	"(10) an analysis of the consumer complaints
14	received by the Bureau with respect to debt collec-
15	tion, including a State-by-State breakdown of such
16	complaints; and
17	"(11) a list of enforcement actions taken
18	against debt collectors during the preceding year.".
19	(2) Annual report.—Section 815(a) of the
20	Fair Debt Collection Practices Act (15 U.S.C.
21	1692m(a)) is amended by adding at the end the fol-
22	lowing new sentence: "Each such report shall also
23	include an analysis of the impact of electronic com-
24	munications by debt collectors on consumer experi-
25	ences with debt collection, including a consideration

- 1 of consumer complaints about the use of electronic
- 2 communications in debt collection.".
- 3 (b) Limitation on Debt Collection Rules.—
- 4 Section 1022 of the Consumer Financial Protection Act
- 5 of 2010 (12 U.S.C. 5512) is amended by adding at the
- 6 end the following:
- 7 "(e) Limitation on Debt Collection Rules.—
- 8 The Director may not issue any rule with respect to debt
- 9 collection that allows a debt collector to send unlimited
- 10 email and text messages to a consumer.".
- 11 (c) Protection of Consumers From Unlimited
- 12 Texts and Emails Used in Debt Collection.—Sec-
- 13 tion 806 of the Fair Debt Collection Practices Act (15
- 14 U.S.C. 1692d) is amended by adding at the end the fol-
- 15 lowing new paragraph:
- "(7) Contacting the consumer electronically (in-
- cluding by email or text message) without consent of
- the consumer to communicate via that method, after
- such consent has been withdrawn, or more fre-
- quently than the consumer consents to be con-
- 21 tacted.".
- 22 (d) Ensuring Consumers Receive Notice of
- 23 Debt Collection Protections.—Section 809(a) of the
- 24 Fair Debt Collection Practices Act (15 U.S.C. 1692g(a))
- 25 is amended in the matter preceding paragraph (1)—

1	(1) by striking "Within five days" and all that
2	follows through "debt," and inserting the following:
3	"Notice of Debt; Contents.—Within five days
4	after the initial communication with a consumer in
5	connection with the collection of any debt,"; and
6	(2) by striking ", unless the following informa-
7	tion is contained in the initial communication or the
8	consumer has paid the debt,".
9	(e) Improved Limitations on Debt Collection
10	Rules.—Section 814(d) of the Fair Debt Collection Prac-
11	tices Act (15 U.S.C. 1692l(d)) is amended by adding at
12	the end the following: "Such rules—
13	"(1) may not allow a debt collector to send un-
14	limited electronic communications to a consumer;
15	"(2) shall require debt collectors to obtain con-
16	sent directly from consumers before contacting them
17	using a method other than by postal mail or by
18	phone;
19	"(3) may not waive the requirements of the
20	Electronic Signatures in Global and National Com-
21	merce Act (15 U.S.C. 7001 et seq.); and
22	"(4) shall allow consumers to opt out of any
23	method of communication that the debt collector
24	uses to communicate with consumers, including a

	10
1	method for which such consumer had given prior
2	consent.".
3	TITLE VI—STOP DEBT
4	COLLECTION ABUSE ACT
5	SEC. 601. SHORT TITLE.
6	This title may be cited as the "Stop Debt Collection
7	Abuse Act of 2021".
8	SEC. 602. DEFINITIONS.
9	Section 803 of the Fair Debt Collection Practices Act
10	(15 U.S.C. 1692a) is amended—
11	(1) in paragraph (4), by striking "facilitating
12	collection of such debt for another" and inserting
13	"collection of such debt";
14	(2) by amending paragraph (5) to read as fol-
15	lows:
16	"(5) The term 'debt' means any obligation or
17	alleged obligation of a consumer—
18	"(A) to pay money arising out of a trans-
19	action in which the money, property, insurance
20	or services which are the subject of the trans-
21	action are primarily for personal, family, or
22	household purposes, whether or not such obliga-
23	tion has been reduced to judgment;
24	"(B) to pay a loan, overpayment, fine, pen-
25	alty, restitution, fee, or other money currently

1	or originally owed to or guaranteed by a Fed-
2	eral or State government, including any courts
3	or agencies; or
4	"(C) which is secured by real or personal
5	property that is used or was obtained primarily
6	for personal, family, or household purposes,
7	where such property is subject to forfeiture or
8	repossession upon nonpayment of the obligation
9	or alleged obligation."; and
10	(3) in paragraph (6)—
11	(A) by redesignating subparagraphs (A)
12	through (F) as clauses (i) through (vi), respec-
13	tively;
14	(B) in clause (iii), as so redesignated, by
15	inserting "(not including an independent con-
16	tractor)" after "any State";
17	(C) by amending clause (vi), as so redesig-
18	nated, to read as follows:
19	"(vi) any person collecting or attempting
20	to collect any debt owed or due or asserted to
21	be owed or due another to the extent such ac-
22	tivity—
23	"(I) is incidental to a bona fide fidu-
24	ciary obligation or a bona fide escrow ar-
25	rangement;

1	"(II) concerns a debt which was origi-
2	nated by such person;
3	"(III) concerns a debt which was not
4	in default at the time it was obtained by
5	such person; or
6	"(IV) concerns a debt obtained by
7	such person as a secured party in a com-
8	mercial credit transaction involving the
9	creditor.";
10	(D) by striking the first and second sen-
11	tences and inserting the following:
12	"(6)(A) The term 'debt collector' means—
13	"(i) any person who uses any instrumen-
14	tality of interstate commerce or the mails in
15	any business the principal purpose of which is
16	the collection of any debts;
17	"(ii) any person who regularly collects or
18	attempts to collect, directly or indirectly, by the
19	person's own means or by hiring another debt
20	collector, debts owed or due or asserted to be
21	owed or due another or that have been obtained
22	by assignment or transfer from another;
23	"(iii) any person who regularly collects
24	debts currently or originally owed or allegedly
25	owed to a Federal or State agency or court; or

1	"(iv) notwithstanding subparagraph
2	(B)(vi), any creditor who in the process of col-
3	lecting debts of such creditor, uses another
4	name that would indicate that a third person is
5	collecting or attempting to collect such debts.";
6	and
7	(E) in the fourth sentence, by striking
8	"The term does not" and inserting the fol-
9	lowing:
10	"(B) The term does not".
11	SEC. 603. DEBT COLLECTION PRACTICES FOR DEBT COL-
12	LECTORS HIRED BY FEDERAL AGENCIES.
13	(a) In General.—The Fair Debt Collection Prac-
14	tices Act (15 U.S.C. 1692 et seq.) is amended by inserting
15	after section 812 (15 U.S.C. 1692j) the following:
16	"§ 812A. Debt collection practices for debt collectors
17	hired by Federal agencies
18	"(a) Limitation on Time To Turn Debt Over to
19	DEBT COLLECTOR.—A Federal agency that is a creditor
20	may sell or transfer a debt described in section $803(5)(B)$
21	to a debt collector not earlier than 90 days after the date
22	on which the obligation or alleged obligation becomes de-
23	linquent or defaults.
24	"(b) Required Notice.—

1	"(1) In general.—Before transferring or sell-
2	ing a debt described in section 803(5)(B) to a debt
3	collector or contracting with a debt collector to col-
4	lect such a debt, a Federal agency shall notify the
5	consumer not fewer than 3 times that the Federal
6	agency will take such action.
7	"(2) Frequency of notifications.—The
8	second and third notifications described in para-
9	graph (1) shall be made not less than 30 days after
10	the date on which the previous notification is
11	made.".
12	(b) CLERICAL AMENDMENT.—The table of contents
13	for the Fair Debt Collection Practices Act is amended by
14	inserting after the item relating to section 812 the fol-
15	lowing:
	"812A. Debt collection practices for debt collectors hired by Federal agencies.".
16	SEC. 604. UNFAIR PRACTICES.
17	Section 808 of the Fair Debt Collection Practices Act
18	(15 U.S.C. 1692f) is amended by striking paragraph (1)
19	and inserting the following:
20	"(1) The collection of any amount (including
21	any interest, fee, charge, or expense incidental to the
22	principal obligation) unless—
23	"(A) such amount is expressly authorized
24	by the agreement creating the debt or permitted
25	by law; and

1	"(B) in the case of any amount charged by
2	a debt collector collecting a debt described in
3	section 803(5)(B), such amount is—
4	"(i) reasonable in relation to the ac-
5	tual costs of the collection;
6	"(ii) authorized by a contract between
7	the debt collector and the Federal or State
8	government; and
9	"(iii) not greater than 10 percent of
10	the amount collected by the debt col-
11	lector.".
12	SEC. 605. GAO STUDY AND REPORT.
13	(a) STUDY.—The Comptroller General of the United
14	States shall commence a study on the use of debt collec-
15	tors by Federal, State, and local government agencies, in-
16	cluding—
17	(1) the powers given to the debt collectors by
18	Federal, State, and local government agencies;
19	(2) the contracting process that allows a Fed-
20	eral, State, or local government agency to award
21	debt collection to a certain company, including the
22	selection process;
23	(3) any fees charged to debtors in addition to
24	principal and interest on the outstanding debt;

1	(4) how the fees described in paragraph (3)
2	vary from State to State;
3	(5) consumer protection at the State level that
4	offer recourse to those whom debts have been wrong-
5	fully attributed;
6	(6) the revenues received by debt collectors
7	from Federal, State, and local government agencies;
8	(7) the amount of any revenue sharing agree-
9	ments between debt collectors and Federal, State,
10	and local government agencies;
11	(8) the difference in debt collection procedures
12	across geographic regions, including the extent to
13	which debt collectors pursue court judgments to col-
14	lect debts;
15	(9) information regarding the amount collected
16	by Federal, State, and local government agencies
17	through debt collectors, including the total amount
18	and the percentage of the amount referred to the
19	debt collectors;
20	(10) the full cost of outsourcing collection to
21	debt collectors;
22	(11) government agency oversight of debt col-
23	lectors to ensure that the rights of a consumer (as
24	defined in section 803(3) of the Fair Debt Collection
25	Practices Act (15 U.S.C. 1692a(3))) are protected

1	and that any debt relief and payment options legally
2	available to consumers is effectively communicated
3	and made available;
4	(12) the extent to which Federal, State, and
5	local contracts with debt collectors reflect or omit ef-
6	fective measures to encourage debt collectors to
7	align their practices with public policy concerns (in-
8	cluding relief for consumers experiencing financial
9	hardship) beyond maximizing debt collection;
10	(13) the extent to which debt collectors induce
11	payment through use or threat of adverse govern-
12	ment actions, such as arrest warrants or suspension
13	of licenses or vehicle registration; and
14	(14) demographic data, including race and in-
15	come information, regarding the individuals subject
16	to private collection of debts owed to government en-
17	tities.
18	(b) REPORT.—Not later than one year after the date
19	of enactment of this Act, the Comptroller General of the
20	United States shall submit to Congress a report on the
21	completed study required under subsection (a).

VII—DEBT COLLECTION TITLE PRACTICES HARMONIZATION 2 **ACT** 3 SEC. 701. SHORT TITLE. 5 This title may be cited as the "Debt Collection Practices Harmonization Act". 7 SEC. 702. AWARD OF DAMAGES. (a) Additional Damages Indexed for Infla-8 9 TION.— 10 (1) IN GENERAL.—Section 813 of the Fair Debt Collection Practices Act (15 U.S.C. 1692k) is 11 12 amended— 13 (A) in subsection (a)(2)— 14 (i) in subparagraph (A), by striking "; or" and inserting the following: "with re-15 16 spect to any one action taken by a debt 17 collector in violation of this subchapter; or"; 18 19 (ii) in subparagraph (B)(ii), by striking "or 1 per centum of the net worth of 20 21 the debt collector; and" and inserting the 22 following: "or 5 percent of the gross an-23 nual revenue of the debt collector: and"; 24 (B) in subsection (b), by inserting "the 25 maximum amount of statutory damages at the

1	time of noncompliance," before "the frequency"
2	each place it appears; and
3	(C) by adding at the end the following:
4	"(f) Adjustment for Inflation.—
5	"(1) Initial adjustment.—Not later than 90
6	days after the date of the enactment of this sub-
7	section, the Bureau shall provide a percentage in-
8	crease (rounded to the nearest multiple of \$100 or
9	\$1,000, as applicable) in the amounts set forth in
10	this section equal to the percentage by which—
11	"(A) the Consumer Price Index for All
12	Urban Consumers (all items, United States city
13	average) for the 12-month period ending on the
14	June 30 preceding the date on which the per-
15	centage increase is provided, exceeds
16	"(B) the Consumer Price Index for the 12-
17	month period preceding January 1, 1978.
18	"(2) Annual adjustments.—With respect to
19	any fiscal year beginning after the date of the in-
20	crease provided under paragraph (1), the Bureau
21	shall provide a percentage increase (rounded to the
22	nearest multiple of \$100 or \$1,000, as applicable) in
23	the amounts set forth in this section equal to the
24	percentage by which—

1	"(A) the Consumer Price Index for All
2	Urban Consumers (all items, United States city
3	average) for the 12-month period ending on the
4	June 30 preceding the beginning of the fiscal
5	year for which the increase is made, exceeds
6	"(B) the Consumer Price Index for the 12-
7	month period preceding the 12-month period
8	described in subparagraph (A).".
9	(2) APPLICABILITY.—The increases made under
10	section 813(f) of the Fair Debt Collection Practices
11	Act, as added by paragraph (1)(C) of this sub-
12	section, shall apply with respect to failures to comply
13	with a provision of such Act (15 U.S.C. 1601 et
14	seq.) occurring on or after the date of enactment of
15	this section.
16	(b) Injunctive Relief.—Section 813(d) of the Fair
17	Debt Collection Practices Act (15 U.S.C. 1692k(d)) is
18	amended by adding at the end the following: "In a civil
19	action alleging a violation of this title, the court may
20	award appropriate relief, including injunctive relief.".
21	SEC. 703. PROHIBITION ON THE REFERRAL OF EMERGENCY
22	INDIVIDUAL ASSISTANCE DEBT.
23	Chapter 3 of title 31, United States Code, is amend-
24	ed

1	(1) in subchapter II, by adding at the end the
2	following:
3	"§ 334. Prohibition on the referral of emergency indi-
4	vidual assistance debt
5	"With respect to any assistance provided by the Fed-
6	eral Emergency Management Agency to an individual or
7	household pursuant to the Robert T. Stafford Disaster Re-
8	lief and Emergency Assistance Act (42 U.S.C. 5122 et
9	seq.), if the Secretary of the Treasury seeks to recoup any
10	amount of such assistance because of an overpayment, the
11	Secretary may not contract with any debt collector as de-
12	fined in section 803(6) of the Fair Debt Collection Prac-
13	tices Act (15 U.S.C. 1692a(6)) or other private party to
14	collect such amounts, unless the overpayment occurred be-
15	cause of fraud or deceit and the recipient of such assist-
16	ance knew or should have known about such fraud or de-
17	ceit."; and
18	(2) in the table of contents for such chapter, by
19	inserting after the item relating to section 333 the
20	following:

"334. Prohibition on the referral of emergency individual assistance debt.".

1 TITLE VIII—NON-JUDICIAL

2 FORECLOSURE DEBT COL-

3 **LECTION CLARIFICATION ACT**

- 4 SEC. 801. SHORT TITLE.
- 5 This title may be cited as the "Non-Judicial Fore-
- 6 closure Debt Collection Clarification Act".
- 7 SEC. 802. ENFORCEMENT OF SECURITY INTERESTS.
- 8 Section 803(6) of the Fair Debt Collection Practices
- 9 Act (15 U.S.C. 1692a(6)) is amended by striking "For
- 10 the purpose of section 808(6), such term also includes any
- 11 person who uses any instrumentality of interstate com-
- 12 merce or the mails in any business the principal purpose
- 13 of which is the enforcement of security interests.".

14 TITLE IX—EFFECTIVE DATE

- 15 SEC. 901. EFFECTIVE DATE.
- This Act and the amendments made by this Act shall
- 17 take effect on the date that is 180 days after the date
- 18 of enactment of this Act.